### BEFORE THE ILLINOIS POLLUTION CONTROL BOARD

R08-9
(Rulemaking - Water)

### PRE-FILED TESTIMONY OF JOHN MASTRACCHIO

Economic Assessment for Disinfection Facilities

### **INTRODUCTION**

My name is John Mastracchio. I am a senior associate with Malcolm Pirnie and have been a financial management, engineering, and rate consultant since 1994. My experience includes completing studies involving municipal utility economics and financial analysis. I hold a Master of Business Administration degree with a concentration in finance from Cornell University, a Masters of Engineering degree with a concentration in Civil and Environmental Engineering from Clarkson University, and a Bachelor of Arts degree from the State University of New York. I am a Registered Professional Engineer and have received the Chartered Financial Analyst designation from the Chartered Financial Analyst Institute. I am an active member of the American Water Works Association, the Water Environment Federation, and serve on the Finance, Accounting, and Management Controls Committee of the American Water Works Association. A resume detailing my education and experience is presented in <u>Attachment 6</u>.

### PURPOSE

The purpose of my testimony is to explain the potential economic impacts of implementing either chlorination/dechlorination or ultraviolet disinfection processes at the

Metropolitan Water Reclamation District of Greater Chicago (District) water reclamation plants that would be necessary to meet an effluent limitation for fecal coliform of 400 colony forming units (CFU)/100 mL, which is the treatment standard proposed by the Illinois Environmental Protection Agency for discharges to the Chicago Area Waterway System. The results of this assessment are summarized in this testimony, and are documented in greater detail in the report entitled Economic Assessment of Infrastructure to Meet Proposed Water Quality Standards for Dissolved Oxygen and Plant Effluent Standards for Bacteria (<u>Attachment 7</u>). The economic impacts were assessed in terms of the District's statutory taxing authority and financial capabilities.

### COST SUMMARY

The economic assessment of implementing chlorination/dechlorination processes at the Stickney, Calumet and Northside water reclamation plants was based on the District spending approximately \$419 million in capital infrastructure and annual maintenance and operations (M&O) costs of approximately \$26.0 million (expressed in 2008 dollars). The economic assessment of implementing ultraviolet disinfection processes was based on the District spending approximately \$491 million in capital infrastructure and annual M&O costs of approximately \$22.1 million (expressed in 2008 dollars). A summary of these costs of approximately \$22.1 million (expressed in 2008 dollars). A summary of these costs are provided as <u>Attachment 1</u>. The basis for these costs is documented in Chlorination/Dechlorination Cost Study (*Chlorination/Dechlorination Disinfection Cost Study for Stickney, Calumet and North Side Water Reclamation Plants*, May 2008) and Ultraviolet Disinfection Cost Study reports (*UV Disinfection Cost Study – North Side Water Reclamation Plant*, January 2008; working results of the *Draft Stickney Water Reclamation Plant UV Cost Study* and the *Draft Hydraulic Evaluation Technical Memorandum*, June 2008) prepared by CTE and the testimony of David R. Zenz.

#### ECONOMIC ASSESSMENT

The District generates revenue to fund its operations through an ad valorem property tax, a personal property replacement tax, user charges, interest income, and other miscellaneous fees and charges. The District's primary source of operating revenue is the ad valorem property tax. Personal property replacement tax is primarily a tax on corporate income. User charge revenues are collected from large commercial and industrial customers and tax-exempt customers. A summary of the District's revenues and expenditures for the period 2002 through 2006 is provided as <u>Attachment 2</u>.

The District has several financial limitations and restrictions that directly impact its ability to take on additional projects or programs. First, in 1995, the Property Tax Extension Limitation Law was passed by the Illinois General Assembly, which limits the ability of the District to adopt future increases in the aggregate tax levy. In accordance with this Act, increases to the District's property tax levy are limited to the lesser of: (1) five percent or (2) the change in the national consumer price index plus allowable increases for new property. The aggregate levy is the total levy of all funds except the Bond Redemption and Interest Fund and the Stormwater Management Fund. In other words, debt service and stormwater management costs are not included under this limitation.

Second, the District's initial Tax Cap legislation restricted the District's non-referendum bond authority to only apply to projects initiated prior to October 1, 1991. There was a specific exemption, essentialy to exclude Tunnel and Reservoir Plan projects from the more restrictive provisions of the Act which require referendum approval of all new debt. Public Act 89-385 provides the District with the authority to issue non-referendum "limited bonds" for capital projects initiated after October 1, 1991 at the same debt service level as it did in 1994. Limited bonds can be issued to the extent that the total debt service requirements of any new debt, when

combined with existing debt service, does not exceed the 1994 debt service extension base of \$141,463,920. Public Act 90-485 has provided a further modification by authorizing the exclusion of debt for Tunnel and Reservoir Plan projects from this debt service extension base.

Third, in 2003, the District received authority under Public Act 93-279 to issue \$150 million (previously \$100 million) of non-referendum bonds during any budget year plus authoritzed, but unissued bonds, during the previous three budget years through 2016.

A baseline scenario was prepared, which includes the District's currently planned capital projects that the District feels is necessary in order to maintain and upgrade its aging facilities and infrastructure, but excludes the costs associated with this proposed rulemaking. The estimated cost of the District's planned capital improvement projects were provided to Malcolm Pirnie in February 2008, and a discussion of these projects is provided in the testimony of Mr. Tom Kunetz of the District's Engineering Department. The baseline scenario indicates that the District would be able to generate sufficient revenues to satisfy the District's projected revenue requirements within the constraints of the legal limitations I just discussed. In addition, the District's debt financing needs will not exceed the Tax Cap legislation limits or the District's projected results compared to the financial limitations and restrictions are provided as <u>Attachment 3</u> (Figures 3-1, 3-2 and 3-3).

However, the District does not have sufficient financial resources to fund the capital expenditures and operation and maintenance costs necessary to disinfect its discharges to meet the IEPA proposed bacterial effluent standard, either through chlorination and dechlorination or through ultraviolet disinfection. The District cannot generate sufficient revenues within the constraints of the Property Tax Extension Limitation Act, and the remaining funds needed would

exceed the District's Tax Cap and non-referendum bonding authority. A summary of the District's projected financial results as compared to the financial limitations and restrictions is provided in <u>Attachment 4</u> (Figures 4-1, 4-2 and 4-3) for the chlorination/dechlorination option and in <u>Attachment 5</u> (Figures 5-1, 5-2 and 5-3) for the ultraviolet disinfection option.

It should be noted that effluent limits for phosphorus and total nitrogen may be imposed on the District's treatment plants in the future. The District's currently planned capital projects, which were used in the baseline analysis, do not include the costs to implement nutrient removal processes. As documented in a District cost summary table provided in <u>Attachment 8</u>, a rudimentary, order-of-magnitude cost estimate prepared by the District indicates that the capital costs to construct nutrient removal processes could be approximately \$2.8 billion dollars.

### CONCLUSION

Full funding of the activities necessary to achieve compliance with IEPA's proposed rule would require an act of the state Legislature to amend the Property Tax Extension Limitation Act and provide additional non-referendum bonding authority; a voter referendum in support of additional bonding authority; or drastic reductions in the funding of other District programs. Furthermore, if implemented, disinfection would leave no financial capacity to fund other programs not currently included in the District's capital plan. One such project not currently included in the District's capital plan is nutrient removal facilities at its treatment plants, which could cost approximately \$2.8 billion if nutrient effluent limits are imposed in the future.

Respectfully submitted,

By: John Mastracchio

# **Testimony Attachments**

- 1. Summary of Costs to Meet Newly Proposed Water Quality Standards in the Chicago Area Waterways
- 2. MWRD Summary of Financial Results
- 3. Baseline Financial Results Compared to Financial Limitations and Restrictions
- 4. Financial Results Including Chlorination/Dechlorination Disinfection Costs Compared to Financial Limitations and Restrictions
- 5. Financial Results Including Ultraviolet Disinfection Costs Compared to Financial Limitations and Restrictions
- 6. John Mastracchio Resume
- 7. Report entitled Economic Assessment of Infrastructure to Meet Proposed Water Quality Standards for Dissolved Oxygen and Plant Effluent Standards for Bacteria, prepared by Malcolm Pirnie, Inc.
- 8. Rudimentary, Order-of-Magnitude Cost Estimates for Nutrient Removal at District Water Reclamation Plants prepared by the District

## <u>Attachment 1</u> Summary of Costs to Meet Newly Proposed Effluent Standards in the Chicago Area Waterways

Project Description	Capital Cost	Annual O&M Cost	Total Present Value Cost
SWRP		-	
Chlorination/Dechlorination Disinfection	\$225,700,000	\$15,900,000	\$533,500,000
Ultraviolet Disinfection	267,200,000	12,600,000	511,200,000
CWRP			
Chlorination/Dechlorination Disinfection	\$79,100,000	\$5,020,000	\$176,500,000
Ultraviolet Disinfection	112,300,000	4,600,000	201,600,000
NSWRP			
Chlorination/Dechlorination Disinfection	\$114,200,000	\$5,040,000	\$212,000,000
Ultraviolet Disinfection	111,600,000	4,900,000	206,800,000
Total			
Chlorination/Dechlorination Disinfection	\$419,000,000	\$25,960,000	\$922,000,000
Ultraviolet Disinfection	491,100,000	22,100,000	919,600,000

All costs in 2008 dollars.

Source: Chlorination/Dechlorination Disinfection Cost Study for Stickney, Calumet and North Side Water Reclamation Plants (CTE, May 2008); UV Disinfection Cost Study – North Side Water Reclamation Plant (CTE, January 2008); working results of the Draft Stickney Water Reclamation Plant UV Cost Study and the Draft Hydraulic Evaluation Technical Memorandum (CTE, June 2008). Subsequently updated to June 2008 dollars. Present value costs over 20 years based on a 3.0% interest rate and a 3.0 percent inflation rate.

## <u>Attachment 2</u> - MWRD Summary of Financial Results (in \$ Thousands, Modified Accrual Basis)

		2002		2003		2004		<u>2005</u>		2006
Revenues										
Property Taxes	\$	362,036	\$	397,751	\$	360,326	\$	423,941	\$	380,675
Personal Property Replacement Tax		22,285		24,048		25,961		36,031		37,743
User Charges		48,890		50,222		47,757		45,983		52,504
Interest on Investments		15,693		13,163		9,943		19,693		43,659
Other Revenues		14,759		16,203	_	16,495		16,309	_	17,691
Total Revenues	\$	463,663	\$	501,387	\$	460,482	\$	541,957	\$	532,272
Expenditures										
General Administration	\$	14,318	\$	14,987	\$	15,538	\$	17,259	\$	16,974
Personnel		27,610		30,916		35,877		32,900		35,162
Pension Costs		27,044		29,511		27,372		31,561		30,071
Research and Development		23,838		24,172		24,030		24,787		24,985
Information Technology		11,204		11,417		10,574		10,811		11,034
Maintenance and Operations		160,326		159,079		160,299		157,612		155,899
Other		32,843		22,563		27,637		31,522		26,931
Construction Costs		157,076		164,865		127,155		133,599		164,157
Debt Service	_	145,831	_	158,626	_	156,025	_	169,019	_	171,869
Total Expenditures	\$	600,090	\$	616,136	\$	584,507	\$	609,070	\$	637,082
Revenues Over (Under) Expenditures	\$ (	(136,427)	\$	(114,749)	\$	(124,025)	\$	(67,113)	\$	(104,810)
Other Financing Sources (Uses)		222,622	_	223,613	_	52,720	_	15,973	_	383,448
Net Change in Fund Balance	\$	86,195	\$	108,864	\$	(71,305)	\$	(51,140)	\$	278,638

Source: Comprehensive Annual Financial Reports (2003-2006).

# <u>Attachment 3</u> Baseline Financial Results Compared to Financial Limitations and Restrictions







Forecasted Aggregate Tax Levy Requirement Compared to Tax Cap Limitation - Baseline



Figure 3-3 Forecasted Debt Service Compared to Debt Service Extension Base - Baseline



## <u>Attachment 4</u> Financial Results Including Chlorination/Dechlorination Disinfection Costs Compared to Financial Limitations and Restrictions



Figure 4-1 - Capital Improvement Plan

Figure 4-2 Forecasted Aggregate Tax Levy Requirement Compared to Tax Cap Limitation



Figure 4-3 Forecasted Debt Service Compared to Debt Service Extension Base



## <u>Attachment 5</u> Financial Results Including Ultraviolet Disinfection Costs Compared to Financial Limitations and Restrictions



Figure 5-2

Forecasted Aggregate Tax Levy Requirement Compared to Tax Cap Limitation



Figure 5-3 Forecasted Debt Service Compared to Debt Service Extension Base



# **ATTACHMENT 6**

John Mastracchio CV

Mr. Mastracchio is a senior financial analyst specializing in municipal utility economics, financial analysis, capital and financial planning, cost of service evaluation, the design of rates, fees, and charges, and utility valuation. Mr. Mastracchio is a member of the Finance, Accounting & Management Controls committee of the American Water Works Association where he participates on the capital financing and valuation subcomittees, and is a member of the Water Environment Federation and the Chartered Financial Analyst Institute. He is a contributing author of the Utility Capital Financing Manual of Practice (M29) and routinely speaks at national and regional conferences and meetings on the topics of regionalization, financial planning, rate-setting, and valuation.

# **REPRESENTATIVE EXPERIENCE**

- Confidential Client: Due Diligence Review for Water System Acquisition / New York City NY. Task Leader for the financial analysis as part of a due diligence investigation for the acquisition of a Water Company in the eastern U.S. Services included assistance in developing a long-term capital improvement plan, review and development of financial modeling assumptions regarding supply and demand, operation and maintenance costs, capital expenditures and general rate setting methodology in accordance with each state's rate setting requirements. Recommendations regarding the acquisition and future capital and operating requirements including projections of revenues and rate of return for each of five regulated utilities were presented.
- City of Columbus: Comprehensive Rate and Charge Study / Columbus OH. Completed a cost-of-service evaluation and rate, fee, and charge assessment to assist the City of Columbus generate sufficient revenues to pay for upcoming water and sewer capital improvement and operation and maintenance programs. The project included completing a cost-ofservice evaluation to determine the cost responsibility of the city's customers, water and sewer asset valuations to support connection fee development, and a rate structure evaluation to identify water and sewer rate structures that were closely aligned with the cost of providing service and developing rate formulas for the city's future use. Based on the results of this study, the city changed its water rates from a declining block structure to a "lifeline" rate and an inclining block structure for residential customers. The city also implemented a separate charge to customers to pay for its upcoming \$2.5 billion wet weather capital program. This charge recovers the cost of the program based upon the impervious surface area of the city's customers. Presented study results to city staff, city council, and other stakeholders using interactive financial modeling tools that were developed for the client.
- Credit Suisse First Boston: Columbia, SC. Acting on behalf of several investment banking firms, reviewed of the estimates of environmental liability reported to the Securities and Exchange Commission by a publicly

# John M. Mastracchio

#### Title/Firm:

Senior Associate Red Oak Consulting, A Division of Malcolm Pirnie, Inc.

# Years of Experience

#### Education

BA State University of New York at Geneseo 1993 MS Civil and Environmental Engineering Clarkson University 1994 MBA Finance Cornell University 2001

#### **Licenses and Certifications**

Professional Engineer Chartered Financial Analyst

#### Societies

American Water Works Association, Finance, Accounting & Management Controls Committee Chartered Financial Analyst Society of Rochester Government Financial Officers Association

Water Environment Federation

#### Employment History

Red Oak Consulting, a Division of Malcolm Pirnie, Inc. 2002 to present Arthur Andersen, LLP. 2001 to 2002 Parsons Engineering Science, Inc. 1994 to 2000



traded, national, environmental services company. This project was accomplished by reviewing pertinent SEC filings, environmental liability reporting policies and procedures established by the Company, requirements of FASB Statement No. 5 and SFAS Statement No. 143 related to reporting of environmental contingent liabilities and asset retirement obligations, and information gathered through site visits, interviews with regulators, site assessments, Superfund site reviews, and landfill useful life estimates provided by other Malcolm Pirnie team members. This information was assessed and used to form an opinion about the reasonableness of the estimates of environmental liability prepared by the Company. Our clients, the investment banking firms, relied on our efforts as underwriters for the bonds to be issued by the Company and as agents and lenders with respect to a credit agreement entered into by the Company. In addition, other lenders participating in the syndicate also relied on our report from a credit agreement perspective.

- Countryside Village North City of Anderson: Anderson Utility System Valuation / Anderson IN. Completed a valuation of the Countryside Village North sewer system to support the negotiated sale of the system to the City of Anderson. The sewer system consisted of approximately 3,000 linear feet of sewer, one lift station, 4,000 linear feet of force main, and associated appurtenances.
- City of Delaware: Financial Services / Delaware OH. Provided expert advice to the city in support of financing wastewater capital infrastructure improvements in anticipated future city growth. Reviewed and evaluated wastewater impact fee methodologies and fee levels. Recommended changes to the existing wastewater fee structure to address the city's concerns about rate equitability for multifamily and single-family residential customers, and to ensure that growth pays for itself.
- Erie County Dept. of Environment and Planning: Utility Merger Feasibility Study and Asset Management Evaluation / Buffalo NY. Managed the evaluation of the feasibility of consolidating three adjacent wastewater systems into Erie County Sewer Districts. Managed the financial evaluation of the impacts of consolidating included potential cost savings and impacts on customer taxes and user fee rates. Managed the completion of a financial impact analysis and sewer rate plan as part of an overall asset management program for the County. The project included evaluation of capital improvement program alternatives using an interactive financial model that supported the creation of an asset management plan.
- Erie County Dept. of Environment and Planning: ECDEP Asset/Finac / Buffalo NY. Managed the completion of a financial impact analysis and sewer rate plan as part of an overall asset management program for the County. The project included evaluation of capital improvement program alternatives using an interactive financial model, supporting the creation of an asset management plan, developing a baseline condition

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assessment of major plant and buried assets, evaluation of strategic business drivers, development of project prioritization methodologies, and preparation of the final CIP document, including a detailed financial impact analysis and utility rate plan.

- City of Fort Wayne: Valuation in Support of Utility Acquisition / Fort Wayne IN. Completed a valuation of a private water and wastewater utility regulated by the Indiana Utilities Regulatory Commission using asset- and market-based valuation approaches. The valuation estimate was provided to the City's attorney to support settlement negotiations and condemnation.
- City of Grand Forks: Rate Study and Cost-of-Service Evaluation/ Grand Forks, ND. Completed a financial evaluation of the city's water, wastewater, solid waste, and stormwater utilities. The evaluations were conducted to ensure that the costs associated with planned capital infrastructure investment and the operations of each utility were allocated equitably to each customer class based on its service requirements. Evaluated the financial affordability of capital improvement plans. Developed cost allocation methodologies using sound engineering, financial, and rate-making practice. Developed nonproprietary revenue adequacy models to provide the city with a basis for the evaluation of alternative rate structures and to ensure that all of the appropriate costs of operating the utility were reflected in the rates.
- Greene County: Capital Planning Study / Dayton OH. Provided capital investment decision-making support and planning assistance for county municipality in Dayton, Ohio. Developed an affordable financial plan for paying for the capital infrastructure investments that were identified in the study. Developed an interactive financial model that was used during the project to assess the impact various capital improvement programs and financing alternatives on the County's wastewater rates. Conducted an in-depth evaluation of the parameters that impacted affordability, developed a financial plan that identified the most cost effective project financing alternatives, and presented 20-year pro forma financial projections for the County under several different scenarios and assumptions.
- Borough of Haledon: Valuation in Support of Utility Acquisition / Haledon NJ. Completed a valuation of a municipal water system in New Jersey to assist the client in making acquisition decisions. The valuation was completed to establish a baseline for the utility system and its negotiated sale.
- The Harrisburg Authority: Financial Capability Assessment / Harrisburg PA. Completed a Financial Capability Assessment to measure the impact that the Authority's Long-Term Control Plan will have on both the current and future financial health of the service area. Determined the service area's average wastewater treatment and CSO implementation cost per household, and evaluated debt, socioeconomic, and financial management indicators of financial capability.

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Recommended a capital improvement implementation schedule that would minimize the financial impact to customers, based on the results of the assessment.

Henrico County: Water and Sewer Rate Study / Richmond VA. Completed a cost of service evaluation and rate, fee, and charge study to assist Henrico County develop a sustainable financial management plan, determine revenue requirements over the next ten years, and ensure equitable recovery of costs. The study also consisted of completing an asset valuation to support the development of impact fees to ensure that growth pays for itself over the planning period. The financial management plan was developed using an interactive forecast model that allowed alternative scenarios to be easily evaluated. Connection fees, fire protection charges, and local facility fees were established by determining the costs of providing these services and developing fees to equitably recover these costs from customers utilizing the services. Rate, fee, and charge formulas were developed for the County's \$80 million operating budget.

City of Kingston: Wastewater Rate Study / Kingston, NY. Completed a wastewater rate study to assist the City pay for its capital improvement program, develop a sustainable financial management plan, and determine future revenue requirements. Developed an interactive rate model for forecasting revenue requirements and user rates. Presented rate recommendations to City officials.

Kinderhook Industries, LLC: Environmental Liability Assessment / Berwyn, PA. Completed a financial evaluation in support of an environmental compliance/liability assessment to support acquisition of a firm in the remedial construction and Resource Conservation and Recovery Act (RCRA) hazardous waste management business with three RCRA treatment, storage, or disposal facilities (TSDFs). Financial evaluation consisted of reviewing the reporting requirements of FASB 5 and SFAS 143 to ensure environmental liability estimates prepared by Malcolm Pirnie satisfied accounting and reporting requirements. Utilized the expected cash flow approach for calculating environmental liabilities, compared liability estimates with those reported on the company's financial statements, and prepared cost and cash flow estimates.

- City of Lorain: Wastewater Regionalization Study / Lorain, OH Managed the completion of a wastewater regionalization study to evaluate the feasibility of constructing a regional wastewater treatment plant and conveyance system to serve customers throughout Lorain County. Assessed the capital and O&M costs associated with the regional entity, developed financial models to project revenue requirements and rates under the regional approach and under status quo. Facilitated discussions with stakeholders pertaining to the costs and benefits of regionalization.
- LS Power, LLC: Economic Impact Assessment / West Deptford, NJ. Assessed the potential economic impact of the construction and operation of a modern coal-fired power plant in West Deptford Township,



New Jersey. Utilized IMPLAN® software to assess the economic impacts of a 500 MW coal fired power plant on an 11 county region. Examined the direct and indirect economic benefits to the region, effects of the project on local employment and economic output, during construction and post construction, and evaluated the potential peak economic stimulus. Prepared report that provided information to elected officials and other stakeholders to support a decision to proceed with the project.

City of Lancaster: Engineer's Feasibility Report and Rate Study / Lancaster OH. Completed an Engineer's Feasibility Report to support the release of bond disclosure documentation for the issuance of \$8 million waterworks revenue bonds. Subsequently completed a sewer rate study consisting of projections of rate revenue requirements considering various capital improvement programs, and growth scenarios, development of sewer rate and connection fee recommendations, evaluation of customer affordability, and comparison of sewer rates in nearby communities.

Completed a comprehensive water rate and charge study to support the client's capital investment planning process. The project included assessing alternatives for financing water system capital investments and completing a cost-of-service evaluation to equitably recover utility costs from rate payers. In addition, a nonproprietary financial planning and rate design model was developed to assist in the pricing of utility services. Detailed analyses of customer costs, usage characteristics, capital improvement program costs, and neighboring utility rate comparisons were conducted to support the design of the rate components.

Macomb County: Wastewater Treatment Plant Acquisition Evaluation / Mt Clemens, MI Managed the completion of a preliminary evaluation of wastewater treatment plant ownership and joint use options for Macomb County. Completed a financial evaluation of alternatives that provided a projection of future capital and O&M costs, and assessed the future rate implications of each option. Estimated the value of wastewater system assets and evaluated asset transfer pricing that would result in a win-win for all involved parties. Served as a financial and technical resource for assessing asset transfer and deal structure alternatives.

Maricopa Water District: Wholesale Water Service Agreement Development / Phoenix AZ. Assisted in the development and negotiation of a water treatment plant financing agreement with an investor-owned water company. Developed water and water rate and pricing formulas for inclusion into the capital lease and other supporting documentation. The capital lease agreement provided the client with a reasonable rate of return and ensured that financing requirements, such as legal debt service coverage and capital reserve requirements would be met under many foreseeable future scenarios. Developed and provided an interactive rate-setting and financial planning model for use during the development and negotiation of the agreements. Worked with the client's legal council in developing the terms and conditions of the agreement. Provided expert testimony before the Arizona Corporation Commission

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regarding the financial impact of the District constructing and operating its own water treatment plant.

- Milwaukee Metropolitan Sewerage District: MMSD O&M Options Analysis / Milwaukee WI. Assisted MMSD in evaluating the feasibility of continued contract operations or the feasibility of District operation of their wastewater treatment facilities. Assisted in the evaluation of alternative forms of privatization as applied to a number of its service areas including wastewater treatment and sludge disposal. Assisted in the efforts to establish submittal requirements relating to financial capability and cost bids and participated in the review and evaluation of these areas for the submitted proposals.
- City of Marysville: Wastewater Master Study / Marysville OH. Completed financial planning studies in support of the development of water and wastewater capital investment plans and the issuance of revenue bonds. Analyzed the affordability of recommended capital investment alternatives and associated impacts to the city's long-term financial position. Developed an interactive financial planning model to guide the planning process and assist the city in making capital investment decisions. Completed a wastewater pricing evaluation to develop wastewater rates for the city that reflected the cost of providing service and ensured adequate funding for the city's upcoming \$200 million capital improvement program. Prepared a bond feasibility report supporting the issuance of approximately \$150 million in revenue bonds and bond anticipation notes.

Metropolitan Distrct Commission: Valuation Assessments / Hartford CT. Completed valuations of publicly-owned and investor-owned water utilities regulated by the Connecticut Department of Public Utility Control to assist our client in making utility acquisition decisions. The target utilities provide water service to more than 200,000 people in the northeastern US. The estimates of value were determined utilizing different valuation techniques to estimate the potential value of the water systems, including the asset and income approaches. Mr. Mastracchio's efforts and experience in valuating public utilities supported the client's strategic expansion objectives.

Metropolitan District Commission: Financial Analysis and Pricing for the Development of Inter-jurisdictional Agreements / Hartford CT. Completed financial analyses and pricing of water service for intergovernmental water service agreements to allow the Metropolitan District Commission to maximize its utilization of its excess water supply capacity and generate additional revenues by selling this capacity to neighboring private water companies. The project involved developing terms and conditions of the agreement, as well as developing and recommending a wholesale water rate and capacity charge structure. The wholesale rate was developed by evaluating the costs of operating the water utility using a financial model. The capacity charge was based on the net value of the Commissions fixed assets and available water supply

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capacity and was designed to recognize the value of the additional water supply capacity, which would be dedicated to the private water company.

- City of Miamisburg: Bond Engineering Report and Rate Study/ Miamisburg OH. Completed a bond feasibility report to support the issuance of \$2 million in 2004 waterworks revenue bonds. Bond feasibility analysis included a description of the system and the improvements, summary of historic and projected system demands, a cash flow analysis, a comparison of water rates with those of other cities, and an opinion of the adequacy of the rates and cash flows of the city. Completed a water and sewer rate study for the City consisting of projecting revenue requirements over a five year period, assessing the impact of various capital improvement program scenarios, developing cost justified water and sewer rates, and completing a survey of water and sewer rates of nearby communities.
- Nassau County: Water Utility Consolidation Study / Mineola, NY. Evaluated the feasibility of consolidating 46 water systems within Nassau County into one or more management organizations. Assessed the potential for cost savings and the impact on residential ad valorem taxes and user fees. Assessed the environmental benefits of a regional approach to water resources. Prepared reports and presented findings to the County Executive of Nassau County.
- State of New Jersey, Department of the Public Advocate: Water Utility Valuation / Newark, NJ. Served as a valuation expert and provided testimony in the matter of the Joint Petition of the City Trenton, New Jersey and New Jersey American Water Company, Inc. for authorization of the purchase and sale of the assets of the outside water utility system of the City of Trenton, New Jersey.
- Newark Watershed Conservation and Development Corporation: Wasewater Asset Condition Assessment and Valuation / Newark, NJ. Supported efforts to complete an asset condition assessment and valuation of the City of Newark's wastewater system to assist the Newark Watershed Conservation and Development Corporation (NWCDC) and the City of Newark in their consideration of the formation of a Municipal Utilities Authority.
- City of Newark: Wastewater Rate Study / Newark, OH. Project Manager for a wastewater rate and charge study. The project included an evaluation of the City's rate structure, development of a nonproprietary rate model, detailed analyses of customer costs, usage characteristics, and capital improvement program costs, and presentation of rate recommendations to City Council. In addition, neighboring utility rate comparisons were completed to support the design of the rate components.
- City of Norwalk: Financial Planning and Rate Study / Norwalk CT. Completed a financial planning study in support of a long-term wastewater master plan. Analyzed capital investment alternatives and associated impacts to City wastewater rates. Developed an interactive

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financial planning model to utilize throughout the planning process and assisted the City in making capital investment decisions. Completed system asset valuation estimates to support connection fee development. Presented rate recommendations at budget hearings with the City Commission.

City of Painesville: Pricing of Utility Services / Painesville OH. Developed an intergovernmental wastewater service agreement to allow the City of Painesville to maximize its utilization of its excess wastewater treatment capacity to neighboring county customers. The project involved developing terms and conditions of the agreement, as well as developing and recommending a wholesale rate and capacity charge structure. The wholesale rate was developed by evaluating the costs of operating the city's wastewater utility using a financial model. The capacity charge was based on the net value of the city's fixed assets and available wastewater treatment capacity and was designed to recognize the value of the city's additional system capacity, which will be sold to the county.

City of Reno: Wastewater Cost of Service Evaluation and Rate Study / Reno, NV. Developed a financial plan and wastewater utility pricing schedules for the City of Reno. Project helped to ensure the funding and financing of the City's wastewater utility capital investment needs. Developed an interactive financial model that was used to evaluate future rate revenue requirements, determine the cost of providing wastewater service, and determine equitable connection fees based on the estimated value of fixed assets and the cost of wastewater system expansion. Advised the City in the design a rate structure that was aligned with the City's needs and financial objectives. Presented study results to City staff, city council and other stakeholders using interactive financial modeling tools that were developed for the client.

Saratoga County Water Authority: Water Bond Feasibility Report / Saratoga, NY. Prepared an engineering and financial feasibility report for the issuance of \$40 million in water system revenue bonds to finance the construction of water treatment plant, raw water pipeline, pump station, and distribution mains.

Summit County: Comprehensive Rate and Charge Study / Akron OH. Completed a cost of service evaluation and rate, fee, and charge assessment to assist the County to generate sufficient revenues to pay for upcoming sewer capital improvement and operation and maintenance programs. The project included completing a cost of service evaluation to determine the cost responsibility of the County customers, wastewater asset valuation estimates to support capacity fee development, and a rate structure evaluation to identify sewer rate structures that were closely aligned with the cost of providing service, and developing rate formulas for the County's future use.

U.S. Air Force Material Command: Hill AFB EUL / Ogden UT. Senior Analyst for the valuation and financial analysis of a proposed Enhanced





Use Lease (EUL) at Hill Air Force Base. The analysis included evaluating real estate market conditions and land sales data, completing a life cycle cost analysis of Air Force office space procurement options and developing valuation models for potential site development scenarios. Other activities included developing the financial portion of the Business Case analysis, supporting presentations to leadership, responding to technical questions and developing potential site development scenarios.

- Utilities Inc: Strategic Financial Consulting / Northbrook, IL. Managed the completion of financial assessments, and projections of performance and value for more than 90 operating companies of an investor-owned utility located in Arizona, Florida, Georgia, Illinois, Indiana, Kentucky, Louisiana, Maryland, North Carolina, New Jersey, Nevada, Pennsylvania, South Carolina, Tennessee, and Virginia. Provided analysis results to the senior leadership team of Utilities, Inc.
- City of Virginia Beach: Financial Services / Virginia Beach VA. Served as project manager for a multi-year financial services contract for the City of Virginia Beach that included true-up evaluation, developing an interactive financial planning model, and completing a cost of service evaluation. The true-up evaluation consisted of reviewing the City of Norfolk's cost allocation model for allocating operation and maintenance expenses, reviewing the rate model for allocation of fixed assets, and the rate of return on rate base for reasonableness. The cost of service evaluation consisted of assessing future capital funding needs for the water and sewer utilities due to aging infrastructure, system expansion, and new regulations, determining revenue requirements over a five to ten year period, and developing rates, fees and charges to meet revenue requirements and other City rate-setting goals and objectives.
- Virgin Islands Public Services Commission: Expert Testimony / St Thomas, VI. Served as financial and rate expert for the U.S Virgin Islands Public Services Commission regarding Waste Management Authority's solid waste and wastewater utility rate cases. Reviewed financial and rate aspects of the Authority's filings, prepared written testimony, and presented oral testimony before the Public Services Commission. Application involved establishment of new Authority Environmental User Fees and Wastewater User Fees. Technical issues reviewed involved reasonableness of the rate revenue requirements, fairness and equitability of the rate structure, and affordability issues.
- Westchester Joint Water Works: Water Rate Study / Westchester, NY. Completed a comprehensive rate study for Westchester Joint Water Works and its member municipalities. Evaluated revenue requirements and the cost to serve wholesale and retail customers, developed rate models, and worked with Client and member municipalities to evaluate water rate structure alternatives.
- Wayne County, Department of Environment: Comprehensive Assessment and Master Plan / Detroit MI. Completed a financial evaluation in support of a comprehensive utility assessment and master

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plan. Assessed the client's level of competitiveness, vulnerability to privatization, and degree of organizational alignment from a financial perspective. Developed a cost allocation model that was used throughout the project. Evaluated many aspects of the client's financial operations including a detailed evaluation of DOE's rate and fee structure, as well as a critical review of administration, finance, accounting, and general management policies and procedures. Based on the evaluation, recommended revising and consolidating DOE's fee structure.

# EXPERT TESTIMONY

Valuation Expert in the Matter of the Joint Petition of the City Trenton, New Jersey and New Jersey American Water Company, Inc. for Authorization of the Purchase and Sale of the Assets of the Outside Water Utility System of the City of Trenton, New Jersey, BPU Docket No. WM08010063.

Municipal Utility Rate Expert in the Application for Approval of Environmental User Fee and Wastewater User Fee in the United States Virgin Islands by the Virgin Island Waste Management Authority, Docket Number 554, before the Governement of the Virgin Islands Public Services Commission.

Rate Expert In the Matter of the Application of Arizona-American Water Company, Inc. for Approvals Associated with a Proposed Transaction with Maricopa Water Conservation District Number One To Allow the Construction of a Surface Water Treatment Facility Known as the White Tanks Project, Docket No. W-01303A-05-0718, before the Arizona Corporation Commission.

# **PUBLICATIONS AND PRESENTATIONS**

Mastracchio, J.M.. Capital Project Funding, Improving Your Success Rate, presented at the Greater Buffalo Environmental Conference, Buffalo, NY, March 18, 2008.

Mastracchio, J.M., et. al. **Water Capital Financing, Manual of Practice M29**, contributing author and workshop presenter at the American Water Works Association Annual Conference and Exposition, Toronto, Canada. June 23, 2007.

Mastracchio, J.M., "Economic and Financial Elements of Water Utility Facilities Master Planning," presented at the Spring Meeting of the American Water Works Association, New York Section, Saratoga Springs NY, April 24-27, 2007.

Mastracchio, J.M., **"Budget Forecasting in the New Construction Cost Era -**It's Not as Simple as the ENR Anymore," presented at the Conference of the United States Society of Dams, Pittsburgh PA, March 7, 2007.

Gangemi, A.N, Mastracchio, J.M., "Dynamic Utility Financial Modeling - A Utility Manager's Crystal Ball," presented at the Annual Conference of the New England Water Works Association, Danvers MA, September 17-20, 2006.

Mastracchio, J.M., **"The Next Challenge in Eliminating Sewer Overflows: Who Pays?,"** *Clearwaters*, Vol. 35, p. 26-27, Winter 2005. New York Water Environment Association, Inc.

Lockridge, R.L., Mastracchio, J.M., **"Dynamic Financial Modeling for Local Governments,"** *Proceedings*, 91st Annual Conference of the International City/County Management Association (ICMA), Minneapolis MN, September 25-28, 2005.



Mastracchio, J.M., "Interactive Financial Modeling: An Effective Tool for

Utility Management and Planning," *Proceedings*, 68th Annual Conference of the Indiana Water Environment Association, Indianapolis IN, November 15-17, 2004.

Mastracchio, J.M., **"The Use of Financial Modeling to Support Utility Management and Planning,"** presented at the 78th Annual Conference of the Ohio Water Environment Association, Columbus OH, June 21-24, 2004.

Mastracchio, J.M., "Using Financial Models to Establish and Update Water and Sewer Rates," presented at the Winter Conference of the County Commissioners Association of Ohio, Columbus OH, December 1, 2003.

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# **ATTACHMENT 7**

Economic Assessment of Infrastructure to Meet Proposed Water Quality Standards for Dissolved Oxygen and Plant Effluent Standards for Bacteria (Malcolm Pirnie, Inc., July 2008)

### METROPOLITAN WATER RECLAMATION DISTRICT OF GREATER CHICAGO

### ECONOMIC ASSESSMENT OF INFRASTRUCTURE TO MEET PROPOSED WATER QUALITY STANDARDS FOR DISSOLVED OXYGEN AND PLANT EFFLUENT STANDARDS FOR BACTERIA

## Economic Assessment July 2008

## Introduction

The purpose of this study is to examine the potential economic impacts of implementing processes at the Metropolitan Water Reclamation District of Greater Chicago (District) facilities and in the waterways necessary to meet the proposed water quality and plant effluent standards as proposed by the Illinois Environmental Protection Agency (IEPA) under R08-9. The assessment is composed of two sections; environmental and economic. This report presents the economic portion of the assessment. The environmental portion is provided under a separate cover.

The District's approach is to take a "holistic" view of the environmental impacts of the alternatives, including the potential economic impacts in terms of the District's statutory taxing authority and financial capability. A summary of the infrastructure costs, financial condition and limitations of the District, and financial forecast results under several alternatives is provided below. These alternatives consist of:

- Disinfection (Ultraviolet and Chlorination/Dechlorination) technology;
- Dissolved Oxygen technology;
- A combination of disinfection and dissolved oxygen technology.

# Infrastructure Cost Summary

This study evaluates the costs and overall environmental impacts of potentially implementing processes to disinfect plant effluent and increase dissolved oxygen in the Chicago Area Waterway System (CAWS). Costs associated with several alternatives, including implementing chlorination/dechlorination disinfection, and ultraviolet disinfection at the three water reclamation plants is summarized in Table 1 below.

		Annual O&M	<b>Total Present</b>
Project Description	Capital Cost	Cost	Value Cost
SWRP			
Chlorination/Dechlorination Disinfection	\$225,700,000	\$15,900,000	\$533,500,000
Ultraviolet Disinfection	267,200,000	12,600,000	511,200,000
CWRP			
Chlorination/Dechlorination Disinfection	\$79,100,000	\$5,020,000	\$176,500,000
Ultraviolet Disinfection	112,300,000	4,600,000	201,600,000
NSWRP			
Chlorination/Dechlorination Disinfection	\$114,200,000	\$5,040,000	\$212,000,000
Ultraviolet Disinfection	111,600,000	4,900,000	206,800,000
Total			
Chlorination/Dechlorination Disinfection	\$419,000,000	\$25,960,000	\$922,000,000
Ultraviolet Disinfection	491,100,000	22,100,000	919,600,000
Dissolved Oxygen Infrastructure	\$524,800,000	\$6,870,000	\$656,600,000

Table 1 - Summary of Costs to Meet Newly Proposed Water Quality and Effluent Standards in t	he
Chicago Area Waterway System	

All costs in 2008 dollars. Present value costs based on a 3.0% interest rate, and a 3% inflation rate for 20 years. Sources:

Report entitled Chlorination/Dechlorination Disinfection Cost Study for Stickney, Calumet, and North Side Water Reclamation Plants" prepared by CTE and dated May 12, 2008. Costs subsequently updated to 2008 dollars.

Report entitled UV Disinfection Cost Study – Northside Water Reclamation Plantprepared by CTE and dated January 31, 2008. Costs subsequently updated to 2008 dollars.

Dissolved Oxygen Infrastructure costs provided by CTE.

# **Financial Summary**

The District generates revenue to fund its operations from ad valorem property taxes, personal property replacement tax (PPRT), user charge revenue, interest income, and other revenues. The District's primary source of operating revenue is ad valorem property taxes. PPRT revenue is primarily a tax on corporate income. The PPRT revenue is first distributed to fully fund the District's Retirement Fund, and subsequent receipts are distributed to other non-debt funds. User charge revenues are collected from large commercial and industrial classes, and tax-exempt customers. A summary of the District's revenues and expenditures for the period 2002 through 2006 is provided in Table 2 below.

		2002		2003		2004		2005		2006
Revenues										
Property Taxes	\$	362,036	\$	397,751	\$	360,326	\$	423,941	\$	380,675
Personal Property Replacement Tax		22,285		24,048		25,961		36,031		37,743
User Charges		48,890		50,222		47,757		45,983		52,504
Interest on Investments		15,693		13,163		9,943		19,693		43,659
Other Revenues		14,759	_	16,203	_	16,495	_	16,309	_	17,691
Total Revenues	\$	463,663	\$	501,387	\$	460,482	\$	541,957	\$	532,272
Expenditures										
General Administration	\$	14,318	\$	14,987	\$	15,538	\$	17,259	\$	16,974
Personnel		27,610		30,916		35,877		32,900		35,162
Pension Costs		27,044		29,511		27,372		31,561		30,071
Research and Development		23,838		24,172		24,030		24,787		24,985
Information Technology		11,204		11,417		10,574		10,811		11,034
Maintenance and Operations		160,326		159,079		160,299		157,612		155,899
Other		32,843		22,563		27,637		31,522		26,931
Construction Costs		157,076		164,865		127,155		133,599		164,157
Debt Service	_	145,831	_	158,626	_	156,025	_	169,019	_	171,869
Total Expenditures	\$	600,090	\$	616,136	\$	584,507	\$	609,070	\$	637,082
Revenues Over (Under) Expenditures	\$	(136,427)	\$	(114,749)	\$	(124,025)	\$	(67,113)	\$	(104,810)
Other Financing Sources (Uses)	_	222,622	_	223,613	_	52,720	_	15,973	_	383,448
Net Change in Fund Balance	\$	86,195	\$	108,864	\$	(71,305)	\$	(51,140)	\$	278,638

### Table 2 – MWRD Summary of Financial Results – All Governmental Funds (in \$ Thousands, Modified Accrual Basis)

Source: Comprehensive Annual Financial Reports (2003-2006).

The expenditures shown in Table 2 were appropriated to the Corporate Fund, Construction Fund, Stormwater Fund, Capital Improvement Bond Fund, Bond Redemption and Interest Fund, Retirement Fund, and the Reserve Claim Fund. These funds are briefly summarized below:

- The Corporate Fund is the District's General Fund and includes appropriation requests for all day-to-day operational costs.
- The Construction Fund is utilized as a pay-as-you-go capital rehabilitation and modernization program, and to fund operations-related projects, where the useful life of the improvement is less than 20 years or when the values are less than \$1 million. Capital projects are financed by a tax levy sufficient to pay for project costs as they are constructed.
- The Stormwater Management Fund is used to minimize flooding damage by coordinating, planning, implementing, financing, and operating regional stormwater management projects, to foster stormwater improvements, and to educate the public with respect to sustainable growth concepts.
- The Capital Improvement Bond Fund includes major capital infrastructure projects whose useful lives extend beyond 20 years, and which will be financed by long-term debt, Federal and State grants, and State Revolving Fund loans.

- The Bond Redemption and Interest Fund is the District's debt service fund. Principal and interest payments on District general obligation bonds and SRF loans require an annual levy and appropriation.
- The Retirement Fund is used to account for pension costs as provided by specifically levied annual property taxes. The taxes are collected and recorded in this fund prior to their payment to the MWRD Retirement Fund.
- The Reserve Claim Fund acts as the District's Insurance Fund. The District is primarily self-insured and utilizes this fund for repair or replacement of damaged District property and claims implied against the District.

# **Financial Limitations**

The District has several financial limitations and restrictions that directly impact its ability to take on additional projects or programs. When considering the potential economic impacts that the projected water quality improvement costs will have on the District's funding and bonding authority, several financial limitations were considered. First, in 1995, the Property Tax Extension Limitation Law (PTELL) was passed by the Illinois General Assembly, which limits the ability of the District to adopt future increases in the aggregate tax levy. In accordance with this Act, increases to the District's aggregate tax levy are limited to the lesser of: (1) five percent or (2) the change in the national consumer price index (CPI) plus allowable increases for new property. The aggregate levy is the total of all funds except the Bond Redemption and Interest and the Stormwater Management Funds.

Second, the District's initial Tax Cap legislation restricted the District's non-referendum bond authority to only apply to projects initiated prior to October 1, 1991. There was a specific exemption, essentially to exclude TARP projects from the more restrictive provisions of the Act which require referendum approval of all new debt. Public Act 89-385 provides the District with the authority to issue non-referendum "limited bonds" for capital projects initiated after October 1, 1991 at the same level as it did in 1994. Limited bonds can be issued to the extent that the total debt service requirements of any new debt when combined with existing debt service does not exceed the 1994 debt service extension base of \$141,463,920. Public Act 90-485 has provided a further modification by authorizing the exclusion of debt for Tunnel and Reservoir Plan (TARP) projects from this debt service extension base.

Third, in 2003, the District received authority under Public Act 93-279 to issue \$150 million (previously \$100 million) of non-referendum bonds during any budget year plus authorized but unissued bonds during the previous three budget years through 2016.

These financial limitations and restrictions directly impact the District's ability to take on additional projects and/or programs, and the District is currently very near these limits without considering the implementation of disinfection or dissolved oxygen processes.

# **Baseline Financial Forecast**

A baseline long-term financial forecast was prepared for the District based on its current estimated requirements to be used as a comparison with financial forecasts associated with meeting the proposed water quality and effluent standards. Revenue and expenditure projections were made based on the five-year forecast information contained within the 2008 budget, the capital improvement program information provided by the District, and discussions with the District's Administrative Services Manager. A summary of the current capital improvement plan, which does not include a disinfection program or projects needed to meet the newly proposed water quality standards, is provided in Table 3 below. The estimated cost of the District's planned capital improvement projects were provided to Malcolm Pirnie in February 2008.

A ANALY MALE AND A CONTRACT	Yearly Dispersement Projection (in \$ Thousands)>																	
Description		2008		2009		2010		2011		2012		2013		2014	2015	2016	_	2017
Corporate Fund Program	\$	177	\$	329	\$	189	\$	206	\$	219	\$	386	\$	399	\$ 413	\$ 427	\$	441
Construction Fund Program	•	14,651		14,547		11,818		6,720		4,927		5,949		6,849	7,796	9,249		10,512
Limited Bond Fund Projects	14	58 023	1	61 410		247 005		287 760		242 858		205 403	,	134 662	122 976	120 950		76 172
Sewer		23,668		53,703		73,934		61,605		2,618	'	7,979			100,070	120,000		10,173
TARP		1.016		3.668		10.822		8.524		4.838		-		-				
Unspecified		-		-		-		-						-		-		25,000
Unlimited Bond Fund Projects (TARP)	1	10,355	1	67,535		61,816		50,972		46,709		15,898		35,425	24,053	10,619		×
Limited SRF Projects																		
Plant	2	29,453	1	24,654		29,049						-		-	-			-
Sewer	2	28,680		2,125		1,831		1,705		-		-		-		-		
Unlimited SRF Projects (TARP)		1,553				-		-		-		-		-		-		
Stormwater Fund Projects		10,008		2,490		-		-		-		-			-	-		
Future Sewer Rehab Projects				-				9,229		22,511		36,503		37,489	38,501	39,541		40,608
Future Plant Rehab Projects		-		-		-		-		-		-		-	-	-		27,072
Total	\$ 27	7,584	\$ 3	30,470	\$	437,454	\$	426,721	\$ :	324,680	\$ 2	272,119	\$ :	214,824	\$ 204,638	\$ 180,695	\$	179,807

### Table 3 – Capital Improvement Plan (Other Projects)

Source: The estimated cost of the District's planed capital improvement projects were provided to Malcolm Pirnie in February 2008.

It is important to note that the current CIP does not include future Stormwater Management fund projects as Detail Watershed Plans (DWPs) are not expected to be completed until 2010. In addition, the District's currently planned projects do not include the costs of implementing nutrient removal processes. As documented in a District summary cost table (provided as Table 4 below), a rudimentary order-of-magnitude cost estimate prepared by the District indicates that the capital costs to construct nutrient removal processes could be approximately \$2.8 billion.

PLANT	CAPITAL COST	ANNUAL M&O
Stickney	\$1,666,000,000	\$100,000,000
Calumet	\$605,000,000	\$29,000,000
North Side	\$408,000,000	\$4,700,000
Kirie	\$83,000,000	\$1,000,000
Egan	\$38,000,000	\$2,500,000
Hanover Park	\$17,000,000	\$1,000,000
Total	\$2,817,000,000	\$138,200,000

## Table 4 – Rudimentary, Order-of-Magnitude Cost Estimates for Nutrient Removal at District Water Reclamation Plants

#### NOTES:

- 1. Cost Estimate prepared by engineering department of MWRDGC.
- 2. Under the Master Plans for the Calumet and North Side WRPs, conceptual level cost estimates were performed for various nutrient removal processes. The purpose of the cost estimates was to compare various nutrient removal processes relative to each other. These estimates were used to generate a rudimentary, order-of-magnitude cost estimate for all seven WRPs. In short, North Side and Calumet estimates were used to arrive at capital and annual operating costs on a flow basis (i.e. dollars per million gallons of sewage treated). These ratios were used to extrapolate costs for the other four WRPs. The cost estimates that were derived assumed hypothetical effluent limits of 0.5 mg/L for total phosphorus and between 6 to 8 mg/L for total nitrogen.
- 3. All costs are given in 2008 dollars.
- 4. Lemont Water Reclamation Plant is not included as it is planned to be converted to a sewage pumping station.

The baseline capital improvement plan and projected cash balance in the Capital Improvement Bond Fund is shown graphically in Figure 1 below. As shown in this figure, the cash balance in the Capital Improvement Bond Fund is expected to gradually decrease as a result of funding these capital projects until 2016 when the District's authority to issue non-referendum bonds expires.

Figure 1



In addition to these planned capital expenditures, maintenance and operations (M&O) costs were projected over the forecast period. The projection was based on historical results, the District's existing five-year forecast projections, and discussions with District staff. The projections of M&O costs are included in the forecasted property tax levy increases summarized below. Additional details are provided in the tables and calculations provided in Appendix A.

A ten-year projection of funding and tax levy requirements (for the years 2008 through 2017) was developed to provide a baseline scenario of current estimated requirements in which to compare scenarios incorporating capital and M&O costs that would be necessary to meet proposed water quality standards. The baseline financial projection results are summarized in Figures 2 and 3 below and detailed in Appendix A. Figure 2 shows the annual increase in the property tax levy necessary to fund projected capital and M&O costs, excluding those costs necessary to meet the proposed water quality standards, as compared to the property tax levy limitation. The property tax limitation limits the property tax levy increase to the lessor of (1) five percent or (2) the change in CPI plus the increase in new property. The baseline scenario results indicate that the District will stay at or below the tax levy limitation over the forecast period.

Figure 3 shows the projected annual "limited" debt service associated with existing and proposed District debt, excluding debt that would be necessary to fund capital projects associated with the proposed water quality standards, as compared to the debt service limitation. The baseline analysis indicates that the District will stay at or below the debt service extention base limitation through fiscal year 2015 and exceed the limitation slightly in fiscal years 2016 and 2017. This means that in 2016, the District's non-referendum bond authority, which expires at the end of 2016, will be further limited so as not to exceed the debt service extension base.



Figure 2 Forecasted Aggregate Tax Levy Requirement Compared to Tax Cap Limitation - Baseline

Figure 3 Forecasted Debt Service Compared to Debt Service Extension Base



# Scenario 1 (Chlorination/Dechlorination Disinfection)

Scenario 1 consists of adding the capital and annual M&O costs associated with chlorination / dechlorination disinfection (as shown in Table 1) to the baseline financial forecast. For the purposes of this scenario, it was assumed that design of the disinfection processes would occur in 2011 through 2013 and construction would occur in 2014 through 2016.

The capital improvement plan and projected cash balance in the Capital Improvement Bond Fund for Scenario 1 is shown graphically in Figure 4 below. As shown in this figure, additional capital costs would be incurred to meet the proposed water quality standards, and the cash balance in the Capital Improvement Bond Fund would decrease more rapidly than the baseline forecast as a result of funding these capital projects until 2016 when the District's authority to issue non-referendum bonds expires. The analysis indicates that the projected cash balance in the Capital Improvement Bond Fund would be insufficient to fund current projects and the projects associated with the proposed water quality standards due to the District's current authority and limitation of issuing no more than \$150 million of non-referendum bonds during any budget year. Furthermore, in order to fund the capital projects, the District would have to receive additional nonreferendum bonding authority or issue a voter referendum.



Figure 4 Capital Improvement Plan – Scenario 1

In addition to the capital expenditures associated with Scenario 1, M&O costs associated with this scenario were projected over the forecast period. The projections of M&O costs associated with implementing the chlorination / dechlorination disinfection processes are included in the forecasted property tax levy increases summarized below. Additional details are provided in the tables and calculations provided in Appendix A.

A ten-year projection of funding and tax levy requirements necessary to meet proposed plant effluent standards was developed for Scenario 1. The results are summarized in

Figures 5 and 6 below and detailed in Appendix A. Figure 5 shows the annual aggregate property tax levy requirement necessary to fund projected capital and M&O costs, including those costs necessary to meet the proposed plant effluent standards, as compared to the aggregate tax levy limitation. The Scenario 1 results indicate that the District will exceed the aggregate tax levy limitation once the disinfection processes have been constructed and operations commence in 2016. Furthermore, in order to fund the improvements, the District would have to request an amendment to the Property Tax Extension Limitation Law or obtain voter approval via referendum to increase the aggregate extension limitation and/or the limiting rate.



Figure 5 Forecasted Aggregate Tax Levy Requirement Compared to Tax Cap Limitation – Scenario 1

Figure 6 shows the projected annual "limited" debt service associated with existing and proposed District debt, including debt service that would be necessary to fund capital projects associated with the proposed plant effluent standards, as compared to the debt service extension base. The Scenario 1 analysis indicates that the District would significantly exceed the debt service extension base beginning in fiscal year 2014 if the Scenario 1 projects associated with meeting the proposed plant effluent standards were implemented.



Figure 6 Forecasted Debt Service Compared to Debt Service Extension Base – Scenario 1

# Scenario 2 (Ultraviolet Disinfection)

Scenario 2 consists of adding the capital and annual M&O costs associated with ultraviolet disinfection (as shown in Table 1) to the baseline financial forecast. For the purposes of this scenario, it was assumed that design of the disinfection processes would occur in 2011 through 2013 and construction would occur in 2014 through 2016.

The capital improvement plan and projected cash balance in the Capital Improvement Bond Fund for Scenario 2 is shown graphically in Figure 7 below. As shown in this figure, additional capital costs would be incurred to meet the proposed water quality standards, and the cash balance in the Capital Improvement Bond Fund would decrease more rapidly than the baseline forecast as a result of funding these capital projects until 2016 when the District's authority to issue non-referendum bonds expires. The analysis indicates that the projected cash balance in the Capital Improvement Bond Fund would be insufficient to fund current projected projects and the projects associated with the proposed water quality standards due to the District's current authority and limitation of issuing no more than \$150 million of non-referendum bonds during any budget year. Furthermore, in order to fund the capital projects, the District would have to receive additional non-referendum bonding authority or issue a voter referendum.



Figure 7 Capital Improvement Plan – Scenario 2

In addition to the capital expenditures associated with Scenario 2, M&O costs associated with this scenario were projected over the forecast period. The projections of M&O costs associated with implementing the ultraviolet disinfection processes are included in the forecasted property tax levy increases summarized below. Additional details are provided in the tables and calculations provided in Appendix A.

A ten-year projection of funding and tax levy requirements necessary to meet proposed plant effluent standards was developed for Scenario 2. The results are summarized in Figures 8 and 9 below and detailed in Appendix A. Figure 8 shows the annual aggregate property tax levy requirement necessary to fund projected capital and M&O costs,
including those costs necessary to meet the proposed plant effluent standards, as compared to the aggregate property tax levy limitation. The Scenario 2 results indicate that the District will exceed the aggregate tax levy limitation once the disinfection processes have been constructed and operations commence in 2016. Furthermore, in order to fund the improvements, the District would have to request an amendment to the Property Tax Extension Limitation Law or obtain voter approval via referendum to increase the aggregate extension limitation and/or the limiting rate.





Figure 9 shows the projected annual "limited" debt service associated with existing and proposed District debt, including debt service that would be necessary to fund capital projects associated with the proposed plant effluent standards, compared to the debt service extension base. The Scenario 2 analysis indicates that the District would significantly exceed the debt service extension base beginning in fiscal year 2014 if the Scenario 2 projects associated with meeting the proposed plant effluent standards were implemented.



Figure 9 Forecasted Debt Service Compared to Debt Service Extension Base – Scenario 2

# Scenario 3 (Dissolved Oxygen)

Scenario 3 consists of adding the capital and annual M&O costs that are anticipated to be required to meet the proposed Dissolved Oxygen Water Quality Standards in the CAWS (as shown in Table 1) to the baseline financial forecast. While it is possible that the dissolved oxygen enhancement facilities would be required in addition to either the ultraviolet or chlorination/dechlorination disinfection processes, the costs associated with the dissolved oxygen processes are shown herein as a stand alone scenario in order to demonstrate its financial impact separately from the other scenarios. For the purposes of this scenario, it was assumed that design of the dissolved oxygen enhancement facilities would occur in 2010 through 2012 and construction would occur in 2013 through 2015.

The capital improvement plan and projected cash balance in the Capital Improvement Bond Fund for Scenario 3 is shown graphically in Figure 10 below. As shown in this figure, additional capital costs would be incurred to implement the processes, and the cash balance in the Capital Improvement Bond Fund would decrease more rapidly than the baseline forecast as a result of funding these capital projects until 2016 when the District's authority to issue non-referendum bonds expires. The analysis indicates that the projected cash balance in the Capital Improvement Bond Fund would be insufficient to fund current projects and the projects associated with the proposed water quality standards due to the District's current authority and limitation of issuing no more than \$150 million of non-referendum bonds during any budget year. Furthermore, in order to fund the capital projects, the District would have to receive additional non-referendum bonding authority or issue a voter referendum.



Figure 10 Capital Improvement Plan – Scenario 3

In addition to the capital expenditures associated with Scenario 3, M&O costs associated with this scenario were projected over the forecast period. The projections of M&O costs associated with implementing the dissolved oxygen processes are included in the

forecasted property tax levy increases summarized below. Additional details are provided in the tables and calculations provided in Appendix A.

A ten-year projection of funding and tax levy requirements necessary to meet proposed water quality standards was developed for Scenario 3. The results are summarized in Figures 11 and 12 below and detailed in Appendix A. Figure 11 shows the annual property tax levy requirement necessary to fund projected capital and M&O costs, including those costs necessary to meet the proposed water quality standards, as compared to the aggregate property tax levy limitation. The Scenario 3 results indicate that the District will exceed the tax levy limitation once the dissolved oxygen enhancement facilities have been constructed and operations commence in 2016. Furthermore, in order to fund the improvements, the District would have to request an amendment to the Property Tax Extension Limitation Law or obtain voter approval via referendum to increase the aggregate extension limitation and/or the limiting rate.



Figure 11 Forecasted Aggregate Tax Levy Requirement Compared to Tax Cap Limitation – Scenario 3

Figure 12 shows the projected annual "limited" debt service associated with existing and proposed District debt, including debt service that would be necessary to fund current projected projects and capital projects associated with the proposed water quality standards, compared to the debt service extension base. The Scenario 3 analysis indicates that the District would significantly exceed the debt service extension base beginning in fiscal year 2014 if the Scenario 3 projects associated with the proposed water quality improvements were implemented.



Figure 12 Forecasted Debt Service Compared to Debt Service Extension Base – Scenario 3

# Scenario 4 (Chlorination / Dechlorination and Dissolved Oxygen)

Scenario 4 consists of adding the capital and annual M&O costs associated with both chlorination / dechlorination and dissolved oxygen (as shown in Table 1) to the baseline financial forecast.

The capital improvement plan and projected cash balance in the Capital Improvement Bond Fund for Scenario 4 is shown graphically in Figure 13 below. As shown in this figure, additional capital costs would be incurred to implement the processes, and the cash balance in the Capital Improvement Bond Fund would decrease more rapidly than the baseline forecast and the scenarios showing either disinfection or dissolved oxygen processes, as a result of funding these capital projects until 2016 when the District's authority to issue non-referendum bonds expires. The analysis indicates that the projected cash balance in the Capital Improvement Bond Fund would be insufficient to fund the current projected projects and projects associated with the proposed plant effluent and water quality standards due to the District's current authority and limitation of issuing no more than \$150 million of non-referendum bonds during any budget year. Furthermore, in order to fund the capital projects, the District would have to receive additional non-referendum bonding authority or issue a voter referendum.



Figure 13 Capital Improvement Plan – Scenario 4

In addition to the capital expenditures associated with Scenario 4, M&O costs associated with this scenario were projected over the forecast period. The projections of M&O costs associated with implementing the dissolved oxygen and chlorination/dechlorination disinfection processes are included in the forecasted property tax levy increases summarized below. Additional details are provided in the tables and calculations provided in Appendix A.

A ten-year projection of funding and tax levy requirements necessary to meet proposed plant effluent and water quality standards was developed for Scenario 4. The results are summarized in Figures 14 and 15 below and detailed in Appendix A. Figure 14 shows the annual aggregate property tax levy requirement necessary to fund projected capital and M&O costs, including those costs necessary to meet the proposed standards, as compared to the aggregate property tax levy limitation. The Scenario 4 results indicate that the District will exceed the tax levy limitation once the dissolved oxygen processes and chlorination / dechlorination disinfection improvements have been constructed and operations commence in 2016. Furthermore, in order to fund the projects, the District would have to request an amendment to the Property Tax Extension Limitation Law or obtain voter approval via referendum to increase the aggregate extension limitation and/or the limiting rate.



Figure 14 Forecasted Aggregate Tax Levy Requirement Compared to Tax Cap Limitation – Scenario 4

Figure 15 shows the projected annual "limited" debt service associated with existing and proposed District debt, including debt service that would be necessary to fund current projected projects and capital projects associated with the proposed plant effluent and water quality standards, compared to the debt service extension base. The Scenario 4 analysis indicates that the District would significantly exceed the debt service extension base beginning in fiscal year 2014 if the Scenario 4 projects associated with meeting the proposed standards were implemented.



Figure 15 Forecasted Debt Service Compared to Debt Service Extension Base – Scenario 4

# Scenario 5 (UV Disinfection and Dissolved Oxygen)

Scenario 5 consists of adding the capital and annual M&O costs associated with both UV disinfection and dissolved oxygen (as shown in Table 1) to the baseline financial forecast.

The capital improvement plan and projected cash balance in the Capital Improvement Bond Fund for Scenario 5 is shown graphically in Figure 16 below. As shown in this figure, additional capital costs would be incurred to implement the processes, and the cash balance in the Capital Improvement Bond Fund would decrease more rapidly than the baseline forecast and the scenarios showing either disinfection or dissolved oxygen processes, as a result of funding these capital projects until 2016 when the District's authority to issue non-referendum bonds expires. The analysis indicates that the projected cash balance in the Capital Improvement Bond Fund would be insufficient to fund current projected projects and the projects associated with the proposed water quality standards due to the District's current authority and limitation of issuing no more than \$150 million of non-referendum bonds during any budget year. Furthermore, in order to fund the capital projects, the District would have to receive additional nonreferendum bonding authority or issue a voter referendum.



Figure 16 Capital Improvement Plan – Scenario 5

In addition to the capital expenditures associated with Scenario 5, M&O costs associated with this scenario were projected over the forecast period. The projections of M&O costs associated with implementing the dissolved oxygen and ultraviolet disinfection processes are included in the forecasted property tax levy increases summarized below. Additional details are provided in the tables and calculations provided in Appendix A.

A ten-year projection of funding and tax levy requirements necessary to meet proposed plant efluent and water quality standards was developed for Scenario 5. The results are summarized in Figures 17 and 18 below and detailed in Appendix A. Figure 17 shows the annual aggregate property tax levy requirement necessary to fund projected capital

and M&O costs, including those costs necessary to meet the proposed standards, as compared to the aggregate property tax levy limitation. The Scenario 5 results indicate that the District will exceed the tax levy limitation once the dissolved oxygen processes and ultraviolet disinfection improvements have been constructed and operations commence in 2016. Furthermore, in order to fund the projects, the District would have to request an amendment to the Property Tax Extension Limitation Law or obtain voter approval via referendum to increase the aggregate extension limitation and/or the limiting rate.



Figure 17 Forecasted Aggregate Tax Levy Requirement Compared to Tax Cap Limitation – Scenario 5

Figure 18 shows the projected annual "limited" debt service associated with existing and proposed District debt, including debt service that would be necessary to fund current projected projects and capital projects associated with the proposed plant effluent and water quality standards, compared to the debt service extension base. The Scenario 5 analysis indicates that the District would significantly exceed the debt service extension base beginning in fiscal year 2014 if the Scenario 5 projects associated with meeting the proposed standards were implemented.



Figure 18 Forecasted Debt Service Compared to Debt Service Extension Base – Scenario 5

# Appendix A

# **Backup Tables and Calculations**

# Table A-1 Tax Levy Requirement Forecast Summary – Baseline Scenario

	Projection (i	n \$ 1	Thousands)	>							
Description	2008		2009	2010	2011	2012	2013	2014	2015	2016	2017
Projected Levy:											
Corporate Fund	\$ 239,262	\$	243,031	\$ 251,304	\$ 268,826	\$ 278,106	\$ 286,957	\$ 297,344	\$ 309,412	\$ 321,991	\$ 334,848
Construction Fund	1		5,523	8,385	1,272	2,830	5,213	6,561	7,635	8,747	10,090
Stormwater Fund	15,211		18,802	12,443	15,878	17,023	18,145	18,387	19,123	20,126	20,410
Debt Service - Existing	141,601		122,409	119,829	116,727	121,793	123,152	109,793	108,674	101,013	99,594
Debt Service - Proposed	-		31,204	55,313	79,422	92,888	106,555	120,223	133,890	147,558	150,583
Retirement Fund	25,665		26,450	26,023	26,726	27,447	28,188	28,949	29,818	30,712	31,634
Reserve Claim Fund	7,073		7,062	7,345	7,639	7,944	8,262	8,593	8,936	9,294	9,666
Total Projected Gross Levy (in \$ thousands)	\$ 428,814	\$	454,481	\$ 480,642	\$ 516,489	\$ 548,031	\$ 576,473	\$ 589,851	\$ 617,489	\$ 639,442	\$ 656,823

# Table A-2 Property Tax Extension Limitation – Baseline Scenario

	Projection (in \$	Thousands)	>							
Description	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
Property Tax Levy Constraint (Property Tax Extension	Limitation La	w) <sup>1</sup> :								
Adjusted Aggregate Gross Property Tax Levy (Excluding Debt Service and Stormwater)	272,001	282,066	293,057	304,462	316,327	328,620	341,447	355,801	370,744	386,237
Projected Increase in Aggregate Tax Levy	0%	3.70%	3.90%	3.89%	3.90%	3.89%	3.90%	4.20%	4.20%	4.18%
Estimated Change in Consumer Price Index Estimated New Property (Growth) Total Allowable Increase in Adjusted Tax Levy	3.00% <u>0.80%</u> 3.80%	2.80% <u>0.90%</u> 3.70%	2.70% <u>1.20%</u> 3.90%	2.70% <u>1.20%</u> 3.90%	2.70% <u>1.20%</u> 3.90%	2.70% <u>1.20%</u> 3.90%	2.70% <u>1.20%</u> 3.90%	3.00% <u>1.20%</u> 4.20%	3.00% <u>1.20%</u> 4.20%	3.00% <u>1.20%</u> 4.20%
Total Allowable Aggregate Tax Levy	272,001	282,065	293,066	304,495	316,370	328,709	341,529	355,873	370,819	386,394
Gap between Allowable and Projected Tax levy Increase		0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%

<sup>1</sup>The Property Tax Extension Limitation Act, Tax Cap limits future increases in property tax levies, except debt service to the lesser of 5 percent or the change in the national consumer price index plus allowable increases for new property.

# Table A-3 – Debt Service Projection and Debt Service Extention Limitation – Baseline Scenario

	Histo	orical	Projection (in \$	Thousands)	>							
Description	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
Capital Improvement Bond Fund Program Expenditures												
Limited Bond Funds	8.862	31,250	\$ 183.040	\$ 220,164	\$ 337,931	\$ 369,596	\$ 260.514	\$ 223,362	\$ 148,729	\$ 146,689	\$ 135,726	\$ 106,446
Unlimited Bond Funds	51.066	22,712	10,355	67,535	61,816	50,972	46,709	15.898	35,425	24.053	10.619	-
Limited Bond and SRF	15,276	8,357	58,133	26,779	30,881	1,705	-	-	-	-	-	
Unlimited Bond and SRF		1,201	1,553		-	-	-	-	-			-
Future Sewer Rehab Projects						9,229	22,511	36,503	37,489	38,501	39,541	40,608
Future Plant Rehab Projects												27,072
Compliance with Proposed Water Quality Standards		-									<u> </u>	
CIBF Program Expenditures	75,204	63,520	\$ 253,081	\$ 314,478	\$ 430,627	\$ 431,501	\$ 329,734	\$ 275,764	\$ 221,642	\$ 209,243	\$ 185,886	\$ 174,127
Bond Fund Revenues (Debt Sizing)												
Proposed limited Bonds	300,000	150,000	\$ -	\$ 150,000	\$ 300,000	\$ 150,000	\$ 150,000	\$ 100,000	\$ 150,000	\$ 150,000	\$ 150,000	- States
Proposed unlimited				250,000		150,000		50,000				
Proposed SRF	40,000	42,000	42,000	42,000	42,000	42,000	45,000	45,000	45,000	45,000	45,000	40,000
Investment income	4,618	14,297	27,767	18,602	25,908	22,772		13,671	10,316	9,500	9,262	10,181
Bond Fund Revenues	344,618	206,297	\$ 69,767	\$ 460,602	\$ 367,908	\$ 364,772	\$ 214,436	\$ 208,671	\$ 205,316	\$ 204,500	\$ 204,262	\$ 50,181
CIBF Cash Balance	285,935	555,349	372,035	518,159	455,440	388,711	273,412	206,318	189,992	185,249	203,625	79,680
Debt Service												
Existing limited	31,632	46,800	51,228	\$ 66,463	\$ 63,894	\$ 60,792	\$ 38,331	\$ 26,574	\$ 37,302	\$ 36,183	\$ 33,219	\$ 31,450
Existing unlimited (w/ SRF)	101,795	88,930	90,373	55,946	55,935	55,935	83,462	96,577	72,491	72,491	67,794	68,143
Proposed Limited Bond Funds		-	-	10,643	31,929	42,571	53,214	60,310	70,952	81,595	92,238	92,238
Proposed Unlimited Bond Funds		-	-	17,738	17,738	28,381	28,381	31,929	31,929	31,929	31,929	31,929
Proposed Limited Bond and SRF		-		2,823	5,646	8,469	11,292	14,317	17,342	20,366	23,391	26,416
Proposed Limited Bond DS for Water Quality Projects			-		-	-	-					-
Proposed Unlimited Bond and SRF		-										
Debt service	133,427	135,730	141,601	153,613	175,142	196,149	214,681	229,707	230,016	242,565	248,571	250,176
Debt issuance capacity unissued	600,000	400,000	550,000	300,000	150,000			-				
Debt Service Extension Limitation												
Total Limited Bond Debt Service	31,632	46,800	51,228	79,929	101,469	111,833	102,838	101,201	125,596	138,145	148,849	150,104
Debt Service Extension Base	141,464	141,464	141,464	141,464	141,464	141,464	141,464	141,464	141,464	141,464	141,464	141,464

# Table A-4Tax Revenue Requirement Forecast Summary – Scenario 1

	Projection (	in \$ 1	housands)	>							
Description	2008		2009	2010	2011	2012	2013	2014	2015	2016	2017
Projected Levy:											
Corporate Fund	\$ 239,262	\$	243,031	\$ 251,304	\$ 268,826	\$ 278,106	\$ 286,957	\$ 297,344	\$ 309,412	\$ 355,511	\$ 366,886
Construction Fund	1		5,523	8,385	1,272	2,830	5,213	6,561	7,635	8,747	10,090
Stormwater Fund	15,211		18,802	12,443	15,878	17,023	18,145	18,387	19,123	20,126	20,410
Debt Service - Existing	141,601		122,409	119,829	116,727	121,793	123,152	109,793	108,674	101,013	99,594
Debt Service - Proposed	-		31,204	55,313	80,141	95,045	110,152	138,205	166,258	187,118	190,143
Retirement Fund	25,665		26,450	26,023	26,726	27,447	28,188	28,949	29,818	30,712	31,634
Reserve Claim Fund	7,073	_	7,062	7,345	7,639	7,944	8,262	8,593	8,936	9,294	9,666
Total Projected Gross Levy (in \$ thousands)	\$ 428,814	\$	454,481	\$ 480,642	\$ 517,208	\$ 550,189	\$ 580,069	\$ 607,832	\$ 649,856	\$ 712,521	\$ 728,421

# Table A-5Property Tax Extension Limitation – Scenario 1

	Projection (in	\$ Thousands)	·>							
Description	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
Property Tax Levy Constraint (Property Tax Extension	Limitation La	w) <sup>1</sup> :								
Adjusted Aggregate Gross Property Tax Levy (Excluding Debt Service and Stormwater)	272,001	282,066	293,057	304,462	316,327	328,620	341,447	355,801	404,264	418,275
Projected Increase in Aggregate Tax Levy	0%	3.70%	3.90%	3.89%	3.90%	3.89%	3.90%	4.20%	13.62%	3.47%
Estimated Change in Consumer Price Index Estimated New Property (Growth) Total Allowable Increase in Adjusted Tax Levy	3.00% <u>0.80%</u> 3.80%	2.80% <u>0.90%</u> 3.70%	2.70% <u>1.20%</u> 3.90%	2.70% <u>1.20%</u> 3.90%	2.70% <u>1.20%</u> 3.90%	2.70% <u>1.20%</u> 3.90%	2.70% <u>1.20%</u> 3.90%	3.00% <u>1.20%</u> 4.20%	3.00% <u>1.20%</u> 4.20%	3.00% <u>1.20%</u> 4.20%
Total Allowable Aggregate Tax Levy	272,001	282,065	293,066	304,495	316,370	328,709	341,529	355,873	370,819	386,394
Gap between Allowable and Projected Tax levy Increase		0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	9.02%	8.25%

<sup>1</sup>The Property Tax Extension Limitation Act, Tax Cap limits future increases in property tax levies, except debt service to the lesser of 5 percent or the change in the national consumer price index plus allowable increases for new property.

# Table A-6 – Debt Service Projection and Non-Referendum Bonding Authority Limitation – Scenario 1

	Histo	orical	Projection (in \$	The	ousands):	>												
Description	2006	2007	2008	_	2009	2010	2011	2012		2013		2014		2015		2016		2017
Capital Improvement Bond Fund Program Expenditures																		
Limited Bond Funds	8,862	31,250	\$ 183,040	\$	220,164	\$ 337,931	\$ 369,596	\$ 260,514	\$	223,362	\$	148,729	\$	146,689	\$	135,726	\$	106,446
Unlimited Bond Funds	51,066	22,712	10,355		67,535	61,816	50,972	46,709		15,898		35,425		24,053		10,619		
Limited Bond and SRF	15,276	8,357	58,133		26,779	30,881	1,705	-		-		-		-		-		
Unlimited Bond and SRF		1,201	1,553			-				-		-				-		
Future Sewer Rehab Projects							9,229	22,511		36,503		37,489		38,501		39,541		40,608
Future Plant Rehab Projects																		27,072
Compliance with Proposed Water Quality Standards	<u> </u>			-		:	10,137	20,275	_	20,275	_	202,748	_	202,748	_	101,374	_	
CIBF Program Expenditures	75,204	63,520	\$ 253,081	\$	314,478	\$ 430,627	\$ 441,639	\$ 350,009	\$	296,039	\$	424,390	\$	411,991	\$	287,260	\$	174,127
Bond Fund Revenues (Debt Sizing)																		
Proposed limited Bonds	300,000	150,000	\$ -	\$	150,000	\$ 300,000	\$ 150,000	\$ 150,000	\$	100,000	\$	150,000	\$	150,000	\$	150,000	20	
Proposed unlimited					250,000		150,000			50,000								
Proposed SRF	40,000	42,000	42,000		42,000	42,000	42,000	45,000		45,000		45,000		45,000		45,000		40,000
Investment income	4,618	14,297	27,767	_	18,602	25,908	22,772	18,929	_	12,125	_	7,679	_	(3,407)	_	(14,427)	_	(19,761)
Bond Fund Revenues	344,618	206,297	\$ 69,767	\$	460,602	\$ 367,908	\$ 364,772	\$ 213,929	\$	207,125	\$	202,679	\$	191,593	\$	180,573	\$	20,239
CIBF Cash Balance	285,935	555,349	372,035		518,159	455,440	378,573	242,493		153,579		(68,133)		(288,530)		(395,217)		(549,104)
Debt Service																		
Existing limited	31,632	46,800	51,228	\$	66,463	\$ 63,894	\$ 60,792	\$ 38,331	\$	26,574	\$	37,302	\$	36,183	\$	33,219	\$	31,450
Existing unlimited (w/ SRF)	101,795	88,930	90,373		55,946	55,935	55,935	83,462		96,577		72,491		72,491		67,794		68,143
Proposed Limited Bond Funds		-			10,643	31,929	42,571	53,214		60,310		70,952		81,595		92,238		92,238
Proposed Unlimited Bond Funds					17,738	17,738	28,381	28,381		31,929		31,929		31,929		31,929		31,929
Proposed Limited Bond and SRF		-			2,823	5,646	8,469	11,292		14,317		17,342		20,300		23,391		20,410
Proposed Limited Bond DS for water Quality Projects					-		/19	2,158		3,590		17,962		32,307		39,500		39,500
Proposed Unlimited Bond and SRF		-		-					-		-		-	-			_	
Debt service	133,427	135,730	141,601		153,613	175,142	196,868	216,839		233,303		247,998		274,932		288,131		289,736
Debt issuance capacity unissued	600,000	400,000	550,000		300,000	150,000	-			-		•		-				
Debt Service Extension Limitation																		
Total Limited Bond Debt Service	31,632	46,800	51,228		79,929	101,469	112,552	104,996		104,797		143,578		170,512		188,409		189,664
Debt Service Extension Base	141,464	141,464	141,464		141,464	141,464	141,464	141,464		141,464		141,464		141,464		141,464		141,464

# Table A-7 Tax Revenue Requirement Forecast Summary – Scenario 2

	Projection (	in \$ 1	Thousands)	>							
Description	2008		2009	2010	2011	2012	2013	2014	2015	2016	2017
Projected Levy:											
Corporate Fund	\$ 239,262	\$	243,031	\$ 251,304	\$ 268,826	\$ 278,106	\$ 286,957	\$ 297,344	\$ 309,412	\$ 350,527	\$ 362,122
Construction Fund	1		5,523	8,385	1,272	2,830	5,213	6,561	7,635	8,747	10,090
Stormwater Fund	15,211		18,802	12,443	15,878	17,023	18,145	18,387	19,123	20,126	20,410
Debt Service - Existing	141,601		122,409	119,829	116,727	121,793	123,152	109,793	108,674	101,013	99,594
Debt Service - Proposed	-		31,204	55,313	80,265	95,417	110,770	141,299	171,827	193,925	196,950
Retirement Fund	25,665		26,450	26,023	26,726	27,447	28,188	28,949	29,818	30,712	31,634
Reserve Claim Fund	7,073		7,062	7,345	7,639	7,944	8,262	8,593	8,936	9,294	9,666
Total Projected Gross Levy (in \$ thousands)	\$ 428,814	\$	454,481	\$ 480,642	\$ 517,332	\$ 550,560	\$ 580,688	\$ 610,927	\$ 655,426	\$ 714,344	\$ 730,464

# Table A-8Property Tax Extension Limitation – Scenario 2

	Projection (in \$	Thousands)	>							
Description	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
Property Tax Levy Constraint (Property Tax Extension	Limitation La	w) <sup>1</sup> :								
Adjusted Aggregate Gross Property Tax Levy (Excluding Debt Service and Stormwater)	272,001	282,066	293,057	304,462	316,327	328,620	341,447	355,801	399,280	413,511
Projected Increase in Aggregate Tax Levy	0%	3.70%	3.90%	3.89%	3.90%	3.89%	3.90%	4.20%	12.22%	3.56%
Estimated Change in Consumer Price Index	3.00%	2.80%	2.70%	2.70%	2.70%	2.70%	2.70%	3.00%	3.00%	3.00%
Estimated New Property (Growth)	0.80%	0.90%	1.20%	1.20%	1.20%	1.20%	1.20%	1.20%	1.20%	1.20%
Total Allowable Increase in Adjusted Tax Levy	3.80%	3.70%	3.90%	3.90%	3.90%	3.90%	3.90%	4.20%	4.20%	4.20%
Total Allowable Aggregate Tax Levy	272,001	282,065	293,066	304,495	316,370	328,709	341,529	355,873	370,819	386,394
Gap between Allowable and Projected Tax levy Increase		0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	7.68%	7.02%

<sup>1</sup>The Property Tax Extension Limitation Act, Tax Cap limits future increases in property tax levies, except debt service to the lesser of 5 percent or the change in the national consumer price index plus allowable increases for new property.

	Histo	orical	Projection (in \$	Thou	sands)	>												
Description	2006	2007	2008		2009	2010	2011	2012		2013		2014		2015		2016		2017
Capital Improvement Bond Fund Program Expenditures																		
Limited Bond Funds	8,862	31,250	\$ 183,040	\$ :	220,164	\$ 337,931	\$ 369,596	\$ 260,514	\$	223,362	\$	148,729	\$	146,689	\$	135,726	\$	106,446
Unlimited Bond Funds	51,066	22,712	10,355	5	67,535	61,816	50,972	46,709		15,898		35,425		24,053		10,619		-
Limited Bond and SRF	15,276	8,357	58,133	3	26,779	30,881	1,705			-				-				
Unlimited Bond and SRF		1,201	1,553	3	-	-	-	· -		-				-				
Future Sewer Rehab Projects							9,229	22,511		36,503		37,489		38,501		39,541		40,608
Future Plant Rehab Projects																		27,072
Compliance with Proposed Water Quality Standards		-			-		11,882	23,764	_	23,764	_	237,636	_	237,636	_	118,818	_	-
CIBF Program Expenditures	75,204	63,520	\$ 253,081	\$	314,478	\$ 430,627	\$ 443,383	\$ 353,498	\$	299,528	\$	459,279	\$	446,879	\$	304,704	\$	174,127
Bond Fund Revenues (Debt Sizing)																		
Proposed limited Bonds	300,000	150,000	\$ .	- \$	150,000	\$ 300,000	\$ 150,000	\$ 150,000	\$	100,000	\$	150,000	\$	150,000	\$	150,000		the state of
Proposed unlimited				1	250,000		150,000			50,000								
Proposed SRF	40,000	42,000	42,000	)	42,000	42,000	42,000	45,000		45,000		45,000		45,000		45,000		40,000
Investment income	4,618	14,297	27,767		18,602	25,908	22,772	18,841	_	11,859	_	7,225	_	(5,628)	_	(18,503)	_	(24,913)
Bond Fund Revenues	344,618	206,297	\$ 69,767	\$	460,602	\$ 367,908	\$ 364,772	\$ 213,841	\$	206,859	\$	202,225	\$	189,372	\$	176,497	\$	15,087
CIBF Cash Balance	285,935	555,349	372,035	;	518,159	455,440	376,829	237,172		144,503		(112,550)		(370,057)		(498,263)		(657,303)
Debt Service																		
Existing limited	31,632	46,800	51,228	\$	66,463	\$ 63,894	\$ 60,792	\$ 38,331	\$	26,574	\$	37,302	\$	36,183	\$	33,219	\$	31,450
Existing unlimited (w/ SRF)	101,795	88,930	90,373	3	55,946	55,935	55,935	83,462		96,577		72,491		72,491		67,794		68,143
Proposed Limited Bond Funds		-			10,643	31,929	42,571	53,214		60,310		70,952		81,595		92,238		92,238
Proposed Unlimited Bond Funds		-			17,738	17,738	28,381	28,381		31,929		31,929		31,929		31,929		31,929
Proposed Limited Bond and SRF		-		•	2,823	5,646	8,469	11,292		14,317		17,342		20,366		23,391		26,416
Proposed Limited Bond DS for Water Quality Projects				•	-	-	843	2,529		4,215		21,076		37,937		46,367		46,367
Proposed Unlimited Bond and SRF	<u> </u>	-		-	-				_	-	_	-	_			· ·	_	-
Debt service	133,427	135,730	141,601		153,613	175,142	196,992	217,210		233,922		251,092		280,502		294,938		296,544
Debt issuance capacity unissued	600,000	400,000	550,000	)	300,000	150,000						-		-				-
Debt Service Extension Limitation																		
Total Limited Bond Debt Service	31,632	46,800	51,228	3	79,929	101,469	112,676	105,367		105,416		146,672		176,082		195,216		196,472
Debt Service Extension Base	141,464	141,464	141,464	t I	141,464	141,464	141,464	141,464		141,464		141,464		141,464		141,464		141,464

 Table A-9 – Debt Service Projection and Non-Referendum Bonding Authority Limitation – Scenario 2

# Table A-10 Tax Revenue Requirement Forecast Summary – Scenario 3

	Projection (	n \$ T	housands)	>	10						
Description	2008		2009	2010	2011	2012	2013	2014	2015	2016	2017
Projected Levy:											
Corporate Fund	\$ 239,262	\$	243,031	\$ 251,304	\$ 268,826	\$ 278,106	\$ 286,957	\$ 297,344	\$ 309,412	\$ 330,862	\$ 343,326
Construction Fund	1		5,523	8,385	1,272	2,830	5,213	6,561	7,635	8,747	10,090
Stormwater Fund	15,211		18,802	12,443	15,878	17,023	18,145	18,387	19,123	20,126	20,410
Debt Service - Existing	141,601		122,409	119,829	116,727	121,793	123,152	109,793	108,674	101,013	99,594
Debt Service - Proposed	-		31,204	56,771	82,337	97,261	125,506	153,751	181,996	195,664	198,689
Retirement Fund	25,665		26,450	26,023	26,726	27,447	28,188	28,949	29,818	30,712	31,634
Reserve Claim Fund	7,073	_	7,062	7,345	7,639	7,944	8,262	8,593	8,936	9,294	9,666
Total Projected Gross Levy (in \$ thousands)	\$ 428,814	\$	454,481	\$ 482,100	\$ 519,405	\$ 552,404	\$ 595,423	\$ 623,379	\$ 665,595	\$ 696,418	\$ 713,407

# Table A-11Property Tax Extension Limitation – Scenario 3

	Projection (in \$	\$ Thousands)	·>							
Description	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
Property Tax Levy Constraint (Property Tax Extension	n Limitation La	w) <sup>1</sup> :								
Adjusted Aggregate Gross Property Tax Levy (Excluding Debt Service and Stormwater)	272,001	282,066	293,057	304,462	316,327	328,620	341,447	355,801	379,615	394,715
Projected Increase in Aggregate Tax Levy	0%	3.70%	3.90%	3.89%	3.90%	3.89%	3.90%	4.20%	6.69%	3.98%
Estimated Change in Consumer Price Index	3.00%	2.80%	2.70%	2.70%	2.70%	2.70%	2.70%	3.00%	3.00%	3.00%
Estimated New Property (Growth)	0.80%	0.90%	1.20%	1.20%	1.20%	1.20%	<u>1.20%</u>	1.20%	1.20%	1.20%
Total Allowable Increase in Adjusted Tax Levy	3.80%	3.70%	3.90%	3.90%	3.90%	3.90%	3.90%	4.20%	4.20%	4.20%
Total Allowable Aggregate Tax Levy	272,001	282,065	293,066	304,495	316,370	328,709	341,529	355,873	370,819	386,394
Gap between Allowable and Projected Tax levy Increase		0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	2.37%	2.15%

<sup>1</sup>The Property Tax Extension Limitation Act, Tax Cap limits future increases in property tax levies, except debt service to the lesser of 5 percent or the change in the national consumer price index plus allowable increases for new property.

# Table A-12 – Debt Service Projection and Non-Referendum Bonding Authority Limitation – Scenario 3

	Histo	orical	Projection (in \$	Thousands)	>							
Description	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
Capital Improvement Bond Fund Program Expenditures												
Limited Bond Funds	8,862	31,250	\$ 183,040	\$ 220,164	\$ 337,931	\$ 369,596	\$ 260,514	\$ 223,362	\$ 148,729	\$ 146,689	\$ 135,726	\$ 106,446
Unlimited Bond Funds	51,066	22,712	10,355	67,535	61,816	50,972	46,709	15,898	35,425	24,053	10,619	-
Limited Bond and SRF	15,276	8,357	58,133	26,779	30,881	1,705	-	-	-	-	-	-
Unlimited Bond and SRF		1,201	1,553	-		-	-	-	-	-		-
Future Sewer Rehab Projects						9,229	22,511	36,503	37,489	38,501	39,541	40,608
Future Plant Rehab Projects												27,072
Compliance with Proposed Water Quality Standards		-			20,546	20,546	20,546	205,456	205,456	205,456		
CIBF Program Expenditures	75,204	63,520	\$ 253,081	\$ 314,478	\$ 451,173	\$ 452,047	\$ 350,280	\$ 481,220	\$ 427,098	\$ 414,698	\$ 185,886	\$ 174,127
Bond Fund Revenues (Debt Sizing)												
Proposed limited Bonds	300,000	150,000	\$ -	\$ 150,000	\$ 300,000	\$ 150,000	\$ 150,000	\$ 100,000	\$ 150,000	\$ 150,000	\$ 150,000	# 125 DI-
Proposed unlimited				250,000		150,000		50,000				
Proposed SRF	40,000	42,000	42,000	42,000	42,000	42,000	45,000	45,000	45,000	45,000	45,000	40,000
Investment income	4,618	14,297	27,767	18,602	25,908	21,745	17,330	10,432	(3,357)	(15,130)	(26,871)	(27,759)
Bond Fund Revenues	344,618	206,297	\$ 69,767	\$ 460,602	\$ 367,908	\$ 363,745	\$ 212,330	\$ 205,432	\$ 191,643	\$ 179,870	\$ 168,129	\$ 12,241
CIBF Cash Balance	285,935	555,349	372,035	518,159	434,894	346,592	208,642	(67,146)	(302,601)	(537,429)	(555,186)	(717,073)
Debt Service												
Existing limited	31,632	46,800	51,228	\$ 66,463	\$ 63,894	\$ 60,792	\$ 38,331	\$ 26,574	\$ 37,302	\$ 36,183	\$ 33,219	\$ 31,450
Existing unlimited (w/ SRF)	101,795	88,930	90,373	55,946	55,935	55,935	83,462	96,577	72,491	72,491	67,794	68,143
Proposed Limited Bond Funds		-		10,643	31,929	42,571	53,214	60,310	70,952	81,595	92,238	92,238
Proposed Unlimited Bond Funds		-		17,738	17,738	28,381	28,381	31,929	31,929	31,929	31,929	31,929
Proposed Limited Bond and SAF		-		2,823	5,040	0,409	11,292	14,317	17,342	20,300	23,391	20,410
Proposed Linited Bond and SPE					1,450	2,910	4,373	10,951	33,528	40,100	40,100	40,100
Proposed Unlimited Bond and SRF	133 427	135 730	141 601	153 613	176 600	199.065	210 054	248 658	263 544	200 671	206 677	208 282
Debi selvice	100,427	100,700	141,001	100,010	170,000	133,005	213,004	240,000	200,044	230,071	230,011	230,202
Debt issuance capacity unissued	600,000	400,000	550,000	300,000	150,000		-	-	•			•
Debt Service Extension Limitation												
Total Limited Bond Debt Service	31,632	46,800	51,228	79,929	102,926	114,748	107,211	120,152	159,125	186,251	196,955	198,210
Debt Service Extension Base	141,464	141,464	141,464	141,464	141,464	141,464	141,464	141,464	141,464	141,464	141,464	141,464

# Table A-13Tax Revenue Requirement Forecast Summary – Scenario 4

	Projection (	in \$ 1	Thousands)	>							
Description	2008		2009	2010	2011	2012	2013	2014	2015	2016	2017
Projected Levy:											
Corporate Fund	\$ 239,262	\$	243,031	\$ 251,304	\$ 268,826	\$ 278,106	\$ 286,957	\$ 297,344	\$ 309,412	\$ 364,381	\$ 375,364
Construction Fund	1		5,523	8,385	1,272	2,830	5,213	6,561	7,635	8,747	10,090
Stormwater Fund	15,211		18,802	12,443	15,878	17,023	18,145	18,387	19,123	20,126	20,410
Debt Service - Existing	141,601		122,409	119,829	116,727	121,793	123,152	109,793	108,674	101,013	99,594
Debt Service - Proposed	-		31,204	56,771	83,056	99,419	129,102	171,733	214,364	235,224	238,249
Retirement Fund	25,665		26,450	26,023	26,726	27,447	28,188	28,949	29,818	30,712	31,634
Reserve Claim Fund	7,073		7,062	7,345	7,639	7,944	8,262	8,593	8,936	9,294	9,666
Total Projected Gross Levy (in \$ thousands)	\$ 428,814	\$	454,481	\$ 482,100	\$ 520,124	\$ 554,562	\$ 599,020	\$ 641,361	\$ 697,962	\$ 769,498	\$ 785,005

# Table A-14Property Tax Extension Limitation – Scenario 4

	Projection (in S	Thousands)	>							
Description	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
Property Tax Levy Constraint (Property Tax Extension	Limitation La	w) <sup>1</sup> :								
Adjusted Aggregate Gross Property Tax Levy (Excluding Debt Service and Stormwater)	272,001	282,066	293,057	304,462	316,327	328,620	341,447	355,801	413,134	426,753
Projected Increase in Aggregate Tax Levy	0%	3.70%	3.90%	3.89%	3.90%	3.89%	3.90%	4.20%	16.11%	3.30%
Estimated Change in Consumer Price Index	3.00%	2.80%	2.70%	2.70%	2.70%	2.70%	2.70%	3.00%	3.00%	3.00%
Estimated New Property (Growth)	0.80%	0.90%	<u>1.20%</u>	1.20%	1.20%	1.20%	1.20%	1.20%	1.20%	1.20%
Total Allowable Increase in Adjusted Tax Levy	3.80%	3.70%	3.90%	3.90%	3.90%	3.90%	3.90%	4.20%	4.20%	4.20%
Total Allowable Aggregate Tax Levy	272,001	282,065	293,066	304,495	316,370	328,709	341,529	355,873	370,819	386,394
Gap between Allowable and Projected Tax levy Increase		0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	11.41%	10.45%

<sup>1</sup>The Property Tax Extension Limitation Act, Tax Cap limits future increases in property tax levies, except debt service to the lesser of 5 percent or the change in the national consumer price index plus allowable increases for new property.

# Table A-15 - Debt Service Projection and Non-Referendum Bonding Authority Limitation - Scenario 4

	Historical		Projection (in \$									
Description	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
Capital Improvement Bond Fund Program Expenditures												
Limited Bond Funds	8,862	31,250	\$ 183.040	\$ 220,164	\$ 337,931	\$ 369.596	\$ 260.514	\$ 223,362	\$ 148,729	\$ 146.689	\$ 135,726	\$ 106.446
Unlimited Bond Funds	51,066	22,712	10,355	67,535	61,816	50,972	46,709	15,898	35,425	24.053	10.619	-
Limited Bond and SRF	15,276	8,357	58,133	26,779	30,881	1,705		-	-			
Unlimited Bond and SRF		1,201	1,553		-	-	-	-		-		
Future Sewer Rehab Projects						9,229	22,511	36,503	37,489	38,501	39,541	40,608
Future Plant Rehab Projects												27,072
Compliance with Proposed Water Quality Standards					20,546	30,683	40,820	225,730	408,204	408,204	101,374	
CIBF Program Expenditures	75,204	63,520	\$ 253,081	\$ 314,478	\$ 451,173	\$ 462,184	\$ 370,555	\$ 501,494	\$ 629,846	\$ 617,446	\$ 287,260	\$ 174,127
Bond Fund Revenues (Debt Sizing)												
Proposed limited Bonds	300,000	150,000	\$ -	\$ 150,000	\$ 300,000	\$ 150,000	\$ 150,000	\$ 100,000	\$ 150,000	\$ 150,000	\$ 150,000	
Proposed unlimited				250,000		150,000		50,000				
Proposed SRF	40,000	42,000	42,000	42,000	42,000	42,000	45,000	45,000	45,000	45,000	45,000	40,000
Investment income	4,618	14,297	27,767	18,602	25,908	21,745	16,823	8,886	(5,994)	(28,036)	(50,560)	(57,701)
Bond Fund Revenues	344,618	206,297	\$ 69,767	\$ 460,602	\$ 367,908	\$ 363,745	\$ 211,823	\$ 203,886	\$ 189,006	\$ 166,964	\$ 144,440	\$ (17,701)
CIBF Cash Balance	285,935	555,349	372,035	518,159	434,894	336,455	177,723	(119,885)	(560,726)	(1,011,208)	(1,154,028)	(1,345,857)
Debt Service												
Existing limited	31,632	46,800	51,228	\$ 66,463	\$ 63,894	\$ 60,792	\$ 38,331	\$ 26,574	\$ 37,302	\$ 36,183	\$ 33,219	\$ 31,450
Existing unlimited (w/ SRF)	101,795	88,930	90,373	55,946	55,935	55,935	83,462	96,577	72,491	72,491	67,794	68,143
Proposed Limited Bond Funds		-		10,643	31,929	42,571	53,214	60,310	70,952	81,595	92,238	92,238
Proposed Unlimited Bond and SBE		-		17,738	17,738	28,381	28,381	31,929	31,929	31,929	31,929	31,929
Proposed Limited Bond DS for Water Quality Projects		-		2,823	5,040	8,409	6 5 2 1	14,317	17,342	20,366	23,391	26,416
Proposed Linited Bond DS for Water Quality Projects					1,456	3,035	0,531	22,047	51,510	80,473	87,000	87,000
Proposed Unimited Bond and SAF	100 107	105 300		150.010	170.000	100 70 1						
Debt service	133,427	135,730	141,601	153,613	176,600	199,784	221,212	252,254	281,526	323,038	336,237	337,842
Debt issuance capacity unissued	600,000	400,000	550,000	300,000	150,000		•					
Debt Service Extension Limitation												
Total Limited Bond Debt Service	31,632	46,800	51,228	79,929	102,926	115,468	109,369	123,748	177,106	218,618	236,515	237,770
Debt Service Extension Base	141,464	141,464	141,464	141,464	141,464	141,464	141,464	141,464	141,464	141,464	141,464	141,464

# Table A-16Tax Revenue Requirement Forecast Summary – Scenario 5

	Projection (	in \$ 1	Thousands)	>							
Description	2008		2009	2010	2011	2012	2013	2014	2015	2016	2017
Projected Levy:											
Corporate Fund	\$ 239,262	\$	243,031	\$ 251,304	\$ 268,826	\$ 278,106	\$ 286,957	\$ 297,344	\$ 309,412	\$ 359,397	\$ 370,600
Construction Fund	1		5,523	8,385	1,272	2,830	5,213	6,561	7,635	8,747	10,090
Stormwater Fund	15,211		18,802	12,443	15,878	17,023	18,145	18,387	19,123	20,126	20,410
Debt Service - Existing	141,601		122,409	119,829	116,727	121,793	123,152	109,793	108,674	101,013	99,594
Debt Service - Proposed	-		31,204	56,771	83,180	99,790	129,721	174,827	219,933	242,031	245,056
Retirement Fund	25,665		26,450	26,023	26,726	27,447	28,188	28,949	29,818	30,712	31,634
Reserve Claim Fund	7,073	-	7,062	7,345	7,639	7,944	8,262	8,593	8,936	9,294	9,666
Total Projected Gross Levy (in \$ thousands)	\$ 428,814	\$	454,481	\$ 482,100	\$ 520,248	\$ 554,934	\$ 599,639	\$ 644,455	\$ 703,532	\$ 771,321	\$ 787,049

# Table A-17Property Tax Extension Limitation – Scenario 5

	Projection (in s	Thousands)	>							
Description	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
Property Tax Levy Constraint (Property Tax Extension	Limitation La	w) <sup>1</sup> :								
Adjusted Aggregate Gross Property Tax Levy (Excluding Debt Service and Stormwater)	272,001	282,066	293,057	304,462	316,327	328,620	341,447	355,801	408,150	421,989
Projected Increase in Aggregate Tax Levy	0%	3.70%	3.90%	3.89%	3.90%	3.89%	3.90%	4.20%	14.71%	3.39%
Estimated Change in Consumer Price Index	3.00%	2.80%	2.70%	2.70%	2.70%	2.70%	2.70%	3.00%	3.00%	3.00%
Estimated New Property (Growth)	0.80%	0.90%	1.20%	1.20%	<u>1.20%</u>	1.20%	1.20%	<u>1.20%</u>	1.20%	1.20%
Total Allowable Increase in Adjusted Tax Levy	3.80%	3.70%	3.90%	3.90%	3.90%	3.90%	3.90%	4.20%	4.20%	4.20%
Total Allowable Aggregate Tax Levy	272,001	282,065	293,066	304,495	316,370	328,709	341,529	355,873	370,819	386,394
Gap between Allowable and Projected Tax levy Increase		0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	10.07%	9.21%

<sup>1</sup>The Property Tax Extension Limitation Act, Tax Cap limits future increases in property tax levies, except debt service to the lesser of 5 percent or the change in the national consumer price index plus allowable increases for new property.

# Table A-18 – Debt Service Projection and Non-Referendum Bonding Authority Limitation – Scenario 5

	Historical		Projection (in \$	Thousand	s)>							
Description	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
Capital Improvement Bond Fund Program Expenditures												
Limited Bond Funds	8,862	31,250	\$ 183,040	\$ 220,	64 \$ 337,931	\$ 369,596	\$ 260,514	\$ 223,362	\$ 148,729	\$ 146,689	\$ 135,726	\$ 106,446
Unlimited Bond Funds	51,066	22,712	10,355	67.5	35 61,816	50,972	46,709	15,898	35,425	24,053	10,619	
Limited Bond and SRF	15,276	8,357	58,133	26,7	79 30,881	1,705		-	-	-		
Unlimited Bond and SRF		1,201	1,553				-		-		-	
Future Sewer Rehab Projects						9,229	22,511	36,503	37,489	38,501	39,541	40,608
Future Plant Rehab Projects												27,072
Compliance with Proposed Water Quality Standards	·			_	- 20,546	32,427	44,309	229,219	443,092	443,092	118,818	
CIBF Program Expenditures	75,204	63,520	\$ 253,081	\$ 314,4	78 \$ 451,173	\$ 463,929	\$ 374,044	\$ 504,983	\$ 664,734	\$ 652,335	\$ 304,704	\$ 174,127
Bond Fund Revenues (Debt Sizing)												
Proposed limited Bonds	300,000	150,000	\$ -	\$ 150,0	00 \$ 300,000	\$ 150,000	\$ 150,000	\$ 100,000	\$ 150,000	\$ 150,000	\$ 150,000	-
Proposed unlimited				250,0	00	150,000		50,000				
Proposed SRF	40,000	42,000	42,000	42,0	42,000	42,000	45,000	45,000	45,000	45,000	45,000	40,000
Investment income	4,618	14,297	27,767		02 25,908	21,745	16,736	8,620	(6,448)	(30,257)	(54,637)	(62,854)
Bond Fund Revenues	344,618	206,297	\$ 69,767	\$ 460,6	602 \$ 367,908	\$ 363,745	\$ 211,736	\$ 203,620	\$ 188,552	\$ 164,743	\$ 140,363	\$ (22,854)
CIBF Cash Balance	285,935	555,349	372,035	518,	59 434,894	334,710	172,402	(128,961)	(605,143)	(1,092,735)	(1,257,075)	(1,454,056)
Debt Service												
Existing limited	31,632	46,800	51,228	\$ 66,4	63 \$ 63,894	\$ 60,792	\$ 38,331	\$ 26,574	\$ 37,302	\$ 36,183	\$ 33,219	\$ 31,450
Existing unlimited (w/ SRF)	101,795	88,930	90,373	55,9	46 55,935	55,935	83,462	96,577	72,491	72,491	67,794	68,143
Proposed Limited Bond Funds		-		10,6	43 31,929	42,571	53,214	60,310	70,952	81,595	92,238	92,238
Proposed Unlimited Bond Funds		-	-	17,	38 17,738	28,381	28,381	31,929	31,929	31,929	31,929	31,929
Proposed Limited Bond and SHF		-		2,0	23 5,646	8,469	11,292	14,317	17,342	20,366	23,391	26,416
Proposed Limited Bond DS for Water Quality Projects					- 1,458	3,759	6,902	23,166	54,605	86,043	94,473	94,473
Proposed Unlimited Bond and SRF					<u> </u>							
Debt service	133,427	135,730	141,601	153,6	13 176,600	199,908	221,583	252,873	284,620	328,608	343,044	344,650
Debt issuance capacity unissued	600,000	400,000	550,000	300,0	150,000	-						
Debt Service Extension Limitation												
Total Limited Bond Debt Service	31,632	46,800	51,228	79,9	29 102,926	115,591	109,740	124,367	180,201	224,188	243,322	244,578
Debt Service Extension Base	141,464	141,464	141,464	141,4	64 141,464	141,464	141,464	141,464	141,464	141,464	141,464	141,464

### Attachment 8

Rudimentary, Order-of-Magnitude Cost Estimates for Nutrient Removal at District Water Reclamation Plants

# Rudimentary, Order-of-Magnitude Cost Estimates for Nutrient Removal at District Water Reclamation Plants

PLANT	CAPITAL COST	ANNUAL M&O
Stickney	\$1,666,000,000	\$100,000,000
Calumet	\$605,000,000	\$29,000,000
North Side	\$408,000,000	\$4,700,000
Kirie	\$83,000,000	\$1,000,000
Egan	\$38,000,000	\$2,500,000
Hanover Park	\$17,000,000	\$1,000,000
Total	\$2,817,000,000	\$138,200,000

#### NOTES:

- 1. Cost Estimate prepared by engineering department of MWRDGC.
- 2. Under the Master Plans for the Calumet and North Side WRPs, conceptual level cost estimates were performed for various nutrient removal processes. The purpose of the cost estimates was to compare various nutrient removal processes relative to each other. These estimates were used to generate a rudimentary, order-of-magnitude cost estimate for all seven WRPs. In short, North Side and Calumet estimates were used to arrive at capital and annual operating costs on a flow basis (i.e. dollars per million gallons of sewage treated). These ratios were used to extrapolate costs for the other four WRPs. The cost estimates that were derived assumed hypothetical effluent limits of 0.5 mg/L for total phosphorus and between 6 to 8 mg/L for total nitrogen.
- 3. All costs are given in 2008 dollars.
- 4. Lemont Water Reclamation Plant is not included as it is planned to be converted to a sewage pumping station.

### BEFORE THE ILLINOIS POLLUTION CONTROL BOARD

IN THE MATTER OF:	)	
WATER QUALITY STANDARDS AND	)	
EFFLUENT LIMITATIONS FOR THE	) R08-9	
CHICAGO AREA WATERWAY SYSTEM	) (Rulemaki	ing - Water)
AND THE LOWER DES PLAINES RIVER:	)	
PROPOSED AMENDMENTS TO 35 Ill.	)	
Adm. Code Parts 301, 302, 303 and 304	)	

### PRE-FILED TESTIMONY OF JOHN MASTRACCHIO

Economic Assessment for Dissolved Oxygen Enhancement Facilities

### INTRODUCTION

My name is John Mastracchio. I am a senior associate with Malcolm Pirnie and have been a financial management, engineering, and rate consultant since 1994. My experience includes completing studies involving municipal utility economics and financial analysis. I hold a Master of Business Administration degree with a concentration in finance from Cornell University, a Masters of Engineering degree with a concentration in Civil and Environmental Engineering from Clarkson University, and a Bachelor of Arts degree from the State University of New York. I am a Registered Professional Engineer and have received the Chartered Financial Analyst designation from the Chartered Financial Analyst Institute. I am an active member of the American Water Works Association, the Water Environment Federation, and serve on the Finance, Accounting, and Management Controls Committee of the American Water Works Association. A resume detailing my education and experience is presented in Attachment 7.

#### PURPOSE

I was asked to examine the potential economic impacts of constructing and operating dissolved oxygen enhancement facilities that would be necessary to meet the Illinois Environmental Protection Agency's proposed water quality standards in the Chicago Area Waterway System. The results of this assessment are summarized in this testimony and are documented in greater detail in the report entitled Economic Assessment of Infrastructure to Meet Proposed Water Quality Standards for Dissolved Oxygen and Plant Effluent Standards for Bacteria (Attachment 6). The economic impacts were assessed in terms of the District's statutory taxing authority and financial capability.

### COST SUMMARY

The economic assessment of implementing dissolved oxygen enhancement processes was based on the District spending approximately \$525 million in capital infrastructure and annual maintenance and operations (M&O) costs of approximately \$6.9 million (expressed in 2008 dollars) to construct and implement dissolved oxygen enhancement facilities that would increase the dissolved oxygen levels in the Chicago Area Waterway System (CAWS) in order to achieve compliance with the IEPA proposed standards. The basis for these costs is documented in the testimony of David R. Zenz. As discussed in his testimony, these are rough, order-of-magnitude cost estimates that are based upon a variety of assumptions, and there are still concerns and unknowns with respect to the facilities that would be required to meet the proposed standards.

### ECONOMIC ASSESSMENT

The District generates revenue to fund its operations through an ad valorem property tax, a personal property replacement tax, user charges, interest income, and other miscellaneous fees and charges. The District's primary source of operating revenue is the ad valorem property tax. The personal property replacement tax is primarily a tax on corporate income. User charge revenues are collected from large commercial and industrial customers and tax-exempt customers. A summary of the District's revenues and expenditures for the period 2002 through 2006 is provided as <u>Attachment 1</u>.

The District has several financial limitations and restrictions that directly impact its ability to take on additional projects or programs. First, in 1995, the Property Tax Extension Limitation Law was passed by the Illinois General Assembly, which limits the ability of the District to adopt future increases in the aggregate tax levy. In accordance with this Act, increases to the District's property tax levy are limited to the lesser of: (1) five percent or (2) the change in the national consumer price index plus allowable increases for new property. The aggregate levy is the total levy of all funds except the Bond Redemption and Interest Fund and the Stormwater Management Fund. In other words, debt service and stormwater management costs are not included under this limitation.

Second, the District's initial Tax Cap legislation restricted the District's non-referendum bond authority to only apply to projects initiated prior to October 1, 1991. There was a specific exemption, essentially to exclude Tunnel and Reservoir Plan projects, from the more restrictive provisions of the Act which require referendum approval of all new debt. Public Act 89-385 provides the District with the authority to issue non-referendum "limited bonds" for capital projects initiated after October 1, 1991 at the same debt service level as it did in 1994. Limited bonds can be issued to the extent that the total debt service requirements of any new debt, when

combined with existing debt service, does not exceed the 1994 debt service extension base of \$141,463,920. Public Act 90-485 has provided a further modification by authorizing the exclusion of debt for Tunnel and Reservoir Plan projects from this debt service extension base.

Third, in 2003, the District received authority under Public Act 93-279 to issue \$150 million (previously \$100 million) of non-referendum bonds during any budget year, plus authorized, but unissued bonds, during the previous three budget years through 2016.

A baseline scenario was prepared, which includes the District's currently planned capital projects that the District feels is necessary in order to maintain and upgrade its aging facilities and infrastructure, but excludes the costs associated with this proposed rulemaking. The estimated cost of the District's planned capital improvement projects were provided to Malcolm Pirnie in February 2008, and a discussion of these projects is provided in the testimony of Mr. Tom Kunetz of the District's Engineering Department. The baseline scenario indicates that the District would be able to generate sufficient revenues to satisfy the District's projected revenue requirements within the constraints of the legal limitations I just discussed. In addition, the District's debt financing needs will not exceed the Tax Cap legislation limits or the District's projected results compared to the financial limitations and restrictions are provided as <u>Attachment 2</u> (Figures 2-1, 2-2 and 2-3).

However, the District does not have sufficient financial resources to fund the capital expenditures and operation and maintenance costs necessary to meet the IEPA proposed dissolved oxygen standards. The District cannot generate sufficient revenues within the constraints of the Property Tax Extension Limitation Act, and the remaining funds needed would exceed the District's Tax Cap and non-referendum bonding authority. A summary of the

District's projected financial results under this scenario, as compared to the financial limitations and restrictions, is provided in <u>Attachment 3</u> (Figures 3-1, 3-2 and 3-3).

I also completed an evaluation of the economic impact of the combined costs of the IEPA proposed dissolved oxygen standards and disinfection requirements (chlorination/dechlorination or ultraviolet disinfection). Disinfection costs were summarized in <u>Attachment 1</u> of my previous testimony. If the District is required to move forward with both processes, it is anticipated that the Property Tax Extension Limitation Act, the District's Tax Cap, and the non-referendum bonding authority would be greatly exceeded. A summary of the District's projected financial results, including the dissolved oxygen enhancement and chlorination / dechlorination disinfection processes, as compared to the financial limitation and restrictions is provided in <u>Attachment 4</u> (Figures 4-1, 4-2 and 4-3). Similarly, a summary of the District's projected financial results, including the dissolved oxygen and ultraviolet disinfection processes, as compared to the financial limitation and restrictions processes, as compared to the financial limitation for processes, as compared to the financial limitation and restrictions processes, as compared to the financial limitation and restrictions processes, as compared to the financial limitation and restriction processes, as compared to the financial limitation and restriction processes, as compared to the financial limitation and restriction processes, as compared to the financial limitation and restriction processes, as compared to the financial limitation and restrictions is provided in <u>Attachment 5</u> (Figures 5-1, 5-2, and 5-3).

It should be noted that effluent limits for phosphorus and total nitrogen may be imposed on the District's treatment plants in the future. The District's currently planned capital projects, which were used in the baseline analysis, do not include the costs to implement nutrient removal processes. As documented in a District cost summary table provided in <u>Attachment 8</u>, a rudimentary, order-of-magnitude cost estimate prepared by the District indicates that the capital costs to construct nutrient removal processes could be approximately \$2.8 billion dollars.

### CONCLUSION

Fully funding the activities necessary to achieve compliance with IEPA's proposed rule would require an act of the state Legislature to amend the Property Tax Extension Limitation Act

and provide additional non-referendum bonding authority; a voter referendum in support of additional bonding authority; or drastic reductions in the funding of other District programs. Furthermore, adding the combined costs of implementing both the dissolved oxygen and disinfection processes that would be required by this rulemaking to the wastewater system costs currently planned by the District would result in the District's financial limitations and restrictions to be greatly exceeded. In addition, if implemented, these processes would leave no financial capacity to fund other programs not currently included in the District's capital plan. One such project, not currently included in the District's capital plan, is nutrient removal facilities at its treatment plants, which could cost approximately \$2.8 billion if nutrient effluent limits are imposed in the future. Respectfully submitted,

By: John Mastracchio

### **Testimony Attachments**

- 1. MWRD Summary of Financial Results
- 2. Baseline Financial Results Compared to Financial Limitations and Restrictions
- 3. Projection of Financial Results Including Cost of Dissolved Oxygen Processes Compared to Financial Limitations and Restrictions
- 4. Financial Results Including Dissolved Oxygen and Chlorination/Dechlorination Disinfection Costs Compared to Financial Limitations and Restrictions
- 5. Results Including Dissolved Oxygen and Ultraviolet Disinfection Costs Compared to Financial Limitations and Restrictions
- 6. Report entitled Economic Assessment of Infrastructure to Meet Proposed Water Quality Standards for Dissolved Oxygen and Plant Effluent Standards for Bacteria, prepared by Malcolm Pirnie, Inc.
- 7. John Mastracchio Resume
- 8. Rudimentary, Order-of-Magnitude Cost Estimates for Nutrient Removal at District Water Reclamation Plants prepared by the District

## <u>Attachment 1</u> - MWRD Summary of Financial Results (in \$ Thousands, Modified Accrual Basis)

	20	02		2003		2004		2005		2006
Revenues										
Property Taxes	\$ 36	2,036	\$	397,751	\$	360,326	\$4	423,941	\$	380,675
Personal Property Replacement Tax	2	2,285		24,048		25,961		36,031		37,743
User Charges	4	8,890		50,222		47,757		45,983		52,504
Interest on Investments	1	5,693		13,163		9,943		19,693		43,659
Other Revenues	1	4,759	_	16,203	_	16,495	_	16,309	_	17,691
Total Revenues	\$ 46	3,663	\$	501,387	\$	460,482	\$ !	541,957	\$	532,272
Expenditures										
General Administration	\$ 1	4,318	\$	14,987	\$	15,538	\$	17,259	\$	16,974
Personnel	2	7,610		30,916		35,877		32,900		35,162
Pension Costs	2	7,044		29,511		27,372		31,561		30,071
Research and Development	2	3,838		24,172		24,030		24,787		24,985
Information Technology	1	1,204		11,417		10,574		10,811		11,034
Maintenance and Operations	16	0,326		159,079		160,299		157,612		155,899
Other	3	2,843		22,563		27,637		31,522		26,931
Construction Costs	15	7,076		164,865		127,155		133,599		164,157
Debt Service	14	5,831	_	158,626	_	156,025	_	169,019	_	171,869
Total Expenditures	\$ 60	0,090	\$	616,136	\$	584,507	\$ 6	609,070	\$	637,082
Revenues Over (Under) Expenditures	\$ (13	6,427)	\$	(114,749)	\$	(124,025)	\$	(67,113)	\$	(104,810)
Other Financing Sources (Uses)	22	2,622	_	223,613	_	52,720	_	15,973	_	383,448
Net Change in Fund Balance	\$ 8	6,195	\$	108,864	\$	(71,305)	\$	(51,140)	\$	278,638

Source: Comprehensive Annual Financial Reports (2003-2006).

### <u>Attachment 2</u> Baseline Financial Results Compared to Financial Limitations and Restrictions



Figure 2-1 - Capital Improvement Plan - Baseline









Figure 2-3 Forecasted Debt Service Compared to Debt Service Extension Base - Baseline

### <u>Attachment 3</u> Projection of Financial Results Including Cost of Dissolved Oxygen Processes Compared to Financial Limitations and Restrictions



Figure 3-1 - Capital Improvement Plan

Figure 3-2 Forecasted Aggregate Levy Requirement Compared to Tax Cap Limitation



Figure 3-3 Forecasted Debt Service Compared to Debt Service Extension Base



### Attachment 4

## Financial Results Including Dissolved Oxygen and Chlorination/Dechlorination Disinfection Costs Compared to Financial Limitations and Restrictions



Figure 4-1 - Capital Improvement Plan

Figure 4-2 Forecasted Aggregate Levy Requirement Compared to Tax Cap Limitation



Figure 4-3 Forecasted Debt Service Compared to Debt Service Extension Base



### <u>Attachment 5</u> Financial Results Including Dissolved Oxygen and Ultraviolet Disinfection Costs Compared to Financial Limitations and Restrictions



Figure 5-1 - Capital Improvement Plan

Figure 5-2 Forecasted Aggregate Levy Requirement Compared to Tax Cap Limitation



Figure 5-3 Forecasted Debt Service Compared to Debt Service Extension Base


### **ATTACHMENT 6**

Economic Assessment of Infrastructure to Meet Proposed Water Quality Standards for Dissolved Oxygen and Plant Effluent Standards for Bacteria (Malcolm Pirnie, Inc., July 2008)

#### METROPOLITAN WATER RECLAMATION DISTRICT OF GREATER CHICAGO

#### ECONOMIC ASSESSMENT OF INFRASTRUCTURE TO MEET PROPOSED WATER QUALITY STANDARDS FOR DISSOLVED OXYGEN AND PLANT EFFLUENT STANDARDS FOR BACTERIA

#### Economic Assessment July 2008

### Introduction

The purpose of this study is to examine the potential economic impacts of implementing processes at the Metropolitan Water Reclamation District of Greater Chicago (District) facilities and in the waterways necessary to meet the proposed water quality and plant effluent standards as proposed by the Illinois Environmental Protection Agency (IEPA) under R08-9. The assessment is composed of two sections; environmental and economic. This report presents the economic portion of the assessment. The environmental portion is provided under a separate cover.

The District's approach is to take a "holistic" view of the environmental impacts of the alternatives, including the potential economic impacts in terms of the District's statutory taxing authority and financial capability. A summary of the infrastructure costs, financial condition and limitations of the District, and financial forecast results under several alternatives is provided below. These alternatives consist of:

- Disinfection (Ultraviolet and Chlorination/Dechlorination) technology;
- Dissolved Oxygen technology;
- A combination of disinfection and dissolved oxygen technology.

### Infrastructure Cost Summary

This study evaluates the costs and overall environmental impacts of potentially implementing processes to disinfect plant effluent and increase dissolved oxygen in the Chicago Area Waterway System (CAWS). Costs associated with several alternatives, including implementing chlorination/dechlorination disinfection, and ultraviolet disinfection at the three water reclamation plants is summarized in Table 1 below.

		Annual O&M	<b>Total Present</b>
Project Description	<b>Capital Cost</b>	Cost	Value Cost
SWRP			
Chlorination/Dechlorination Disinfection	\$225,700,000	\$15,900,000	\$533,500,000
Ultraviolet Disinfection	267,200,000	12,600,000	511,200,000
CWRP			
Chlorination/Dechlorination Disinfection	\$79,100,000	\$5,020,000	\$176,500,000
Ultraviolet Disinfection	112,300,000	4,600,000	201,600,000
NSWRP			
Chlorination/Dechlorination Disinfection	\$114,200,000	\$5,040,000	\$212,000,000
Ultraviolet Disinfection	111,600,000	4,900,000	206,800,000
Total			
Chlorination/Dechlorination Disinfection	\$419,000,000	\$25,960,000	\$922,000,000
Ultraviolet Disinfection	491,100,000	22,100,000	919,600,000
Dissolved Oxygen Infrastructure	\$524,800,000	\$6,870,000	\$656,600,000

Table 1 - Summary of Costs to Meet Newly Proposed Water Quality and Effluent Standards in th	e
Chicago Area Waterway System	

All costs in 2008 dollars. Present value costs based on a 3.0% interest rate, and a 3% inflation rate for 20 years. Sources: Report entitled Chlorination/Dechlorination Disinfection Cost Study for Stickney, Calumet, and North Side Water. Reclan

Report entitled Chlorination/Dechlorination Disinfection Cost Study for Stickney, Calumet, and North Side Water Reclamation Plants" prepared by CTE and dated May 12, 2008. Costs subsequently updated to 2008 dollars.

Report entitled UV Disinfection Cost Study – Northside Water Reclamation Plantprepared by CTE and dated January 31, 2008. Costs subsequently updated to 2008 dollars.

Dissolved Oxygen Infrastructure costs provided by CTE.

### **Financial Summary**

The District generates revenue to fund its operations from ad valorem property taxes, personal property replacement tax (PPRT), user charge revenue, interest income, and other revenues. The District's primary source of operating revenue is ad valorem property taxes. PPRT revenue is primarily a tax on corporate income. The PPRT revenue is first distributed to fully fund the District's Retirement Fund, and subsequent receipts are distributed to other non-debt funds. User charge revenues are collected from large commercial and industrial classes, and tax-exempt customers. A summary of the District's revenues and expenditures for the period 2002 through 2006 is provided in Table 2 below.

		2002		2003		<u>2004</u>		2005		2006
Revenues										
Property Taxes	\$	362,036	\$	397,751	\$	360,326	\$	423,941	\$	380,675
Personal Property Replacement Tax		22,285		24,048		25,961		36,031		37,743
User Charges		48,890		50,222		47,757		45,983		52,504
Interest on Investments		15,693		13,163		9,943		19,693		43,659
Other Revenues	_	14,759	_	16,203	_	16,495	_	16,309	_	17,691
Total Revenues	\$	463,663	\$	501,387	\$	460,482	\$	541,957	\$	532,272
Expenditures										
General Administration	\$	14,318	\$	14,987	\$	15,538	\$	17,259	\$	16,974
Personnel		27,610		30,916		35,877		32,900		35,162
Pension Costs		27,044		29,511		27,372		31,561		30,071
Research and Development		23,838		24,172		24,030		24,787		24,985
Information Technology		11,204		11,417		10,574		10,811		11,034
Maintenance and Operations		160,326		159,079		160,299		157,612		155,899
Other		32,843		22,563		27,637		31,522		26,931
Construction Costs		157,076		164,865		127,155		133,599		164,157
Debt Service	_	145,831	_	158,626	_	156,025	_	169,019	_	171,869
Total Expenditures	\$	600,090	\$	616,136	\$	584,507	\$	609,070	\$	637,082
Revenues Over (Under) Expenditures	\$	(136,427)	\$	(114,749)	\$	(124,025)	\$	(67,113)	\$	(104,810)
Other Financing Sources (Uses)	_	222,622	_	223,613	_	52,720	_	15,973	_	383,448
Net Change in Fund Balance	\$	86,195	\$	108,864	\$	(71,305)	\$	(51,140)	\$	278,638

#### Table 2 – MWRD Summary of Financial Results – All Governmental Funds (in \$ Thousands, Modified Accrual Basis)

Source: Comprehensive Annual Financial Reports (2003-2006).

The expenditures shown in Table 2 were appropriated to the Corporate Fund, Construction Fund, Stormwater Fund, Capital Improvement Bond Fund, Bond Redemption and Interest Fund, Retirement Fund, and the Reserve Claim Fund. These funds are briefly summarized below:

- The Corporate Fund is the District's General Fund and includes appropriation requests for all day-to-day operational costs.
- The Construction Fund is utilized as a pay-as-you-go capital rehabilitation and modernization program, and to fund operations-related projects, where the useful life of the improvement is less than 20 years or when the values are less than \$1 million. Capital projects are financed by a tax levy sufficient to pay for project costs as they are constructed.
- The Stormwater Management Fund is used to minimize flooding damage by coordinating, planning, implementing, financing, and operating regional stormwater management projects, to foster stormwater improvements, and to educate the public with respect to sustainable growth concepts.
- The Capital Improvement Bond Fund includes major capital infrastructure projects whose useful lives extend beyond 20 years, and which will be financed by long-term debt, Federal and State grants, and State Revolving Fund loans.

- The Bond Redemption and Interest Fund is the District's debt service fund. Principal and interest payments on District general obligation bonds and SRF loans require an annual levy and appropriation.
- The Retirement Fund is used to account for pension costs as provided by specifically levied annual property taxes. The taxes are collected and recorded in this fund prior to their payment to the MWRD Retirement Fund.
- The Reserve Claim Fund acts as the District's Insurance Fund. The District is primarily self-insured and utilizes this fund for repair or replacement of damaged District property and claims implied against the District.

### **Financial Limitations**

The District has several financial limitations and restrictions that directly impact its ability to take on additional projects or programs. When considering the potential economic impacts that the projected water quality improvement costs will have on the District's funding and bonding authority, several financial limitations were considered. First, in 1995, the Property Tax Extension Limitation Law (PTELL) was passed by the Illinois General Assembly, which limits the ability of the District to adopt future increases in the aggregate tax levy. In accordance with this Act, increases to the District's aggregate tax levy are limited to the lesser of: (1) five percent or (2) the change in the national consumer price index (CPI) plus allowable increases for new property. The aggregate levy is the total of all funds except the Bond Redemption and Interest and the Stormwater Management Funds.

Second, the District's initial Tax Cap legislation restricted the District's non-referendum bond authority to only apply to projects initiated prior to October 1, 1991. There was a specific exemption, essentially to exclude TARP projects from the more restrictive provisions of the Act which require referendum approval of all new debt. Public Act 89-385 provides the District with the authority to issue non-referendum "limited bonds" for capital projects initiated after October 1, 1991 at the same level as it did in 1994. Limited bonds can be issued to the extent that the total debt service requirements of any new debt when combined with existing debt service does not exceed the 1994 debt service extension base of \$141,463,920. Public Act 90-485 has provided a further modification by authorizing the exclusion of debt for Tunnel and Reservoir Plan (TARP) projects from this debt service extension base.

Third, in 2003, the District received authority under Public Act 93-279 to issue \$150 million (previously \$100 million) of non-referendum bonds during any budget year plus authorized but unissued bonds during the previous three budget years through 2016.

These financial limitations and restrictions directly impact the District's ability to take on additional projects and/or programs, and the District is currently very near these limits without considering the implementation of disinfection or dissolved oxygen processes.

### **Baseline Financial Forecast**

A baseline long-term financial forecast was prepared for the District based on its current estimated requirements to be used as a comparison with financial forecasts associated with meeting the proposed water quality and effluent standards. Revenue and expenditure projections were made based on the five-year forecast information contained within the 2008 budget, the capital improvement program information provided by the District, and discussions with the District's Administrative Services Manager. A summary of the current capital improvement plan, which does not include a disinfection program or projects needed to meet the newly proposed water quality standards, is provided in Table 3 below. The estimated cost of the District's planned capital improvement projects were provided to Malcolm Pirnie in February 2008.

	Yearly D	ispersement	Projection	in \$ Thousa	ands)>					
Description	200	8 200	9 2010	2011	2012	2013	2014	2015	2016	2017
Corporate Fund Program	\$ 17	7 \$ 329	\$ 189	\$ 206	\$ 219	\$ 386	\$ 399 \$	413	\$ 427	\$ 441
Construction Fund Program	14,65	1 14,547	11,818	6,720	4,927	5,949	6,849	7,796	9,249	10,512
Limited Bond Fund Projects Plant	158,02	3 161,419	247,995	287,760	242,858	205,403	134,662	133,876	120,859	76,173
Sewer TARP	23,66 1,01	8 53,703 6 3,668	73,934 10,822	61,605 8,524	2,618 4,838	7,979	:	:	:	-
Unlimited Bond Fund Projects (TARP)	10,35	- 5 67,535	61,816	50,972	46,709	15,898	35,425	- 24,053	- 10,619	25,000
Limited SRF Projects										
Plant Sewer	29,45 28,68	24,654 2,125	29,049 1,831	1,705	:	:	:	:	:	:
Unlimited SRF Projects (TARP) Stormwater Fund Projects	1,55	3 . B 2,490	:	:	:	:	:	:	:	:
Future Sewer Rehab Projects Future Plant Rehab Projects		:	:	9,229	22,511	36,503	37,489	38,501	39,541 -	40,608 27,072
Total	\$ 277,58	\$ 330,470	\$ 437,454	\$ 426,721	\$ 324,680	\$ 272,119	\$ 214,824	204,638	\$ 180,695	\$ 179,807

#### Table 3 - Capital Improvement Plan (Other Projects)

Source: The estimated cost of the District's planed capital improvement projects were provided to Malcolm Pirnie in February 2008.

It is important to note that the current CIP does not include future Stormwater Management fund projects as Detail Watershed Plans (DWPs) are not expected to be completed until 2010. In addition, the District's currently planned projects do not include the costs of implementing nutrient removal processes. As documented in a District summary cost table (provided as Table 4 below), a rudimentary order-of-magnitude cost estimate prepared by the District indicates that the capital costs to construct nutrient removal processes could be approximately \$2.8 billion.

PLANT	CAPITAL COST	ANNUAL M&O
Stickney	\$1,666,000,000	\$100,000,000
Calumet	\$605,000,000	\$29,000,000
North Side	\$408,000,000	\$4,700,000
Kirie	\$83,000,000	\$1,000,000
Egan	\$38,000,000	\$2,500,000
Hanover Park	\$17,000,000	\$1,000,000
Total	\$2,817,000,000	\$138,200,000

### Table 4 – Rudimentary, Order-of-Magnitude Cost Estimates for Nutrient Removal at District Water Reclamation Plants

#### NOTES:

- 1. Cost Estimate prepared by engineering department of MWRDGC.
- 2. Under the Master Plans for the Calumet and North Side WRPs, conceptual level cost estimates were performed for various nutrient removal processes. The purpose of the cost estimates was to compare various nutrient removal processes relative to each other. These estimates were used to generate a rudimentary, order-of-magnitude cost estimate for all seven WRPs. In short, North Side and Calumet estimates were used to arrive at capital and annual operating costs on a flow basis (i.e. dollars per million gallons of sewage treated). These ratios were used to extrapolate costs for the other four WRPs. The cost estimates that were derived assumed hypothetical effluent limits of 0.5 mg/L for total phosphorus and between 6 to 8 mg/L for total nitrogen.
- 3. All costs are given in 2008 dollars.
- 4. Lemont Water Reclamation Plant is not included as it is planned to be converted to a sewage pumping station.

The baseline capital improvement plan and projected cash balance in the Capital Improvement Bond Fund is shown graphically in Figure 1 below. As shown in this figure, the cash balance in the Capital Improvement Bond Fund is expected to gradually decrease as a result of funding these capital projects until 2016 when the District's authority to issue non-referendum bonds expires.



In addition to these planned capital expenditures, maintenance and operations (M&O) costs were projected over the forecast period. The projection was based on historical results, the District's existing five-year forecast projections, and discussions with District staff. The projections of M&O costs are included in the forecasted property tax levy increases summarized below. Additional details are provided in the tables and calculations provided in Appendix A.

A ten-year projection of funding and tax levy requirements (for the years 2008 through 2017) was developed to provide a baseline scenario of current estimated requirements in which to compare scenarios incorporating capital and M&O costs that would be necessary to meet proposed water quality standards. The baseline financial projection results are summarized in Figures 2 and 3 below and detailed in Appendix A. Figure 2 shows the annual increase in the property tax levy necessary to fund projected capital and M&O costs, excluding those costs necessary to meet the proposed water quality standards, as compared to the property tax levy limitation. The property tax limitation limits the property tax levy increase to the lessor of (1) five percent or (2) the change in CPI plus the increase in new property. The baseline scenario results indicate that the District will stay at or below the tax levy limitation over the forecast period.

Figure 3 shows the projected annual "limited" debt service associated with existing and proposed District debt, excluding debt that would be necessary to fund capital projects associated with the proposed water quality standards, as compared to the debt service limitation. The baseline analysis indicates that the District will stay at or below the debt service extention base limitation through fiscal year 2015 and exceed the limitation slightly in fiscal years 2016 and 2017. This means that in 2016, the District's non-referendum bond authority, which expires at the end of 2016, will be further limited so as not to exceed the debt service extension base.

7



Figure 2 Forecasted Aggregate Tax Levy Requirement Compared to Tax Cap Limitation - Baseline

Figure 3 Forecasted Debt Service Compared to Debt Service Extension Base



### Scenario 1 (Chlorination/Dechlorination Disinfection)

Scenario 1 consists of adding the capital and annual M&O costs associated with chlorination / dechlorination disinfection (as shown in Table 1) to the baseline financial forecast. For the purposes of this scenario, it was assumed that design of the disinfection processes would occur in 2011 through 2013 and construction would occur in 2014 through 2016.

The capital improvement plan and projected cash balance in the Capital Improvement Bond Fund for Scenario 1 is shown graphically in Figure 4 below. As shown in this figure, additional capital costs would be incurred to meet the proposed water quality standards, and the cash balance in the Capital Improvement Bond Fund would decrease more rapidly than the baseline forecast as a result of funding these capital projects until 2016 when the District's authority to issue non-referendum bonds expires. The analysis indicates that the projected cash balance in the Capital Improvement Bond Fund would be insufficient to fund current projects and the projects associated with the proposed water quality standards due to the District's current authority and limitation of issuing no more than \$150 million of non-referendum bonds during any budget year. Furthermore, in order to fund the capital projects, the District would have to receive additional nonreferendum bonding authority or issue a voter referendum.



Figure 4 Capital Improvement Plan – Scenario 1

In addition to the capital expenditures associated with Scenario 1, M&O costs associated with this scenario were projected over the forecast period. The projections of M&O costs associated with implementing the chlorination / dechlorination disinfection processes are included in the forecasted property tax levy increases summarized below. Additional details are provided in the tables and calculations provided in Appendix A.

A ten-year projection of funding and tax levy requirements necessary to meet proposed plant effluent standards was developed for Scenario 1. The results are summarized in

Figures 5 and 6 below and detailed in Appendix A. Figure 5 shows the annual aggregate property tax levy requirement necessary to fund projected capital and M&O costs, including those costs necessary to meet the proposed plant effluent standards, as compared to the aggregate tax levy limitation. The Scenario 1 results indicate that the District will exceed the aggregate tax levy limitation once the disinfection processes have been constructed and operations commence in 2016. Furthermore, in order to fund the improvements, the District would have to request an amendment to the Property Tax Extension Limitation Law or obtain voter approval via referendum to increase the aggregate extension limitation and/or the limiting rate.



Figure 5 Forecasted Aggregate Tax Levy Requirement Compared to Tax Cap Limitation – Scenario 1

Figure 6 shows the projected annual "limited" debt service associated with existing and proposed District debt, including debt service that would be necessary to fund capital projects associated with the proposed plant effluent standards, as compared to the debt service extension base. The Scenario 1 analysis indicates that the District would significantly exceed the debt service extension base beginning in fiscal year 2014 if the Scenario 1 projects associated with meeting the proposed plant effluent standards were implemented.



Figure 6 Forecasted Debt Service Compared to Debt Service Extension Base – Scenario 1

### Scenario 2 (Ultraviolet Disinfection)

Scenario 2 consists of adding the capital and annual M&O costs associated with ultraviolet disinfection (as shown in Table 1) to the baseline financial forecast. For the purposes of this scenario, it was assumed that design of the disinfection processes would occur in 2011 through 2013 and construction would occur in 2014 through 2016.

The capital improvement plan and projected cash balance in the Capital Improvement Bond Fund for Scenario 2 is shown graphically in Figure 7 below. As shown in this figure, additional capital costs would be incurred to meet the proposed water quality standards, and the cash balance in the Capital Improvement Bond Fund would decrease more rapidly than the baseline forecast as a result of funding these capital projects until 2016 when the District's authority to issue non-referendum bonds expires. The analysis indicates that the projected cash balance in the Capital Improvement Bond Fund would be insufficient to fund current projected projects and the projects associated with the proposed water quality standards due to the District's current authority and limitation of issuing no more than \$150 million of non-referendum bonds during any budget year. Furthermore, in order to fund the capital projects, the District would have to receive additional non-referendum bonding authority or issue a voter referendum.



Figure 7 Capital Improvement Plan – Scenario 2

In addition to the capital expenditures associated with Scenario 2, M&O costs associated with this scenario were projected over the forecast period. The projections of M&O costs associated with implementing the ultraviolet disinfection processes are included in the forecasted property tax levy increases summarized below. Additional details are provided in the tables and calculations provided in Appendix A.

A ten-year projection of funding and tax levy requirements necessary to meet proposed plant effluent standards was developed for Scenario 2. The results are summarized in Figures 8 and 9 below and detailed in Appendix A. Figure 8 shows the annual aggregate property tax levy requirement necessary to fund projected capital and M&O costs,

including those costs necessary to meet the proposed plant effluent standards, as compared to the aggregate property tax levy limitation. The Scenario 2 results indicate that the District will exceed the aggregate tax levy limitation once the disinfection processes have been constructed and operations commence in 2016. Furthermore, in order to fund the improvements, the District would have to request an amendment to the Property Tax Extension Limitation Law or obtain voter approval via referendum to increase the aggregate extension limitation and/or the limiting rate.





Figure 9 shows the projected annual "limited" debt service associated with existing and proposed District debt, including debt service that would be necessary to fund capital projects associated with the proposed plant effluent standards, compared to the debt service extension base. The Scenario 2 analysis indicates that the District would significantly exceed the debt service extension base beginning in fiscal year 2014 if the Scenario 2 projects associated with meeting the proposed plant effluent standards were implemented.



Figure 9 Forecasted Debt Service Compared to Debt Service Extension Base – Scenario 2

### Scenario 3 (Dissolved Oxygen)

Scenario 3 consists of adding the capital and annual M&O costs that are anticipated to be required to meet the proposed Dissolved Oxygen Water Quality Standards in the CAWS (as shown in Table 1) to the baseline financial forecast. While it is possible that the dissolved oxygen enhancement facilities would be required in addition to either the ultraviolet or chlorination/dechlorination disinfection processes, the costs associated with the dissolved oxygen processes are shown herein as a stand alone scenario in order to demonstrate its financial impact separately from the other scenarios. For the purposes of this scenario, it was assumed that design of the dissolved oxygen enhancement facilities would occur in 2010 through 2012 and construction would occur in 2013 through 2015.

The capital improvement plan and projected cash balance in the Capital Improvement Bond Fund for Scenario 3 is shown graphically in Figure 10 below. As shown in this figure, additional capital costs would be incurred to implement the processes, and the cash balance in the Capital Improvement Bond Fund would decrease more rapidly than the baseline forecast as a result of funding these capital projects until 2016 when the District's authority to issue non-referendum bonds expires. The analysis indicates that the projected cash balance in the Capital Improvement Bond Fund would be insufficient to fund current projects and the projects associated with the proposed water quality standards due to the District's current authority and limitation of issuing no more than \$150 million of non-referendum bonds during any budget year. Furthermore, in order to fund the capital projects, the District would have to receive additional non-referendum bonding authority or issue a voter referendum.



Figure 10 Capital Improvement Plan – Scenario 3

In addition to the capital expenditures associated with Scenario 3, M&O costs associated with this scenario were projected over the forecast period. The projections of M&O costs associated with implementing the dissolved oxygen processes are included in the

forecasted property tax levy increases summarized below. Additional details are provided in the tables and calculations provided in Appendix A.

A ten-year projection of funding and tax levy requirements necessary to meet proposed water quality standards was developed for Scenario 3. The results are summarized in Figures 11 and 12 below and detailed in Appendix A. Figure 11 shows the annual property tax levy requirement necessary to fund projected capital and M&O costs, including those costs necessary to meet the proposed water quality standards, as compared to the aggregate property tax levy limitation. The Scenario 3 results indicate that the District will exceed the tax levy limitation once the dissolved oxygen enhancement facilities have been constructed and operations commence in 2016. Furthermore, in order to fund the improvements, the District would have to request an amendment to the Property Tax Extension Limitation Law or obtain voter approval via referendum to increase the aggregate extension limitation and/or the limiting rate.



Figure 11 Forecasted Aggregate Tax Levy Requirement Compared to Tax Cap Limitation – Scenario 3

Figure 12 shows the projected annual "limited" debt service associated with existing and proposed District debt, including debt service that would be necessary to fund current projected projects and capital projects associated with the proposed water quality standards, compared to the debt service extension base. The Scenario 3 analysis indicates that the District would significantly exceed the debt service extension base beginning in fiscal year 2014 if the Scenario 3 projects associated with the proposed water quality improvements were implemented.



Figure 12 Forecasted Debt Service Compared to Debt Service Extension Base – Scenario 3

### Scenario 4 (Chlorination / Dechlorination and Dissolved Oxygen)

Scenario 4 consists of adding the capital and annual M&O costs associated with both chlorination / dechlorination and dissolved oxygen (as shown in Table 1) to the baseline financial forecast.

The capital improvement plan and projected cash balance in the Capital Improvement Bond Fund for Scenario 4 is shown graphically in Figure 13 below. As shown in this figure, additional capital costs would be incurred to implement the processes, and the cash balance in the Capital Improvement Bond Fund would decrease more rapidly than the baseline forecast and the scenarios showing either disinfection or dissolved oxygen processes, as a result of funding these capital projects until 2016 when the District's authority to issue non-referendum bonds expires. The analysis indicates that the projected cash balance in the Capital Improvement Bond Fund would be insufficient to fund the current projected projects and projects associated with the proposed plant effluent and water quality standards due to the District's current authority and limitation of issuing no more than \$150 million of non-referendum bonds during any budget year. Furthermore, in order to fund the capital projects, the District would have to receive additional non-referendum bonding authority or issue a voter referendum.



Figure 13 Capital Improvement Plan – Scenario 4

In addition to the capital expenditures associated with Scenario 4, M&O costs associated with this scenario were projected over the forecast period. The projections of M&O costs associated with implementing the dissolved oxygen and chlorination/dechlorination disinfection processes are included in the forecasted property tax levy increases summarized below. Additional details are provided in the tables and calculations provided in Appendix A.

A ten-year projection of funding and tax levy requirements necessary to meet proposed plant effluent and water quality standards was developed for Scenario 4. The results are summarized in Figures 14 and 15 below and detailed in Appendix A. Figure 14 shows the annual aggregate property tax levy requirement necessary to fund projected capital and M&O costs, including those costs necessary to meet the proposed standards, as compared to the aggregate property tax levy limitation. The Scenario 4 results indicate that the District will exceed the tax levy limitation once the dissolved oxygen processes and chlorination / dechlorination disinfection improvements have been constructed and operations commence in 2016. Furthermore, in order to fund the projects, the District would have to request an amendment to the Property Tax Extension Limitation Law or obtain voter approval via referendum to increase the aggregate extension limitation and/or the limiting rate.



Figure 14 Forecasted Aggregate Tax Levy Requirement Compared to Tax Cap Limitation – Scenario 4

Figure 15 shows the projected annual "limited" debt service associated with existing and proposed District debt, including debt service that would be necessary to fund current projected projects and capital projects associated with the proposed plant effluent and water quality standards, compared to the debt service extension base. The Scenario 4 analysis indicates that the District would significantly exceed the debt service extension base beginning in fiscal year 2014 if the Scenario 4 projects associated with meeting the proposed standards were implemented.



Figure 15 Forecasted Debt Service Compared to Debt Service Extension Base – Scenario 4

### Scenario 5 (UV Disinfection and Dissolved Oxygen)

Scenario 5 consists of adding the capital and annual M&O costs associated with both UV disinfection and dissolved oxygen (as shown in Table 1) to the baseline financial forecast.

The capital improvement plan and projected cash balance in the Capital Improvement Bond Fund for Scenario 5 is shown graphically in Figure 16 below. As shown in this figure, additional capital costs would be incurred to implement the processes, and the cash balance in the Capital Improvement Bond Fund would decrease more rapidly than the baseline forecast and the scenarios showing either disinfection or dissolved oxygen processes, as a result of funding these capital projects until 2016 when the District's authority to issue non-referendum bonds expires. The analysis indicates that the projected cash balance in the Capital Improvement Bond Fund would be insufficient to fund current projected projects and the projects associated with the proposed water quality standards due to the District's current authority and limitation of issuing no more than \$150 million of non-referendum bonds during any budget year. Furthermore, in order to fund the capital projects, the District would have to receive additional nonreferendum bonding authority or issue a voter referendum.



Figure 16 Capital Improvement Plan – Scenario 5

In addition to the capital expenditures associated with Scenario 5, M&O costs associated with this scenario were projected over the forecast period. The projections of M&O costs associated with implementing the dissolved oxygen and ultraviolet disinfection processes are included in the forecasted property tax levy increases summarized below. Additional details are provided in the tables and calculations provided in Appendix A.

A ten-year projection of funding and tax levy requirements necessary to meet proposed plant efluent and water quality standards was developed for Scenario 5. The results are summarized in Figures 17 and 18 below and detailed in Appendix A. Figure 17 shows the annual aggregate property tax levy requirement necessary to fund projected capital

and M&O costs, including those costs necessary to meet the proposed standards, as compared to the aggregate property tax levy limitation. The Scenario 5 results indicate that the District will exceed the tax levy limitation once the dissolved oxygen processes and ultraviolet disinfection improvements have been constructed and operations commence in 2016. Furthermore, in order to fund the projects, the District would have to request an amendment to the Property Tax Extension Limitation Law or obtain voter approval via referendum to increase the aggregate extension limitation and/or the limiting rate.



Figure 17 Forecasted Aggregate Tax Levy Requirement Compared to Tax Cap Limitation – Scenario 5

Figure 18 shows the projected annual "limited" debt service associated with existing and proposed District debt, including debt service that would be necessary to fund current projected projects and capital projects associated with the proposed plant effluent and water quality standards, compared to the debt service extension base. The Scenario 5 analysis indicates that the District would significantly exceed the debt service extension base beginning in fiscal year 2014 if the Scenario 5 projects associated with meeting the proposed standards were implemented.



Figure 18 Forecasted Debt Service Compared to Debt Service Extension Base – Scenario 5

## Appendix A

## **Backup Tables and Calculations**

# Table A-1 Tax Levy Requirement Forecast Summary – Baseline Scenario

Projection (in \$ Thousands)>											
Description	2008		2009	2010	2011	2012	2013	2014	2015	2016	2017
Projected Levy:											
Corporate Fund	\$ 239,262	\$	243,031	\$ 251,304	\$ 268,826	\$ 278,106	\$ 286,957	\$ 297,344	\$ 309,412	\$ 321,991	\$ 334,848
Construction Fund	1		5,523	8,385	1,272	2,830	5,213	6,561	7,635	8,747	10,090
Stormwater Fund	15,211		18,802	12,443	15,878	17,023	18,145	18,387	19,123	20,126	20,410
Debt Service - Existing	141,601		122,409	119,829	116,727	121,793	123,152	109,793	108,674	101,013	99,594
Debt Service - Proposed	-		31,204	55,313	79,422	92,888	106,555	120,223	133,890	147,558	150,583
Retirement Fund	25,665		26,450	26,023	26,726	27,447	28,188	28,949	29,818	30,712	31,634
Reserve Claim Fund	7,073		7,062	7,345	7,639	7,944	8,262	8,593	8,936	9,294	9,666
Total Projected Gross Levy (in \$ thousands)	\$ 428,814	\$	454,481	\$ 480,642	\$ 516,489	\$ 548,031	\$ 576,473	\$ 589,851	\$ 617,489	\$ 639,442	\$ 656,823

# Table A-2 Property Tax Extension Limitation – Baseline Scenario

Projection (in \$ Thousands)>													
Description	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017			
Property Tax Levy Constraint (Property Tax Extension	Property Tax Levy Constraint (Property Tax Extension Limitation Law) <sup>1</sup> :												
Adjusted Aggregate Gross Property Tax Levy (Excluding Debt Service and Stormwater)	272,001	282,066	293,057	304,462	316,327	328,620	341,447	355,801	370,744	386,237			
Projected Increase in Aggregate Tax Levy	0%	3.70%	3.90%	3.89%	3.90%	3.89%	3.90%	4.20%	4.20%	4.18%			
Estimated Change in Consumer Price Index Estimated New Property (Growth)	3.00% <u>0.80%</u>	2.80% <u>0.90%</u>	2.70% <u>1.20%</u>	2.70% <u>1.20%</u>	2.70% <u>1.20%</u>	2.70% <u>1.20%</u>	2.70% <u>1.20%</u>	3.00% <u>1.20%</u>	3.00% <u>1.20%</u>	3.00% <u>1.20%</u>			
Total Allowable Increase in Adjusted Tax Levy	3.80%	3.70%	3.90%	3.90%	3.90%	3.90%	3.90%	4.20%	4.20%	4.20%			
Total Allowable Aggregate Tax Levy	272,001	282,065	293,066	304,495	316,370	328,709	341,529	355,873	370,819	386,394			
Gap between Allowable and Projected Tax levy Increase		0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%			

<sup>1</sup>The Property Tax Extension Limitation Act, Tax Cap limits future increases in property tax levies, except debt service to the lesser of 5 percent or the change in the national consumer price index plus allowable increases for new property.

### Table A-3 – Debt Service Projection and Debt Service Extention Limitation – Baseline Scenario

	Historical		Projection (in \$									
Description	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
Capital Improvement Bond Fund Program Expenditures												
Limited Bond Funds	8,862	31,250	\$ 183,040	\$ 220,164	\$ 337,931	\$ 369,596	\$ 260,514	\$ 223,362	\$ 148,729	\$ 146,689	\$ 135,726	\$ 106,446
Unlimited Bond Funds	51,066	22,712	10,355	67,535	61,816	50,972	46,709	15,898	35,425	24,053	10,619	-
Limited Bond and SRF	15,276	8,357	58,133	26,779	30,881	1,705	-	-	-		-	-
Unlimited Bond and SRF		1,201	1,553	-							-	-
Future Sewer Rehab Projects						9,229	22,511	36,503	37,489	38,501	39,541	40,608
Future Plant Rehab Projects												27,072
Compliance with Proposed Water Quality Standards		-								<u> </u>		
CIBF Program Expenditures	75,204	63,520	\$ 253,081	\$ 314,478	\$ 430,627	\$ 431,501	\$ 329,734	\$ 275,764	\$ 221,642	\$ 209,243	\$ 185,886	\$ 174,127
Bond Fund Revenues (Debt Sizing)												
Proposed limited Bonds	300,000	150,000	\$ -	\$ 150,000	\$ 300,000	\$ 150,000	\$ 150,000	\$ 100,000	\$ 150,000	\$ 150,000	\$ 150,000	The Barris -
Proposed unlimited				250,000		150,000		50,000				
Proposed SRF	40,000	42,000	42,000	42,000	42,000	42,000	45,000	45,000	45,000	45,000	45,000	40,000
Investment income	4,618	14,297	27,767	18,602	25,908	22,772	19,436	13,671	10,316	9,500	9,262	10,181
Bond Fund Revenues	344,618	206,297	\$ 69,767	\$ 460,602	\$ 367,908	\$ 364,772	\$ 214,436	\$ 208,671	\$ 205,316	\$ 204,500	\$ 204,262	\$ 50,181
CIBF Cash Balance	285,935	555,349	372,035	518,159	455,440	388,711	273,412	206,318	189,992	185,249	203,625	79,680
Debt Service												
Existing limited	31,632	46,800	51,228	\$ 66,463	\$ 63,894	\$ 60,792	\$ 38,331	\$ 26,574	\$ 37,302	\$ 36,183	\$ 33,219	\$ 31,450
Existing unlimited (w/ SRF)	101,795	88,930	90,373	55,946	55,935	55,935	83,462	96,577	72,491	72,491	67,794	68,143
Proposed Limited Bond Funds		-		10,643	31,929	42,571	53,214	60,310	70,952	81,595	92,238	92,238
Proposed Unlimited Bond and SPE		-		17,738	17,738	28,381	28,381	31,929	31,929	31,929	31,929	31,929
Proposed Limited Bond DS for Water Quality Projects		-		2,023	5,040	0,409	11,292	14,317	17,342	20,300	23,391	20,410
Proposed Linited Bond and SBE									-			
Debt service	133,427	135,730	141,601	153,613	175,142	196,149	214,681	229,707	230,016	242,565	248,571	250,176
Debt issuance capacity unissued	600,000	400,000	550,000	300,000	150,000							
Debt Service Extension Limitation Total Limited Bond Debt Service	31,632	46,800	51,228	79,929	101,469	111,833	102,838	101,201	125,596	138,145	148,849	150,104
Debt Service Extension Base	141,464	141,464	141,464	141,464	141,464	141,464	141,464	141,464	141,464	141,464	141,464	141,464

# Table A-4Tax Revenue Requirement Forecast Summary – Scenario 1

Projection (in \$ Thousands)>											
Description	2008	_	2009	2010	2011	2012	2013	2014	2015	2016	2017
Projected Levy:											
Corporate Fund	\$ 239,262	\$	243,031	\$ 251,304	\$ 268,826	\$ 278,106	\$ 286,957	\$ 297,344	\$ 309,412	\$ 355,511	\$ 366,886
Construction Fund	1		5,523	8,385	1,272	2,830	5,213	6,561	7,635	8,747	10,090
Stormwater Fund	15,211		18,802	12,443	15,878	17,023	18,145	18,387	19,123	20,126	20,410
Debt Service - Existing	141,601		122,409	119,829	116,727	121,793	123,152	109,793	108,674	101,013	99,594
Debt Service - Proposed	-		31,204	55,313	80,141	95,045	110,152	138,205	166,258	187,118	190,143
Retirement Fund	25,665		26,450	26,023	26,726	27,447	28,188	28,949	29,818	30,712	31,634
Reserve Claim Fund	7,073		7,062	7,345	7,639	7,944	8,262	8,593	8,936	9,294	9,666
Total Projected Gross Levy (in \$ thousands)	\$ 428,814	\$	454,481	\$ 480,642	\$ 517,208	\$ 550,189	\$ 580,069	\$ 607,832	\$ 649,856	\$ 712,521	\$ 728,421

# Table A-5Property Tax Extension Limitation – Scenario 1

Projection (in \$ Thousands)>												
Description	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017		
Property Tax Levy Constraint (Property Tax Extension	Limitation La	w) <sup>1</sup> :										
Adjusted Aggregate Gross Property Tax Levy (Excluding Debt Service and Stormwater)	272,001	282,066	293,057	304,462	316,327	328,620	341,447	355,801	404,264	418,275		
Projected Increase in Aggregate Tax Levy	0%	3.70%	3.90%	3.89%	3.90%	3.89%	3.90%	4.20%	13.62%	3.47%		
Estimated Change in Consumer Price Index	3.00%	2.80%	2.70%	2.70%	2.70%	2.70%	2.70%	3.00%	3.00%	3.00%		
Estimated New Property (Growth)	<u>0.80%</u>	<u>0.90%</u>	1.20%	<u>1.20%</u>	1.20%	1.20%	1.20%	<u>1.20%</u>	1.20%	<u>1.20%</u>		
Total Allowable Increase in Adjusted Tax Levy	3.80%	3.70%	3.90%	3.90%	3.90%	3.90%	3.90%	4.20%	4.20%	4.20%		
Total Allowable Aggregate Tax Levy	272,001	282,065	293,066	304,495	316,370	328,709	341,529	355,873	370,819	386,394		
Gap between Allowable and Projected Tax levy Increase		0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	9.02%	8.25%		

<sup>1</sup>The Property Tax Extension Limitation Act, Tax Cap limits future increases in property tax levies, except debt service to the lesser of 5 percent or the change in the national consumer price index plus allowable increases for new property.

### Table A-6 – Debt Service Projection and Non-Referendum Bonding Authority Limitation – Scenario 1

	Historical		Projection (in \$ Thousands)>									
Description	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
Capital Improvement Bond Fund Program Expenditures												
Limited Bond Funds	8,862	31,250	\$ 183,040	\$ 220,164	\$ 337,931	\$ 369,596	\$ 260,514	\$ 223,362	\$ 148,729	\$ 146,689	\$ 135,726	\$ 106,446
Unlimited Bond Funds	51,066	22,712	10,355	67,535	61,816	50,972	46,709	15,898	35,425	24,053	10,619	
Limited Bond and SRF	15,276	8,357	58,133	26,779	30,881	1,705		-	-	-	-	-
Unlimited Bond and SRF		1,201	1,553			-						-
Future Sewer Rehab Projects						9,229	22,511	36,503	37,489	38,501	39,541	40,608
Future Plant Rehab Projects												27,072
Compliance with Proposed Water Quality Standards						10,137	20,275	20,275	202,748	202,748	101,374	
CIBF Program Expenditures	75,204	63,520	\$ 253,081	\$ 314,478	\$ 430,627	\$ 441,639	\$ 350,009	\$ 296,039	\$ 424,390	\$ 411,991	\$ 287,260	\$ 174,127
Bond Fund Revenues (Debt Sizing)												
Proposed limited Bonds	300,000	150,000	\$ -	\$ 150,000	\$ 300,000	\$ 150,000	\$ 150,000	\$ 100,000	\$ 150,000	\$ 150,000	\$ 150,000	
Proposed unlimited				250,000		150,000		50,000				
Proposed SRF	40,000	42,000	42,000	42,000	42,000	42,000	45,000	45,000	45,000	45,000	45,000	40,000
Investment income	4,618	14,297	27,767	18,602	25,908	22,772	18,929	12,125	7,679	(3,407)	(14,427)	(19,761)
Bond Fund Revenues	344,618	206,297	\$ 69,767	\$ 460,602	\$ 367,908	\$ 364,772	\$ 213,929	\$ 207,125	\$ 202,679	\$ 191,593	\$ 180,573	\$ 20,239
CIBF Cash Balance	285,935	555,349	372,035	518,159	455,440	378,573	242,493	153,579	(68,133)	(288,530)	(395,217)	(549,104)
Debt Service												
Existing limited	31,632	46,800	51,228	\$ 66,463	\$ 63,894	\$ 60,792	\$ 38,331	\$ 26,574	\$ 37,302	\$ 36,183	\$ 33,219	\$ 31,450
Existing unlimited (w/ SRF)	101,795	88,930	90,373	55,946	55,935	55,935	83,462	96,577	72,491	72,491	67,794	68,143
Proposed Limited Bond Funds		-		10,643	31,929	42,571	53,214	60,310	70,952	81,595	92,238	92,238
Proposed Unlimited Bond Funds		-	-	17,738	17,738	28,381	28,381	31,929	31,929	31,929	31,929	31,929
Proposed Limited Bond and SRF		-	-	2,823	5,646	8,469	11,292	14,317	17,342	20,366	23,391	26,416
Proposed Limited Bond DS for Water Quality Projects						/19	2,158	3,596	17,982	32,367	39,560	39,560
Proposed Unlimited Bond and SRF	·											
Debt service	133,427	135,730	141,601	153,613	175,142	196,868	216,839	233,303	247,998	274,932	288,131	289,736
Debt issuance capacity unissued	600,000	400,000	550,000	300,000	150,000	•	-	-				
Debt Service Extension Limitation												
Total Limited Bond Debt Service	31,632	46,800	51,228	79,929	101,469	112,552	104,996	104,797	143,578	170,512	188,409	189,664
Debt Service Extension Base	141,464	141,464	141,464	141,464	141,464	141,464	141,464	141,464	141,464	141,464	141,464	141,464

# Table A-7Tax Revenue Requirement Forecast Summary – Scenario 2

Projection (in \$ Thousands)>											
Description	2008		2009	2010	2011	2012	2013	2014	2015	2016	2017
Projected Levy:											
Corporate Fund	\$ 239,262	\$	243,031	\$ 251,304	\$ 268,826	\$ 278,106	\$ 286,957	\$ 297,344	\$ 309,412	\$ 350,527	\$ 362,122
Construction Fund	1		5,523	8,385	1,272	2,830	5,213	6,561	7,635	8,747	10,090
Stormwater Fund	15,211		18,802	12,443	15,878	17,023	18,145	18,387	19,123	20,126	20,410
Debt Service - Existing	141,601		122,409	119,829	116,727	121,793	123,152	109,793	108,674	101,013	99,594
Debt Service - Proposed	-		31,204	55,313	80,265	95,417	110,770	141,299	171,827	193,925	196,950
Retirement Fund	25,665		26,450	26,023	26,726	27,447	28,188	28,949	29,818	30,712	31,634
Reserve Claim Fund	7,073		7,062	7,345	7,639	7,944	8,262	8,593	8,936	9,294	9,666
Total Projected Gross Levy (in \$ thousands)	\$ 428,814	\$	454,481	\$ 480,642	\$ 517,332	\$ 550,560	\$ 580,688	\$ 610,927	\$ 655,426	\$ 714,344	\$ 730,464

# Table A-8Property Tax Extension Limitation – Scenario 2

	Projection (in \$	Thousands)	·>							
Description	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
Property Tax Levy Constraint (Property Tax Extension	n Limitation La	w) <sup>1</sup> :								
Adjusted Aggregate Gross Property Tax Levy (Excluding Debt Service and Stormwater)	272,001	282,066	293,057	304,462	316,327	328,620	341,447	355,801	399,280	413,511
Projected Increase in Aggregate Tax Levy	0%	3.70%	3.90%	3.89%	3.90%	3.89%	3.90%	4.20%	12.22%	3.56%
Estimated Change in Consumer Price Index	3.00%	2.80%	2.70%	2.70%	2.70%	2.70%	2.70%	3.00%	3.00%	3.00%
Estimated New Property (Growth)	0.80%	0.90%	1.20%	1.20%	1.20%	1.20%	1.20%	1.20%	1.20%	1.20%
Total Allowable Increase in Adjusted Tax Levy	3.80%	3.70%	3.90%	3.90%	3.90%	3.90%	3.90%	4.20%	4.20%	4.20%
Total Allowable Aggregate Tax Levy	272,001	282,065	293,066	304,495	316,370	328,709	341,529	355,873	370,819	386,394
Gap between Allowable and Projected Tax levy Increase		0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	7.68%	7.02%

<sup>1</sup>The Property Tax Extension Limitation Act, Tax Cap limits future increases in property tax levies, except debt service to the lesser of 5 percent or the change in the national consumer price index plus allowable increases for new property.

	Histo	orical	Projection	on (in \$	Tho	ousands):	>							_					
Description	2006	2007	20	08		2009	2010	2011	2012	_	2013		2014		2015		2016		2017
Capital Improvement Bond Fund Program Expenditures																			
Limited Bond Funds	8.862	31,250	\$ 1	83 040	\$	220 164	\$ 337 931	\$ 369 596	\$ 260 514	\$	223 362	\$	148 729	\$	146 689	\$	135 726	\$	106 446
Unlimited Bond Funds	51.066	22,712	• ·	10.355	•	67.535	61,816	50,972	46,709	*	15 898	*	35 425	*	24 053	÷	10,619	•	100,440
Limited Bond and SRF	15,276	8,357		58,133		26,779	30,881	1,705	-				-		,		-		
Unlimited Bond and SRF		1,201		1,553			-	-					-						
Future Sewer Rehab Projects								9,229	22,511		36,503		37,489		38,501		39,541		40,608
Future Plant Rehab Projects																			27,072
Compliance with Proposed Water Quality Standards	<u> </u>			-	_	-		11,882	23,764	_	23,764	_	237,636	_	237,636	_	118,818	_	-
CIBF Program Expenditures	75,204	63,520	\$ 2	53,081	\$	314,478	\$ 430,627	\$ 443,383	\$ 353,498	\$	299,528	\$	459,279	\$	446,879	\$	304,704	\$	174,127
Bond Fund Revenues (Debt Sizing)																			
Proposed limited Bonds	300,000	150,000	\$	-	\$	150,000	\$ 300,000	\$ 150,000	\$ 150,000	\$	100,000	\$	150.000	\$	150,000	\$	150.000		11 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1
Proposed unlimited						250,000		150,000			50,000							_	
Proposed SRF	40,000	42,000		42,000		42,000	42,000	42,000	45,000		45,000		45,000		45,000		45,000		40,000
Investment income	4,618	14,297		27,767	_	18,602	25,908	22,772	18,841	_	11,859	_	7,225	_	(5,628)	_	(18,503)	_	(24,913)
Bond Fund Revenues	344,618	206,297	\$	69,767	\$	460,602	\$ 367,908	\$ 364,772	\$ 213,841	\$	206,859	\$	202,225	\$	189,372	\$	176,497	\$	15,087
CIBF Cash Balance	285,935	555,349	3	72,035		518,159	455,440	376,829	237,172		144,503		(112,550)		(370,057)		(498,263)		(657,303)
Debt Service																			
Existing limited	31,632	46,800		51,228	\$	66,463	\$ 63,894	\$ 60,792	\$ 38,331	\$	26,574	\$	37,302	\$	36,183	\$	33,219	\$	31,450
Existing unlimited (w/ SRF)	101,795	88,930		90,373		55,946	55,935	55,935	83,462		96,577		72,491		72,491		67,794		68,143
Proposed Limited Bond Funds		-				10,643	31,929	42,571	53,214		60,310		70,952		81,595		92,238		92,238
Proposed Unlimited Bond Funds		-		-		17,738	17,738	28,381	28,381		31,929		31,929		31,929		31,929		31,929
Proposed Limited Bond DS for Water Quality Projects		-		-		2,823	5,646	8,469	11,292		14,317		17,342		20,366		23,391		26,416
Proposed Linited Bond DS for Water Quality Projects								843	2,529		4,215		21,076		37,937		46,367		46,367
Proposed Unimitied Bond and SHP	100.107	105 300		44.004	_	450.040	175 110	100.000	017.010	-		-	054 000	-		_		—	
Debt service	133,427	135,730	1	41,601		153,613	175,142	196,992	217,210		233,922		251,092		280,502		294,938		296,544
Debt issuance capacity unissued	600,000	400,000	5	50,000		300,000	150,000	-	-		•								-
Debt Service Extension Limitation																			
Total Limited Bond Debt Service	31,632	46,800		51,228		79,929	101,469	112,676	105,367		105,416		146,672		176,082		195,216		196,472
Debt Service Extension Base	141,464	141,464	1	41,464		141,464	141,464	141,464	141,464		141,464		141,464		141,464		141,464		141,464

 Table A-9 – Debt Service Projection and Non-Referendum Bonding Authority Limitation – Scenario 2

# Table A-10Tax Revenue Requirement Forecast Summary – Scenario 3

	Projection (	n \$ 1	Thousands)	>							
Description	2008		2009	2010	2011	2012	2013	2014	2015	2016	2017
Projected Levy:											
Corporate Fund	\$ 239,262	\$	243,031	\$ 251,304	\$ 268,826	\$ 278,106	\$ 286,957	\$ 297,344	\$ 309,412	\$ 330,862	\$ 343,326
Construction Fund	1		5,523	8,385	1,272	2,830	5,213	6,561	7,635	8,747	10,090
Stormwater Fund	15,211		18,802	12,443	15,878	17,023	18,145	18,387	19,123	20,126	20,410
Debt Service - Existing	141,601		122,409	119,829	116,727	121,793	123,152	109,793	108,674	101,013	99,594
Debt Service - Proposed	-		31,204	56,771	82,337	97,261	125,506	153,751	181,996	195,664	198,689
Retirement Fund	25,665		26,450	26,023	26,726	27,447	28,188	28,949	29,818	30,712	31,634
Reserve Claim Fund	7,073		7,062	7,345	7,639	7,944	8,262	8,593	8,936	9,294	9,666
Total Projected Gross Levy (in \$ thousands)	\$ 428,814	\$	454,481	\$ 482,100	\$ 519,405	\$ 552,404	\$ 595,423	\$ 623,379	\$ 665,595	\$ 696,418	\$ 713,407

# Table A-11Property Tax Extension Limitation – Scenario 3

	Projection (in S	\$ Thousands)	>							
Description	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
Property Tax Levy Constraint (Property Tax Extension	Limitation La	w) <sup>1</sup> :								
Adjusted Aggregate Gross Property Tax Levy (Excluding Debt Service and Stormwater)	272,001	282,066	293,057	304,462	316,327	328,620	341,447	355,801	379,615	394,715
Projected Increase in Aggregate Tax Levy	0%	3.70%	3.90%	3.89%	3.90%	3.89%	3.90%	4.20%	6.69%	3.98%
Estimated Change in Consumer Price Index	3.00%	2.80%	2.70%	2.70%	2.70%	2.70%	2.70%	3.00%	3.00%	3.00%
Estimated New Property (Growth)	0.80%	0.90%	1.20%	1.20%	1.20%	1.20%	<u>1.20%</u>	1.20%	1.20%	1.20%
Total Allowable Increase in Adjusted Tax Levy	3.80%	3.70%	3.90%	3.90%	3.90%	3.90%	3.90%	4.20%	4.20%	4.20%
Total Allowable Aggregate Tax Levy	272,001	282,065	293,066	304,495	316,370	328,709	341,529	355,873	370,819	386,394
Gap between Allowable and Projected Tax levy Increase		0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	2.37%	2.15%

<sup>1</sup>The Property Tax Extension Limitation Act, Tax Cap limits future increases in property tax levies, except debt service to the lesser of 5 percent or the change in the national consumer price index plus allowable increases for new property.

### Table A-12 – Debt Service Projection and Non-Referendum Bonding Authority Limitation – Scenario 3

Description         2006         2007         2008         2009         2010         2011         2012         2013         2014         2015         2016           Capital Improvement Bond Funds         8,862         31,250         \$         183,040         \$         220,164         \$ 337,931         \$ 369,596         \$ 260,514         \$         223,362         \$         146,689         \$         135,726           Unlimited Bond Funds         51,066         22,712         10,355         67,535         61,816         50,972         46,709         15,898         35,425         24,053         10,619           Limited Bond and SRF         15,276         8,357         58,133         26,779         30,881         1,705         -	2017 106,446 40,608 27,072 174,127
Capital Improvement Bond Fund Program Expenditures         Limited Bond Funds       8,862       31,250       \$       183,040       \$       220,164       \$ 337,931       \$ 369,596       \$ 260,514       \$       223,362       \$       148,729       \$       146,689       \$       135,726         Unlimited Bond Funds       51,066       22,712       10,355       67,535       61,816       50,972       46,709       15,898       35,425       24,053       10,619         Limited Bond and SRF       15,276       8,357       58,133       26,779       30,881       1,705       -<	40,608 27,072 174,127
Limited Bond Funds       8,862       31,250       \$ 183,040       \$ 220,164       \$ 337,931       \$ 369,596       \$ 260,514       \$ 223,362       \$ 148,729       \$ 146,689       \$ 135,726         Unlimited Bond Funds       51,066       22,712       10,355       67,535       61,816       50,972       46,709       15,898       35,425       24,053       10,619         Limited Bond and SRF       15,276       8,357       58,133       26,779       30,881       1,705       -	40,608 27,072 174,127
Unlimited Bond Funds       51,066       22,712       10,355       67,535       61,816       50,972       46,709       15,898       35,425       24,053       10,619         Limited Bond and SRF       15,276       8,357       58,133       26,779       30,881       1,705       - <td>40,608 27,072 174,127</td>	40,608 27,072 174,127
Limited Bond and SRF       15,276       8,357       58,133       26,779       30,881       1,705       -	40,608 27,072 174,127
Unlimited Bond and SRF       1,201       1,553       -       <	40,608 27,072
Future Sewer Rehab Projects       9,229       22,511       36,503       37,489       38,501       39,541         Future Plant Rehab Projects          20,546       20,546       205,456       205,456           ClBF Program Expenditures       75,204       63,520       \$       253,081       \$       314,478       \$ 451,173       \$ 452,047       \$ 350,280       \$       481,220       \$       427,098       \$       185,886         Bond Fund Revenues (Debt Sizing)	40,608 27,072 174,127
Future Plant Rehab Projects	27,072
Compliance with Proposed Water Quality Standards       -       -       -       20,546       20,546       205,456       205,456       205,456       -<	3 174,127
CIBF Program Expenditures       75,204       63,520       \$ 253,081       \$ 314,478       \$ 452,047       \$ 350,280       \$ 481,220       \$ 427,098       \$ 414,698       \$ 185,886         Bond Fund Revenues (Debt Sizing)       Proposed limited Rende       300,000       \$ 150,000       \$	174,127
Bond Fund Revenues (Debt Sizing)	-
Proposed limited Bands 200,000 150,000 \$ 150,000 \$ 150,000 \$ 150,000 \$ 150,000 \$ 150,000 \$ 150,000 \$ 150,000 \$	the second se
- a 150,000 \$ 150,000 \$ 150,000 \$ 150,000 \$ 150,000 \$ 150,000 \$ 150,000 \$ 150,000 \$ 150,000 \$ 150,000 \$ 150,000 \$	CONSIGNIE!
Proposed unlimited 250,000 150,000 50,000	
Proposed SRF 40,000 42,000 42,000 42,000 42,000 42,000 42,000 45,000 45,000 45,000 45,000 45,000 45,000	40,000
Investment income	(27,759)
Bond Fund Revenues 344,618 206,297 \$ 69,767 \$ 460,602 \$ 367,908 \$ 363,745 \$ 212,330 \$ 205,432 \$ 191,643 \$ 179,870 \$ 168,129	12,241
CIBF Cash Balance 285,935 555,349 372,035 518,159 434,894 346,592 208,642 (67,146) (302,601) (537,429) (555,186)	(717,073)
Debt Service	
Existing limited 31,632 46,800 51,228 \$ 66,463 \$ 63,894 \$ 60,792 \$ 38,331 \$ 26,574 \$ 37,302 \$ 36,183 \$ 33,219	31,450
Existing unlimited (w/ SRF) 101,795 88,930 90,373 55,946 55,935 55,935 83,462 96,577 72,491 72,491 67,794	68,143
Proposed Limited Bond Funds 10,643 31,929 42,571 53,214 60,310 70,952 81,595 92,238	92,238
Proposed Unlimited Bond Funds 17,738 28,381 28,381 31,929	31,929
Proposed Limited Bond and SHP 2,823 5,546 8,469 11,292 14,317 17,342 20,366 23,391	26,416
Proposed Limited Bond DS for Water Quality Projects 1,456 2,916 4,373 16,951 35,526 46,106 46,106	48,100
Proposed Unlimited Bond and SRF	
Debt service 133,427 135,730 141,601 153,613 176,600 199,065 219,054 248,658 263,544 290,671 296,677	298,282
Debt issuance capacity unissued         600,000         400,000         550,000         300,000         150,000         - <td>-</td>	-
Debt Service Extension Limitation	
Total Limited Bond Debt Service 31,632 46,800 51,228 79,929 102,926 114,748 107,211 120,152 159,125 186,251 196,955	198,210
Debt Service Extension Base         141,464         141	141,464

# Table A-13Tax Revenue Requirement Forecast Summary – Scenario 4

	Projection (i	n \$ 1	Thousands)	>							
Description	2008		2009	2010	2011	2012	2013	2014	2015	2016	2017
Projected Levy:											
Corporate Fund	\$ 239,262	\$	243,031	\$ 251,304	\$ 268,826	\$ 278,106	\$ 286,957	\$ 297,344	\$ 309,412	\$ 364,381	\$ 375,364
Construction Fund	1		5,523	8,385	1,272	2,830	5,213	6,561	7,635	8,747	10,090
Stormwater Fund	15,211		18,802	12,443	15,878	17,023	18,145	18,387	19,123	20,126	20,410
Debt Service - Existing	141,601		122,409	119,829	116,727	121,793	123,152	109,793	108,674	101,013	99,594
Debt Service - Proposed	-		31,204	56,771	83,056	99,419	129,102	171,733	214,364	235,224	238,249
Retirement Fund	25,665		26,450	26,023	26,726	27,447	28,188	28,949	29,818	30,712	31,634
Reserve Claim Fund	7,073		7,062	7,345	7,639	7,944	8,262	8,593	8,936	9,294	9,666
Total Projected Gross Levy (in \$ thousands)	\$ 428,814	\$	454,481	\$ 482,100	\$ 520,124	\$ 554,562	\$ 599,020	\$ 641,361	\$ 697,962	\$ 769,498	\$ 785,005

# Table A-14Property Tax Extension Limitation – Scenario 4

	Projection (in S	Thousands)	>							
Description	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
Property Tax Levy Constraint (Property Tax Extension	Limitation La	w) <sup>1</sup> :								
Adjusted Aggregate Gross Property Tax Levy (Excluding Debt Service and Stormwater)	272,001	282,066	293,057	304,462	316,327	328,620	341,447	355,801	413,134	426,753
Projected Increase in Aggregate Tax Levy	0%	3.70%	3.90%	3.89%	3.90%	3.89%	3.90%	4.20%	16.11%	3.30%
Estimated Change in Consumer Price Index	3.00%	2.80%	2.70%	2.70%	2.70%	2.70%	2.70%	3.00%	3.00%	3.00%
Estimated New Property (Growth)	0.80%	0.90%	1.20%	1.20%	1.20%	1.20%	1.20%	1.20%	1.20%	1.20%
Total Allowable Increase in Adjusted Tax Levy	3.80%	3.70%	3.90%	3.90%	3.90%	3.90%	3.90%	4.20%	4.20%	4.20%
Total Allowable Aggregate Tax Levy	272,001	282,065	293,066	304,495	316,370	328,709	341,529	355,873	370,819	386,394
Gap between Allowable and Projected Tax levy Increase		0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	11.41%	10.45%

<sup>1</sup>The Property Tax Extension Limitation Act, Tax Cap limits future increases in property tax levies, except debt service to the lesser of 5 percent or the change in the national consumer price index plus allowable increases for new property.

### Table A-15 – Debt Service Projection and Non-Referendum Bonding Authority Limitation – Scenario 4

	Hist	orical	Projection	(in \$ 7	Tho	usands):	>							_					
Description	2006	2007	2008			2009	2010	2011	2012		2013		2014		2015		2016		2017
Capital Improvement Bond Fund Program Expenditures																			
Limited Bond Funds	8.862	31,250	\$ 183	.040	\$	220,164	\$ 337,931	\$ 369,596	\$ 260.514	s	223.362	\$	148,729	\$	146.689	\$	135,726	s	106.446
Unlimited Bond Funds	51.066	22,712	10	.355		67.535	61.816	50,972	46,709	•	15.898	•	35,425	*	24.053	*	10.619	*	
Limited Bond and SRF	15,276	8,357	58	,133		26,779	30,881	1,705	-								-		
Unlimited Bond and SRF		1,201	1	,553		-		-											
Future Sewer Rehab Projects								9,229	22,511		36,503		37,489		38,501		39,541		40,608
Future Plant Rehab Projects																			27.072
Compliance with Proposed Water Quality Standards	<u> </u>			-	_	-	20,546	30,683	40,820	_	225,730	_	408,204	_	408,204	-	101,374	_	-
CIBF Program Expenditures	75,204	63,520	\$ 253	,081	\$	314,478	\$ 451,173	\$ 462,184	\$ 370,555	\$	501,494	\$	629,846	\$	617,446	\$	287,260	\$	174,127
Bond Fund Revenues (Debt Sizing)																			
Proposed limited Bonds	300,000	150,000	\$		\$	150,000	\$ 300,000	\$ 150,000	\$ 150,000	\$	100.000	\$	150.000	\$	150.000	\$	150.000	9.93	
Proposed unlimited			-			250,000		150,000			50,000		,						
Proposed SRF	40,000	42,000	42	,000		42,000	42,000	42,000	45,000		45,000		45,000		45,000		45,000		40,000
Investment income	4,618	14,297	27	,767	_	18,602	25,908	21,745	16,823	_	8,886	_	(5,994)	_	(28,036)	_	(50,560)	_	(57,701)
Bond Fund Revenues	344,618	206,297	\$ 69	,767	\$	460,602	\$ 367,908	\$ 363,745	\$ 211,823	\$	203,886	\$	189,006	\$	166,964	\$	144,440	\$	(17,701)
CIBF Cash Balance	285,935	555,349	372	,035		518,159	434,894	336,455	177,723		(119,885)		(560,726)	(1	,011,208)	(*	,154,028)	(1	1,345,857)
Debt Service																			
Existing limited	31,632	46,800	51	,228	\$	66,463	\$ 63,894	\$ 60,792	\$ 38,331	\$	26,574	\$	37,302	\$	36,183	\$	33,219	\$	31,450
Existing unlimited (w/ SRF)	101,795	88,930	90	,373		55,946	55,935	55,935	83,462		96,577		72,491		72,491		67,794		68,143
Proposed Limited Bond Funds		-		-		10,643	31,929	42,571	53,214		60,310		70,952		81,595		92,238		92,238
Proposed Unlimited Bond Funds		-		-		17,738	17,738	28,381	28,381		31,929		31,929		31,929		31,929		31,929
Proposed Limited Bond and SRF		-		-		2,823	5,646	8,469	11,292		14,317		17,342		20,366		23,391		26,416
Proposed Limited Bond DS for Water Quality Projects				-			1,458	3,635	6,531		22,547		51,510		80,473		87,666		87,666
Proposed Unlimited Bond and SRF		<u> </u>		-	-				<u> </u>	_	<u> </u>	-		_		_		_	
Debt service	133,427	135,730	141	,601		153,613	176,600	199,784	221,212		252,254		281,526		323,038		336,237		337,842
Debt issuance capacity unissued	600,000	400,000	550	,000		300,000	150,000				-				-				-
Debt Service Extension Limitation																			
Total Limited Bond Debt Service	31,632	46,800	51	,228		79,929	102,926	115,468	109,369		123,748		177,106		218,618		236,515		237,770
Debt Service Extension Base	141,464	141,464	141	464		141,464	141,464	141,464	141,464		141,464		141,464		141,464		141,464		141,464

# Table A-16Tax Revenue Requirement Forecast Summary – Scenario 5

	Projection (	n \$ 1	Thousands)	>							
Description	2008		2009	2010	2011	2012	2013	2014	2015	2016	2017
Projected Levy:											
Corporate Fund	\$ 239,262	\$	243,031	\$ 251,304	\$ 268,826	\$ 278,106	\$ 286,957	\$ 297,344	\$ 309,412	\$ 359,397	\$ 370,600
Construction Fund	1		5,523	8,385	1,272	2,830	5,213	6,561	7,635	8,747	10,090
Stormwater Fund	15,211		18,802	12,443	15,878	17,023	18,145	18,387	19,123	20,126	20,410
Debt Service - Existing	141,601		122,409	119,829	116,727	121,793	123,152	109,793	108,674	101,013	99,594
Debt Service - Proposed	-		31,204	56,771	83,180	99,790	129,721	174,827	219,933	242,031	245,056
Retirement Fund	25,665		26,450	26,023	26,726	27,447	28,188	28,949	29,818	30,712	31,634
Reserve Claim Fund	7,073	_	7,062	7,345	7,639	7,944	8,262	8,593	8,936	9,294	9,666
Total Projected Gross Levy (in \$ thousands)	\$ 428,814	\$	454,481	\$ 482,100	\$ 520,248	\$ 554,934	\$ 599,639	\$ 644,455	\$ 703,532	\$ 771,321	\$ 787,049

# Table A-17Property Tax Extension Limitation – Scenario 5

	Projection (in	Thousands)	>							
Description	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
Property Tax Levy Constraint (Property Tax Extension	Limitation La	w) <sup>1</sup> :								
Adjusted Aggregate Gross Property Tax Levy (Excluding Debt Service and Stormwater)	272,001	282,066	293,057	304,462	316,327	328,620	341,447	355,801	408,150	421,989
Projected Increase in Aggregate Tax Levy	0%	3.70%	3.90%	3.89%	3.90%	3.89%	3.90%	4.20%	14.71%	3.39%
Estimated Change in Consumer Price Index	3.00%	2.80%	2.70%	2.70%	2.70%	2.70%	2.70%	3.00%	3.00%	3.00%
Estimated New Property (Growth)	0.80%	0.90%	1.20%	1.20%	1.20%	1.20%	1.20%	1.20%	1.20%	1.20%
Total Allowable Increase in Adjusted Tax Levy	3.80%	3.70%	3.90%	3.90%	3.90%	3.90%	3.90%	4.20%	4.20%	4.20%
Total Allowable Aggregate Tax Levy	272,001	282,065	293,066	304,495	316,370	328,709	341,529	355,873	370,819	386,394
Gap between Allowable and Projected Tax levy Increase		0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	10.07%	9.21%

<sup>1</sup>The Property Tax Extension Limitation Act, Tax Cap limits future increases in property tax levies, except debt service to the lesser of 5 percent or the change in the national consumer price index plus allowable increases for new property.

### Table A-18 - Debt Service Projection and Non-Referendum Bonding Authority Limitation - Scenario 5

	Histo	orical	Projection (in \$	Tho	usands):	>												
Description	2006	2007	2008		2009	2010	2011	2012		2013		2014		2015		2016		2017
Capital Improvement Bond Fund Program Expenditures																		
Limited Bond Funds	8.862	31,250	\$ 183.040	\$	220,164	\$ 337,931	\$ 369,596	\$ 260,514	\$	223.362	\$	148,729	\$	146.689	\$	135,726	\$	106.446
Unlimited Bond Funds	51,066	22,712	10,355		67,535	61,816	50,972	46,709		15,898		35,425	•	24.053	•	10.619	•	-
Limited Bond and SRF	15,276	8,357	58,133		26,779	30,881	1,705					-						
Unlimited Bond and SRF		1,201	1,553		-	-	-	-										
Future Sewer Rehab Projects							9,229	22,511		36,503		37,489		38,501		39,541		40,608
Future Plant Rehab Projects																		27,072
Compliance with Proposed Water Quality Standards	·	-		_		20,546	32,427	44,309	_	229,219	_	443,092	_	443,092	_	118,818	_	-
CIBF Program Expenditures	75,204	63,520	\$ 253,081	\$	314,478	\$ 451,173	\$ 463,929	\$ 374,044	\$	504,983	\$	664,734	\$	652,335	\$	304,704	\$	174,127
Bond Fund Revenues (Debt Sizing)																		
Proposed limited Bonds	300,000	150,000	\$ -	\$	150,000	\$ 300,000	\$ 150,000	\$ 150,000	\$	100,000	\$	150,000	\$	150,000	\$	150,000	33	
Proposed unlimited					250,000		150,000			50,000								
Proposed SRF	40,000	42,000	42,000		42,000	42,000	42,000	45,000		45,000		45,000		45,000		45,000		40,000
Investment income	4,618	14,297	27,767	_	18,602	25,908	21,745	16,736	_	8,620	_	(6,448)	_	(30,257)	_	(54,637)	_	(62,854)
Bond Fund Revenues	344,618	206,297	\$ 69,767	\$	460,602	\$ 367,908	\$ 363,745	\$ 211,736	\$	203,620	\$	188,552	\$	164,743	\$	140,363	\$	(22,854)
CIBF Cash Balance	285,935	555,349	372,035		518,159	434,894	334,710	172,402		(128,961)		(605,143)	(1	,092,735)	(1	,257,075)	(1	1,454,056)
Debt Service																		
Existing limited	31,632	46,800	51,228	\$	66,463	\$ 63,894	\$ 60,792	\$ 38,331	\$	26,574	\$	37,302	\$	36,183	\$	33,219	\$	31,450
Existing unlimited (w/ SRF)	101,795	88,930	90,373		55,946	55,935	55,935	83,462		96,577		72,491		72,491		67,794		68,143
Proposed Limited Bond Funds		-			10,643	31,929	42,571	53,214		60,310		70,952		81,595		92,238		92,238
Proposed Unlimited Bond Funds		-			17,738	17,738	28,381	28,381		31,929		31,929		31,929		31,929		31,929
Proposed Limited Bond and SRF		-			2,823	5,646	8,469	11,292		14,317		17,342		20,366		23,391		26,416
Proposed Limited Bond DS for Water Quality Projects			-		-	1,458	3,759	6,902		23,166		54,605		86,043		94,473		94,473
Proposed Unlimited Bond and SRF	<u> </u>			_					_		_		_			<u> </u>	_	
Debt service	133,427	135,730	141,601		153,613	176,600	199,908	221,583		252,873		284,620		328,608		343,044		344,650
Debt issuance capacity unissued	600,000	400,000	550,000		300,000	150,000				-		-		•		•		•
Debt Service Extension Limitation													,					
Total Limited Bond Debt Service	31,632	46,800	51,228		79,929	102,926	115,591	109,740		124,367		180,201		224,188		243,322		244,578
Debt Service Extension Base	141,464	141,464	141,464		141,464	141,464	141,464	141,464		141,464		141,464		141,464		141,464		141,464

### ATTACHMENT 7

John Mastracchio CV

John M. Mastracchio, P.E., CFA

Mr. Mastracchio is a senior financial analyst specializing in municipal utility economics, financial analysis, capital and financial planning, cost of service evaluation, the design of rates, fees, and charges, and utility valuation. Mr. Mastracchio is a member of the Finance, Accounting & Management Controls committee of the American Water Works Association where he participates on the capital financing and valuation subcomittees, and is a member of the Water Environment Federation and the Chartered Financial Analyst Institute. He is a contributing author of the Utility Capital Financing Manual of Practice (M29) and routinely speaks at national and regional conferences and meetings on the topics of regionalization, financial planning, rate-setting, and valuation.

### **REPRESENTATIVE EXPERIENCE**

- Confidential Client: Due Diligence Review for Water System Acquisition / New York City NY. Task Leader for the financial analysis as part of a due diligence investigation for the acquisition of a Water Company in the eastern U.S. Services included assistance in developing a long-term capital improvement plan, review and development of financial modeling assumptions regarding supply and demand, operation and maintenance costs, capital expenditures and general rate setting methodology in accordance with each state's rate setting requirements. Recommendations regarding the acquisition and future capital and operating requirements including projections of revenues and rate of return for each of five regulated utilities were presented.
- City of Columbus: Comprehensive Rate and Charge Study / Columbus OH. Completed a cost-of-service evaluation and rate, fee, and charge assessment to assist the City of Columbus generate sufficient revenues to pay for upcoming water and sewer capital improvement and operation and maintenance programs. The project included completing a cost-ofservice evaluation to determine the cost responsibility of the city's customers, water and sewer asset valuations to support connection fee development, and a rate structure evaluation to identify water and sewer rate structures that were closely aligned with the cost of providing service and developing rate formulas for the city's future use. Based on the results of this study, the city changed its water rates from a declining block structure to a "lifeline" rate and an inclining block structure for residential customers. The city also implemented a separate charge to customers to pay for its upcoming \$2.5 billion wet weather capital program. This charge recovers the cost of the program based upon the impervious surface area of the city's customers. Presented study results to city staff, city council, and other stakeholders using interactive financial modeling tools that were developed for the client.
- Credit Suisse First Boston: Columbia, SC. Acting on behalf of several investment banking firms, reviewed of the estimates of environmental liability reported to the Securities and Exchange Commission by a publicly

### John M. Mastracchio

#### Title/Firm:

Senior Associate Red Oak Consulting, A Division of Malcolm Pirnie, Inc.

### Years of Experience

13

#### Education

BA State University of New York at Geneseo 1993 MS Civil and Environmental Engineering Clarkson University 1994 MBA Finance Cornell University 2001

#### **Licenses and Certifications**

Professional Engineer Chartered Financial Analyst

#### Societies

American Water Works Association, Finance, Accounting & Management Controls Committee Chartered Financial Analyst Society of Rochester Government Financial Officers Association Water Environment Federation

#### **Employment History**

Red Oak Consulting, a Division of Malcolm Pirnie, Inc. 2002 to present Arthur Andersen, LLP. 2001 to 2002 Parsons Engineering Science, Inc. 1994 to 2000




traded, national, environmental services company. This project was accomplished by reviewing pertinent SEC filings, environmental liability reporting policies and procedures established by the Company, requirements of FASB Statement No. 5 and SFAS Statement No. 143 related to reporting of environmental contingent liabilities and asset retirement obligations, and information gathered through site visits, interviews with regulators, site assessments, Superfund site reviews, and landfill useful life estimates provided by other Malcolm Pirnie team members. This information was assessed and used to form an opinion about the reasonableness of the estimates of environmental liability prepared by the Company. Our clients, the investment banking firms, relied on our efforts as underwriters for the bonds to be issued by the Company and as agents and lenders with respect to a credit agreement entered into by the Company. In addition, other lenders participating in the syndicate also relied on our report from a credit agreement perspective.

- Countryside Village North City of Anderson: Anderson Utility System Valuation / Anderson IN. Completed a valuation of the Countryside Village North sewer system to support the negotiated sale of the system to the City of Anderson. The sewer system consisted of approximately 3,000 linear feet of sewer, one lift station, 4,000 linear feet of force main, and associated appurtenances.
- City of Delaware: Financial Services / Delaware OH. Provided expert advice to the city in support of financing wastewater capital infrastructure improvements in anticipated future city growth. Reviewed and evaluated wastewater impact fee methodologies and fee levels. Recommended changes to the existing wastewater fee structure to address the city's concerns about rate equitability for multifamily and single-family residential customers, and to ensure that growth pays for itself.
- Erie County Dept. of Environment and Planning: Utility Merger Feasibility Study and Asset Management Evaluation / Buffalo NY. Managed the evaluation of the feasibility of consolidating three adjacent wastewater systems into Erie County Sewer Districts. Managed the financial evaluation of the impacts of consolidating included potential cost savings and impacts on customer taxes and user fee rates. Managed the completion of a financial impact analysis and sewer rate plan as part of an overall asset management program for the County. The project included evaluation of capital improvement program alternatives using an interactive financial model that supported the creation of an asset management plan.
- Erie County Dept. of Environment and Planning: ECDEP Asset/Finac / Buffalo NY. Managed the completion of a financial impact analysis and sewer rate plan as part of an overall asset management program for the County. The project included evaluation of capital improvement program alternatives using an interactive financial model, supporting the creation of an asset management plan, developing a baseline condition



assessment of major plant and buried assets, evaluation of strategic business drivers, development of project prioritization methodologies, and preparation of the final CIP document, including a detailed financial impact analysis and utility rate plan.

- City of Fort Wayne: Valuation in Support of Utility Acquisition / Fort Wayne IN. Completed a valuation of a private water and wastewater utility regulated by the Indiana Utilities Regulatory Commission using asset- and market-based valuation approaches. The valuation estimate was provided to the City's attorney to support settlement negotiations and condemnation.
- City of Grand Forks: Rate Study and Cost-of-Service Evaluation/ Grand Forks, ND. Completed a financial evaluation of the city's water, wastewater, solid waste, and stormwater utilities. The evaluations were conducted to ensure that the costs associated with planned capital infrastructure investment and the operations of each utility were allocated equitably to each customer class based on its service requirements. Evaluated the financial affordability of capital improvement plans. Developed cost allocation methodologies using sound engineering, financial, and rate-making practice. Developed nonproprietary revenue adequacy models to provide the city with a basis for the evaluation of alternative rate structures and to ensure that all of the appropriate costs of operating the utility were reflected in the rates.
- Greene County: Capital Planning Study / Dayton OH. Provided capital investment decision-making support and planning assistance for county municipality in Dayton, Ohio. Developed an affordable financial plan for paying for the capital infrastructure investments that were identified in the study. Developed an interactive financial model that was used during the project to assess the impact various capital improvement programs and financing alternatives on the County's wastewater rates. Conducted an in-depth evaluation of the parameters that impacted affordability, developed a financial plan that identified the most cost effective project financing alternatives, and presented 20-year pro forma financial projections for the County under several different scenarios and assumptions.
- Borough of Haledon: Valuation in Support of Utility Acquisition / Haledon NJ. Completed a valuation of a municipal water system in New Jersey to assist the client in making acquisition decisions. The valuation was completed to establish a baseline for the utility system and its negotiated sale.
- The Harrisburg Authority: Financial Capability Assessment / Harrisburg PA. Completed a Financial Capability Assessment to measure the impact that the Authority's Long-Term Control Plan will have on both the current and future financial health of the service area. Determined the service area's average wastewater treatment and CSO implementation cost per household, and evaluated debt, socioeconomic, and financial management indicators of financial capability.



Recommended a capital improvement implementation schedule that would minimize the financial impact to customers, based on the results of the assessment.

Henrico County: Water and Sewer Rate Study / Richmond VA. Completed a cost of service evaluation and rate, fee, and charge study to assist Henrico County develop a sustainable financial management plan, determine revenue requirements over the next ten years, and ensure equitable recovery of costs. The study also consisted of completing an asset valuation to support the development of impact fees to ensure that growth pays for itself over the planning period. The financial management plan was developed using an interactive forecast model that allowed alternative scenarios to be easily evaluated. Connection fees, fire protection charges, and local facility fees were established by determining the costs of providing these services and developing fees to equitably recover these costs from customers utilizing the services. Rate, fee, and charge formulas were developed for the County's \$80 million operating budget.

City of Kingston: Wastewater Rate Study / Kingston, NY. Completed a wastewater rate study to assist the City pay for its capital improvement program, develop a sustainable financial management plan, and determine future revenue requirements. Developed an interactive rate model for forecasting revenue requirements and user rates. Presented rate recommendations to City officials.

Kinderhook Industries, LLC: Environmental Liability Assessment / Berwyn, PA. Completed a financial evaluation in support of an environmental compliance/liability assessment to support acquisition of a firm in the remedial construction and Resource Conservation and Recovery Act (RCRA) hazardous waste management business with three RCRA treatment, storage, or disposal facilities (TSDFs). Financial evaluation consisted of reviewing the reporting requirements of FASB 5 and SFAS 143 to ensure environmental liability estimates prepared by Malcolm Pirnie satisfied accounting and reporting requirements. Utilized the expected cash flow approach for calculating environmental liabilities, compared liability estimates with those reported on the company's financial statements, and prepared cost and cash flow estimates.

City of Lorain: Wastewater Regionalization Study / Lorain, OH Managed the completion of a wastewater regionalization study to evaluate the feasibility of constructing a regional wastewater treatment plant and conveyance system to serve customers throughout Lorain County. Assessed the capital and O&M costs associated with the regional entity, developed financial models to project revenue requirements and rates under the regional approach and under status quo. Facilitated discussions with stakeholders pertaining to the costs and benefits of regionalization.

LS Power, LLC: Economic Impact Assessment / West Deptford, NJ. Assessed the potential economic impact of the construction and operation of a modern coal-fired power plant in West Deptford Township,



New Jersey. Utilized IMPLAN® software to assess the economic impacts of a 500 MW coal fired power plant on an 11 county region. Examined the direct and indirect economic benefits to the region, effects of the project on local employment and economic output, during construction and post construction, and evaluated the potential peak economic stimulus. Prepared report that provided information to elected officials and other stakeholders to support a decision to proceed with the project.

City of Lancaster: Engineer's Feasibility Report and Rate Study / Lancaster OH. Completed an Engineer's Feasibility Report to support the release of bond disclosure documentation for the issuance of \$8 million waterworks revenue bonds. Subsequently completed a sewer rate study consisting of projections of rate revenue requirements considering various capital improvement programs, and growth scenarios, development of sewer rate and connection fee recommendations, evaluation of customer affordability, and comparison of sewer rates in nearby communities.

Completed a comprehensive water rate and charge study to support the client's capital investment planning process. The project included assessing alternatives for financing water system capital investments and completing a cost-of-service evaluation to equitably recover utility costs from rate payers. In addition, a nonproprietary financial planning and rate design model was developed to assist in the pricing of utility services. Detailed analyses of customer costs, usage characteristics, capital improvement program costs, and neighboring utility rate comparisons were conducted to support the design of the rate components.

Macomb County: Wastewater Treatment Plant Acquisition Evaluation / Mt Clemens, MI Managed the completion of a preliminary evaluation of wastewater treatment plant ownership and joint use options for Macomb County. Completed a financial evaluation of alternatives that provided a projection of future capital and O&M costs, and assessed the future rate implications of each option. Estimated the value of wastewater system assets and evaluated asset transfer pricing that would result in a win-win for all involved parties. Served as a financial and technical resource for assessing asset transfer and deal structure alternatives.

Maricopa Water District: Wholesale Water Service Agreement Development / Phoenix AZ. Assisted in the development and negotiation of a water treatment plant financing agreement with an investor-owned water company. Developed water and water rate and pricing formulas for inclusion into the capital lease and other supporting documentation. The capital lease agreement provided the client with a reasonable rate of return and ensured that financing requirements, such as legal debt service coverage and capital reserve requirements would be met under many foreseeable future scenarios. Developed and provided an interactive rate-setting and financial planning model for use during the development and negotiation of the agreements. Worked with the client's legal council in developing the terms and conditions of the agreement. Provided expert testimony before the Arizona Corporation Commission



regarding the financial impact of the District constructing and operating its own water treatment plant.

- Milwaukee Metropolitan Sewerage District: MMSD O&M Options Analysis / Milwaukee WI. Assisted MMSD in evaluating the feasibility of continued contract operations or the feasibility of District operation of their wastewater treatment facilities. Assisted in the evaluation of alternative forms of privatization as applied to a number of its service areas including wastewater treatment and sludge disposal. Assisted in the efforts to establish submittal requirements relating to financial capability and cost bids and participated in the review and evaluation of these areas for the submitted proposals.
- City of Marysville: Wastewater Master Study / Marysville OH. Completed financial planning studies in support of the development of water and wastewater capital investment plans and the issuance of revenue bonds. Analyzed the affordability of recommended capital investment alternatives and associated impacts to the city's long-term financial position. Developed an interactive financial planning model to guide the planning process and assist the city in making capital investment decisions. Completed a wastewater pricing evaluation to develop wastewater rates for the city that reflected the cost of providing service and ensured adequate funding for the city's upcoming \$200 million capital improvement program. Prepared a bond feasibility report supporting the issuance of approximately \$150 million in revenue bonds and bond anticipation notes.
- Metropolitan Distrct Commission: Valuation Assessments / Hartford CT. Completed valuations of publicly-owned and investor-owned water utilities regulated by the Connecticut Department of Public Utility Control to assist our client in making utility acquisition decisions. The target utilities provide water service to more than 200,000 people in the northeastern US. The estimates of value were determined utilizing different valuation techniques to estimate the potential value of the water systems, including the asset and income approaches. Mr. Mastracchio's efforts and experience in valuating public utilities supported the client's strategic expansion objectives.

Metropolitan District Commission: Financial Analysis and Pricing for the Development of Inter-jurisdictional Agreements / Hartford CT. Completed financial analyses and pricing of water service for intergovernmental water service agreements to allow the Metropolitan District Commission to maximize its utilization of its excess water supply capacity and generate additional revenues by selling this capacity to neighboring private water companies. The project involved developing terms and conditions of the agreement, as well as developing and recommending a wholesale water rate and capacity charge structure. The wholesale rate was developed by evaluating the costs of operating the water utility using a financial model. The capacity charge was based on the net value of the Commissions fixed assets and available water supply



capacity and was designed to recognize the value of the additional water supply capacity, which would be dedicated to the private water company.

- City of Miamisburg: Bond Engineering Report and Rate Study/ Miamisburg OH. Completed a bond feasibility report to support the issuance of \$2 million in 2004 waterworks revenue bonds. Bond feasibility analysis included a description of the system and the improvements, summary of historic and projected system demands, a cash flow analysis, a comparison of water rates with those of other cities, and an opinion of the adequacy of the rates and cash flows of the city. Completed a water and sewer rate study for the City consisting of projecting revenue requirements over a five year period, assessing the impact of various capital improvement program scenarios, developing cost justified water and sewer rates, and completing a survey of water and sewer rates of nearby communities.
- Nassau County: Water Utility Consolidation Study / Mineola, NY. Evaluated the feasibility of consolidating 46 water systems within Nassau County into one or more management organizations. Assessed the potential for cost savings and the impact on residential ad valorem taxes and user fees. Assessed the environmental benefits of a regional approach to water resources. Prepared reports and presented findings to the County Executive of Nassau County.
- State of New Jersey, Department of the Public Advocate: Water Utility Valuation / Newark, NJ. Served as a valuation expert and provided testimony in the matter of the Joint Petition of the City Trenton, New Jersey and New Jersey American Water Company, Inc. for authorization of the purchase and sale of the assets of the outside water utility system of the City of Trenton, New Jersey.
- Newark Watershed Conservation and Development Corporation: Wasewater Asset Condition Assessment and Valuation / Newark, NJ. Supported efforts to complete an asset condition assessment and valuation of the City of Newark's wastewater system to assist the Newark Watershed Conservation and Development Corporation (NWCDC) and the City of Newark in their consideration of the formation of a Municipal Utilities Authority.
- City of Newark: Wastewater Rate Study / Newark, OH. Project Manager for a wastewater rate and charge study. The project included an evaluation of the City's rate structure, development of a nonproprietary rate model, detailed analyses of customer costs, usage characteristics, and capital improvement program costs, and presentation of rate recommendations to City Council. In addition, neighboring utility rate comparisons were completed to support the design of the rate components.
- City of Norwalk: Financial Planning and Rate Study / Norwalk CT. Completed a financial planning study in support of a long-term wastewater master plan. Analyzed capital investment alternatives and associated impacts to City wastewater rates. Developed an interactive



financial planning model to utilize throughout the planning process and assisted the City in making capital investment decisions. Completed system asset valuation estimates to support connection fee development. Presented rate recommendations at budget hearings with the City Commission.

City of Painesville: Pricing of Utility Services / Painesville OH. Developed an intergovernmental wastewater service agreement to allow the City of Painesville to maximize its utilization of its excess wastewater treatment capacity to neighboring county customers. The project involved developing terms and conditions of the agreement, as well as developing and recommending a wholesale rate and capacity charge structure. The wholesale rate was developed by evaluating the costs of operating the city's wastewater utility using a financial model. The capacity charge was based on the net value of the city's fixed assets and available wastewater treatment capacity and was designed to recognize the value of the city's additional system capacity, which will be sold to the county.

City of Reno: Wastewater Cost of Service Evaluation and Rate Study / Reno, NV. Developed a financial plan and wastewater utility pricing schedules for the City of Reno. Project helped to ensure the funding and financing of the City's wastewater utility capital investment needs. Developed an interactive financial model that was used to evaluate future rate revenue requirements, determine the cost of providing wastewater service, and determine equitable connection fees based on the estimated value of fixed assets and the cost of wastewater system expansion. Advised the City in the design a rate structure that was aligned with the City's needs and financial objectives. Presented study results to City staff, city council and other stakeholders using interactive financial modeling tools that were developed for the client.

Saratoga County Water Authority: Water Bond Feasibility Report / Saratoga, NY. Prepared an engineering and financial feasibility report for the issuance of \$40 million in water system revenue bonds to finance the construction of water treatment plant, raw water pipeline, pump station, and distribution mains.

Summit County: Comprehensive Rate and Charge Study / Akron OH. Completed a cost of service evaluation and rate, fee, and charge assessment to assist the County to generate sufficient revenues to pay for upcoming sewer capital improvement and operation and maintenance programs. The project included completing a cost of service evaluation to determine the cost responsibility of the County customers, wastewater asset valuation estimates to support capacity fee development, and a rate structure evaluation to identify sewer rate structures that were closely aligned with the cost of providing service, and developing rate formulas for the County's future use.

U.S. Air Force Material Command: Hill AFB EUL / Ogden UT. Senior Analyst for the valuation and financial analysis of a proposed Enhanced



Use Lease (EUL) at Hill Air Force Base. The analysis included evaluating real estate market conditions and land sales data, completing a life cycle cost analysis of Air Force office space procurement options and developing valuation models for potential site development scenarios. Other activities included developing the financial portion of the Business Case analysis, supporting presentations to leadership, responding to technical questions and developing potential site development scenarios.

- Utilities Inc: Strategic Financial Consulting / Northbrook, IL. Managed the completion of financial assessments, and projections of performance and value for more than 90 operating companies of an investor-owned utility located in Arizona, Florida, Georgia, Illinois, Indiana, Kentucky, Louisiana, Maryland, North Carolina, New Jersey, Nevada, Pennsylvania, South Carolina, Tennessee, and Virginia. Provided analysis results to the senior leadership team of Utilities, Inc.
- City of Virginia Beach: Financial Services / Virginia Beach VA. Served as project manager for a multi-year financial services contract for the City of Virginia Beach that included true-up evaluation, developing an interactive financial planning model, and completing a cost of service evaluation. The true-up evaluation consisted of reviewing the City of Norfolk's cost allocation model for allocating operation and maintenance expenses, reviewing the rate model for allocation of fixed assets, and the rate of return on rate base for reasonableness. The cost of service evaluation consisted of assessing future capital funding needs for the water and sewer utilities due to aging infrastructure, system expansion, and new regulations, determining revenue requirements over a five to ten year period, and developing rates, fees and charges to meet revenue requirements and other City rate-setting goals and objectives.
- Virgin Islands Public Services Commission: Expert Testimony / St Thomas, VI. Served as financial and rate expert for the U.S Virgin Islands Public Services Commission regarding Waste Management Authority's solid waste and wastewater utility rate cases. Reviewed financial and rate aspects of the Authority's filings, prepared written testimony, and presented oral testimony before the Public Services Commission. Application involved establishment of new Authority Environmental User Fees and Wastewater User Fees. Technical issues reviewed involved reasonableness of the rate revenue requirements, fairness and equitability of the rate structure, and affordability issues.
- Westchester Joint Water Works: Water Rate Study / Westchester, NY. Completed a comprehensive rate study for Westchester Joint Water Works and its member municipalities. Evaluated revenue requirements and the cost to serve wholesale and retail customers, developed rate models, and worked with Client and member municipalities to evaluate water rate structure alternatives.
- Wayne County, Department of Environment: Comprehensive Assessment and Master Plan / Detroit MI. Completed a financial evaluation in support of a comprehensive utility assessment and master



plan. Assessed the client's level of competitiveness, vulnerability to privatization, and degree of organizational alignment from a financial perspective. Developed a cost allocation model that was used throughout the project. Evaluated many aspects of the client's financial operations including a detailed evaluation of DOE's rate and fee structure, as well as a critical review of administration, finance, accounting, and general management policies and procedures. Based on the evaluation, recommended revising and consolidating DOE's fee structure.

## EXPERT TESTIMONY

Valuation Expert in the Matter of the Joint Petition of the City Trenton, New Jersey and New Jersey American Water Company, Inc. for Authorization of the Purchase and Sale of the Assets of the Outside Water Utility System of the City of Trenton, New Jersey, BPU Docket No. WM08010063.

Municipal Utility Rate Expert in the Application for Approval of Environmental User Fee and Wastewater User Fee in the United States Virgin Islands by the Virgin Island Waste Management Authority, Docket Number 554, before the Governement of the Virgin Islands Public Services Commission.

Rate Expert In the Matter of the Application of Arizona-American Water Company, Inc. for Approvals Associated with a Proposed Transaction with Maricopa Water Conservation District Number One To Allow the Construction of a Surface Water Treatment Facility Known as the White Tanks Project, Docket No. W-01303A-05-0718, before the Arizona Corporation Commission.

# **PUBLICATIONS AND PRESENTATIONS**

Mastracchio, J.M.. **Capital Project Funding, Improving Your Success Rate**, presented at the Greater Buffalo Environmental Conference, Buffalo, NY, March 18, 2008.

Mastracchio, J.M., et. al. **Water Capital Financing, Manual of Practice M29**, contributing author and workshop presenter at the American Water Works Association Annual Conference and Exposition, Toronto, Canada. June 23, 2007.

Mastracchio, J.M., "Economic and Financial Elements of Water Utility Facilities Master Planning," presented at the Spring Meeting of the American Water Works Association, New York Section, Saratoga Springs NY, April 24-27, 2007.

Mastracchio, J.M., "Budget Forecasting in the New Construction Cost Era -It's Not as Simple as the ENR Anymore," presented at the Conference of the United States Society of Dams, Pittsburgh PA, March 7, 2007.

Gangemi, A.N, Mastracchio, J.M., "Dynamic Utility Financial Modeling - A Utility Manager's Crystal Ball," presented at the Annual Conference of the New England Water Works Association, Danvers MA, September 17-20, 2006.

Mastracchio, J.M., "The Next Challenge in Eliminating Sewer Overflows: Who Pays?," *Clearwaters*, Vol. 35, p. 26-27, Winter 2005. New York Water Environment Association, Inc.

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## Attachment 8

Rudimentary, Order-of-Magnitude Cost Estimates for Nutrient Removal at District Water Reclamation Plants

# Rudimentary, Order-of-Magnitude Cost Estimates for Nutrient Removal at District Water Reclamation Plants

PLANT	CAPITAL COST	ANNUAL M&O
Stickney	\$1,666,000,000	\$100,000,000
Calumet	\$605,000,000	\$29,000,000
North Side	\$408,000,000	\$4,700,000
Kirie	\$83,000,000	\$1,000,000
Egan	\$38,000,000	\$2,500,000
Hanover Park	\$17,000,000	\$1,000,000
Total	\$2,817,000,000	\$138,200,000

### NOTES:

- 1. Cost Estimate prepared by engineering department of MWRDGC.
- 2. Under the Master Plans for the Calumet and North Side WRPs, conceptual level cost estimates were performed for various nutrient removal processes. The purpose of the cost estimates was to compare various nutrient removal processes relative to each other. These estimates were used to generate a rudimentary, order-of-magnitude cost estimate for all seven WRPs. In short, North Side and Calumet estimates were used to arrive at capital and annual operating costs on a flow basis (i.e. dollars per million gallons of sewage treated). These ratios were used to extrapolate costs for the other four WRPs. The cost estimates that were derived assumed hypothetical effluent limits of 0.5 mg/L for total phosphorus and between 6 to 8 mg/L for total nitrogen.
- 3. All costs are given in 2008 dollars.
- Lemont Water Reclamation Plant is not included as it is planned to be converted to a sewage pumping station.